

City of Lenexa

# 2019 Annual Action Plan

Community Development Block Grant Program

## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

In July 2015, the City of Lenexa was notified by the U.S. Department of Housing and Urban Development (HUD) that it was eligible for entitlement status. The City was informed that it would receive approximately \$200,000 in Community Development Block Grant (CDBG) funding each year as an entitlement city. The Governing Body passed a resolution in August 2015 accepting its entitlement status and authorizing staff to begin the process of developing its CDBG program.

A Consolidated Plan was prepared to fulfill the requirements necessary to receive CDBG funding. It is comprised of a Citizen Participation Plan, a 5-year Strategic Plan describing the objectives the City wishes to accomplish with the CDBG funding and an Annual Action Plan for the time period beginning October 1, 2016 through September 30, 2017. The 5-year Strategic Plan addresses the time period beginning October 1, 2016 through September 30, 2020; however, each year the City must develop a new Annual Action Plan that specifically describes the programs and projects and how the annual allocation will be distributed amongst those programs and projects.

The City indicated in its 5-year Strategic Plan that it would like to align its CDBG program year with its fiscal year, January 1 to December 31. Additionally, the city is interested in partnering with Johnson County and the cities of Overland Park and Shawnee in the Johnson County Consortia Consolidated Plan, but it must be on the same program year timeline. The city must align its program year timeline with Johnson County in order to participate in the joint consolidated planning efforts for the Johnson County Consolidated Plan 2025-2029. The next 5-year Consolidated Plan will shorten each program year by 3 months in order to do this. However, this Annual Action Plan addresses the time period from October 1, 2019 through September 30, 2020.

## **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City has determined the following objectives will be addressed in the 2016-2020 5-year Strategic Plan:

1. Sustain affordable housing opportunities by preserving existing housing stock.
2. Improve vitality, livability and safety of neighborhoods through preservation of housing stock, infrastructure improvements, and community facility improvements.
3. Support community facilities that that improve the quality of life for low- and moderate-income residents.

These objectives satisfy the three program goals of the CDBG program: provide decent housing, suitable living environment, and expanded economic opportunities for people of low- to moderate-income. They are broad enough to allow flexibility in the projects and programs in each Annual Action Plan to address the community needs identified in the citizen participation process.

## **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The 2016 Annual Action Plan was the City's first program year. The City drew down approximately \$24,000 in Administration to conduct a Housing Market and Needs Assessment needed for the Consolidated Plan. The City estimated that it would be able to rehabilitate 6 households with its Minor Home Repair program, and in the first year, 9 households were rehabilitated for a total of approximately \$36,000. At the end of the 2017 program year, the city expended approximately \$50,000 reinvesting in the existing housing stock and anticipates a similar investment in the 2018 program year.

The Senior/Community Center feasibility study project was delayed to allow the Parks and Recreation staff to dedicate its efforts towards opening the new Lenexa Rec Center. However, the City requested proposals and conducted interviews for the Senior/Community Center feasibility study, and staff entered into an agreement with SFS Architecture in August 2018 for \$53,800. Several stakeholder meetings were held to review the current programs and activities hosted in the facilities as well as a review of the accessibility of the buildings. The final recommendation includes an expansion to the Community Center to accommodate senior programming and activities and accessibility improvements along with the demolition of the old senior center and site enhancements for a total of approximately \$6.6 million. CDBG funds available for this project are \$199,200 and will be used for the expansion of the space dedicated to senior programming or towards removal of architectural barriers for accessibility. A substantial amendment was made to the 2018 Annual Action Plan to reallocate money from the Senior/Community Center project to purchase street lights from KCPL and replace incandescent lights with LED lights in Old Town Lenexa. This change was necessary to meet the timeliness test required by HUD. Approximately, \$160,000 was allocated to the purchase and replacement to LED street lights.

The 2018 Annual Action Plan included the purchase of a paratransit vehicle for transportation to and from senior programs and activities. The \$34,941 allocated for this project was used to purchase a 12-passenger accessible van.

Approximately, \$6,900 was awarded in Recreation Scholarships assisting approximately 30 individuals to participate in recreation programs and attend the Rec Center in the 2017 program year. Staff continues to promote the scholarship program and expects to spend approximately \$12,000 in the 2018 program year.

The 2018 Annual Action Plan included \$26,000 for an Assessment of Fair Housing (AFH); however, HUD released 3 notices in May 2018 stating that the former Affirmatively Furthering Fair Housing (AFFH) requirements that existed before the 2015 AFFH Rule are now in effect and only an Analysis of Impediments (AI) is required. Lenexa was part of the urban county when the AI was conducted for the Kansas City Region; therefore, data and information for Lenexa is included in this final report. It is the same AI that is currently being used for Johnson County and the cities of Shawnee, Overland Park and Olathe. The city worked with community partners Johnson County, Shawnee, and Overland Park to provide an updated AI. The funds that were allocated for the AFH will be used to pay for other studies associated with administering the CDBG program. Approximately \$1,100 was expended to pay for public notices from the Administration allocation in 2018.

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The City of Lenexa developed a Citizen Participation Plan that encourages full citizen participation throughout the planning process and is consistent with federal requirements for the CDBG program. Information regarding the development of a CDBG program was included in city publications

that are distributed via mail and e-mail, posted in community facilities and on the city's website and social media outlets, and noticed in the official newspaper.

Approximately, 841 citizens responded to the CDBG fund priority area question that was asked on the 2015 citizen survey that is conducted by ETC Institute every two years for the City of Lenexa.

A public hearing regarding the housing and community development needs for the development of the 2019 Annual Action Plan was noticed in the *Legal Record* on Tuesday, November 6, 2018. Additionally, the meeting was advertised on the City's website. The hearing was held on Tuesday, December 18, 2018 at 7:00 PM at Lenexa City Hall during the regularly scheduled City Council meeting in conjunction with the CAPR public hearing. No one was present to speak. An additional public hearing was noticed in the *Legal Record* and on the city's website on Tuesday, May 14, 2019 and held on Thursday, May 30, 2019 at the Lenexa Community Center from 5-6 PM. No one attended the meeting.

The 30-day public comment period for the Annual Action Plan was held from July 1, 2019 to July 31, 2019. The plan was posted on the city's website and hardcopies were made available upon request at City Hall. Notice of the comment period was published in the *Legal Record* on June 11, 2019, and citizens were encouraged to review and provide feedback via print & social media outlets.

Through the consultation process with city departments and the Governing Body, it was determined to no longer allocate funds to the Senior/Community Center project and focus on infrastructure needs in Old Town Lenexa. These needs include wayside horns at railroad crossings, accessibility improvements, and the purchase and replacement of street lights to new LED fixtures. These projects will be included in future annual action plans.

## **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

*Need to update after 30-day comment period.*

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

*Need to update after 30-day comment period.*

## **7. Summary**

In summary, the 2019 Annual Action Plan is similar to the 2018 Annual Action Plan addressing the same three objectives in the community: sustain affordable housing opportunities by preserving existing housing stock; improve vitality, livability and safety of neighborhoods through preservation of housing

stock, infrastructure improvements, and community facility improvements, and support community facilities that improve the quality of life for low- and moderate-income residents.

The 2019 Annual Action Plan will include the Minor Home Repair Program, Recreation Scholarship Program, the Community and Senior Center renovation project with the addition of infrastructure improvements in Old Town Lenexa. The allocation for the Minor Home Repair Program and Recreation Scholarship Program is held steady in the 2019 program year. It is anticipated that approximately \$50,000 will be invested in preserving the existing affordable housing stock, and \$10,000 will be awarded in recreation scholarships. Approximately \$158,000 will be allocated to infrastructure improvements in Old Town Lenexa. The Community/Senior Center study will be finalized in summer 2019, and implementation of the first phase of recommendations is expected in 2020.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	LENEXA	Executive

**Table 1 – Responsible Agencies**

**Narrative (optional)**

**Consolidated Plan Public Contact Information**

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## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The City of Lenexa began consultations with key stakeholders in January 2019 to identify any additional needs that should be addressed using CDBG funds. Staff spoke with community stakeholders as well as public and private agencies, Johnson County Government agencies, neighboring entitlement communities, and other state and federal government agencies. Additionally, the Executive Department, the department spearheading the CDBG program effort, worked extensively with other city departments in an effort to identify the most important needs for the City of Lenexa. The citizens of Lenexa were encouraged to participate in public meetings and provide comment regarding the identification of community needs and the prioritization of CDBG funds and the Annual Action Plan.

### **Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Lenexa supports several different human service organizations through its work with the United Community Services of Johnson County (UCS). UCS analyzes data that can inform human service planning, leads collaborative planning with human service organizations, mobilizes resources to support human service organizations, and advocates for policy improvements that support people reaching their full potential. Lenexa is represented in a variety of ways in UCS’s work whether it is staff or elected officials participating on one of UCS’s councils or task forces. Additionally, the Governing Body allocates \$20,000 annually to the Human Service Fund that is administered by UCS and funds safety net programs that meet the needs of low-income residents. UCS also administers the Alcohol Tax Fund in which Lenexa allocates approximately \$135,000 annually to provide substance abuse education, prevention, intervention, treatment, or recovery services.

UCS recommended the following organizations for the 2019 Human Service Fund: CASA of Johnson & Wyandotte Counties (\$45,500), Catholic Charities of NE Kansas (\$70,000), Community Center of Shawnee, Inc. (\$5,000), El Centro (\$22,736), Growing Futures Early Education Center (\$9,265), Harvesters (\$15,000), Health Partnership Clinic (\$42,000), Hillcrest Transitional Housing of Kansas (\$9,500), Jewish Family Services (\$0), Johnson County Interfaith Hospitality Network (\$9,000), Kansas Children’s Service League (\$19,800), KidsTLC (\$17,500), SAFEHOME (\$21,000), Salvation Army Family Lodge-Olathe ( \$18,000), Sunflower House (\$37,500), The Family Conservancy (\$0). These grant amounts represent contributions from all Human Service Fund partners.

UCS recommended the following organizations for Lenexa’s contribution to the 2018 Alcohol Tax Fund: UCS administration (\$6,063), De Soto School District (\$12,523), Olathe School District (\$2,276), Shawnee Mission School District (\$1,877), Lorraine’s House (\$1,485), Preferred Family Healthcare (\$6,796), Friends of Recovery (\$3,446), The Family Conservancy (\$2,376), Heartland Regional Alcohol &

Drug Assessment Center (\$9,489), Cornerstones of Care (\$3,564), Johnson County Mental Health Center Adolescent Center for Treatment (\$15,059), Johnson County Mental Health Center Adult Detoxification Unit (\$17,222), Johnson County Mental Health Center Adult Dual Diagnosis (\$9,801), Johnson County Mental Health Center Prevention Services (\$6,796), Johnson County Court Services (\$8,065), First Call (\$3,861), SAFEHOME (\$1,444), Johnson County Department of Corrections (\$1,072), KidsTLC (\$2,766), KVC (\$2,079), Mirror, Inc (\$10,455), Artists Helping the Homeless (\$1,485), Johnson County District Attorney (\$0). These grant amounts represent the contribution from the City of Lenexa only.

For more information on the UCS and these organizations and programs, please refer to the 2019 Recommendation Report for the Human Service Fund and Alcohol Tax Fund available by contacting Danielle Dulin at [ddulin@lenexa.com](mailto:ddulin@lenexa.com).

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The Community Standards Supervisor and a representative from the Lenexa Police Department regularly participate in the Johnson County Continuum of Care (CoC) in addition to the other services provided by UCS as noted above. The City has been able to identify areas where homeless individuals/families stay within the community that the CoC was not aware of, and the CoC has been able to provide the City with information on resources that might be available to these individuals. The City looks forward to continuing this relationship with the CoC and finding more opportunities to address the needs of homeless persons in the community.

Other than attending the CoC meetings and allocating funds to the Human Service Fund and Alcohol Tax Fund, there has not be another opportunity identified to address general homelessness or subcategories of homelessness. Furthermore, the biggest at risk population of becoming homeless in the City is the students that are “doubled up” with family and friends. However, this is not defined as homelessness by HUD.

The City’s primary effort to address homelessness is to prevent it by keeping individuals in their homes through the Minor Home Repair Program.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The City does not receive ESG funds.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

2	<b>Agency/Group/Organization</b>	LENEXA
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussion with Governing Body and departments.
3	<b>Agency/Group/Organization</b>	City of Shawnee
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussions with CDBG administrator. An opportunity to partner on a project or program was not identified at this time.
4	<b>Agency/Group/Organization</b>	CITY OF OVERLAND PARK
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	D with CDBG administrator. An opportunity to partner on a project or program was not identified at this time.
5	<b>Agency/Group/Organization</b>	JOHNSON COUNTY GOVERNMENT
	<b>Agency/Group/Organization Type</b>	PHA Other government - County
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussions with CDBG administrator. Johnson County expressed interest in administering the city's program, but there are still many details that need to be discussed and worked through before making a decision.

6	<b>Agency/Group/Organization</b>	United Community Services
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussions. Staff and elected officials participate on several UCS boards and committees.

7	<b>Agency/Group/Organization</b>	Johnson County Continuum of Care on Homelessness
	<b>Agency/Group/Organization Type</b>	Services-homeless
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussions with CoC administrator. The city supports the CoC efforts, but an opportunity to partner on a project or program was not identified at this time.
8	<b>Agency/Group/Organization</b>	Kansas Department of Health and Environment
	<b>Agency/Group/Organization Type</b>	Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Lead-based Paint Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Discussions. The city works with KDHE to ensure it is meeting all requirements related to lead-based paint hazards and sharing any necessary educational materials with residents.

**Identify any Agency Types not consulted and provide rationale for not consulting**

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	United Community Services of Johnson County	
Vision 2020	City of Lenexa	
Vision 2030	City of Lenexa	
Parks, Recreation & Open Spaces Master Plan	City of Lenexa	
Comprehensive Plan	City of Lenexa	
A New Look at Old Town	City of Lenexa	
Planning Sustainable Places	MARC	
Comprehensive Economic Development Strategy Plan	MARC	
Vision 2040	City of Lenexa	

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

*Need to update after public comment period.*

The City of Lenexa recognizes that citizens engage with their communities in a variety of ways. The Citizen Participation Plan outlines the policies and procedures that the City will follow to ensure that citizens are kept apprised of the planning process of the CDBG program. In addition to meeting the notice requirements identified by HUD regulations, the City of Lenexa has also utilized its robust Communications Department to notify citizens of public meetings, comment periods, and hearings as well as providing outlets for feedback on community needs, proposed priorities, and draft plan documents. Participation for the first Consolidated Plan process was better than expected, and community needs identified by the citizens were instrumental in developing the goals as well as programs and projects to meet the goals. However, citizen participation was not as robust for the 2019 Annual Action Plan, but the 2019 Annual Action Plan has similar programs and projects that address community needs as the 2016 Consolidated Action Plan and 2017 & 2018 Annual Action Plans.

A public hearing regarding the housing and community development needs was noticed in the *Legal Record* on Tuesday, November 6, 2018 in English and Spanish. Additionally, the meeting was advertised and feedback was solicited on the City's website. The hearing was scheduled for Tuesday, December 18, 2018 at Lenexa City Hall, 17101 West 87th Street Parkway, Lenexa, KS during the regularly scheduled City Council meeting. No one was present to speak. An additional community development needs meeting was noticed in the *Legal Record* on Tuesday, May 14, 2019 in English and Spanish. This meeting was also advertised and feedback solicited on the city's website. The meeting was scheduled for Thursday, May 30, 2019 at Lenexa Community Center, 13420 Oak Street, Lenexa, KS at 5-6 PM. No one attended.

The 30-day public comment period for the Annual Action Plan was held from July 1, 2019 to July 31, 2019. The plan was posted on the city's website and hardcopies were made available upon request at City Hall. Notice of the comment period was published in the *Legal Record* on June 11, 2019, and citizens were encouraged to review and provide feedback via print & social media outlets.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Hearing	Non-targeted/broad community	0	0	0	
2	Ad on city's website	Non-targeted/broad community	0	0	0	
7	Public Meeting	Non-targeted/broad community	0	0	0	

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City has been informed it will receive \$218,711 for fiscal year 2018 which will start on October 1, 2019 and run through September 30, 2020. It is anticipated that the allocation for the remaining two years will be similar.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	218,711	0	236,181	454,892	654,892	The expected amount available for the remainder of Consolidated Plan has been calculated adding the 1 year estimated to \$200,000 times the remaining two years of the consolidated plan.

**Table 5 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Matching funds will not be required.

Homeowners will be encouraged to contribute to the rehabilitation of their homes. Procedures will be put into place to allow for this. Additionally, \$40,000 from the City's general fund has been allocated for an exterior grant program. There are no income qualifications to be eligible for an exterior grant, but the property must be within the Neighborhood Revitalization District (NRD). Many of census tracts with more than 51% of the population at or below 80% of the median area income are also in the NRD.

Recreation scholarship recipients will be required to contribute a portion of the cost of membership or program, and the City will put policies and procedures into place to ensure the CDBG funds allocated to scholarships are benefitting LMI households and/or individuals. The fee schedule for the Lenexa Recreation Center includes a non-resident daily pass that is two dollars more than the resident daily pass. This additional revenue will be used to supplement the CDBG funds allocated for recreation scholarships.

CDBG funds will be used to improve neighborhood infrastructure in LMI areas and to improve community facilities to meet the needs of "presumed benefit" populations.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

**Discussion**

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing Rehabilitation	2016	2020	Affordable Housing Non-Homeless Special Needs	City of Lenexa	Housing Rehabilitation	CDBG: \$56,329	Homeowner Housing Rehabilitated: 8 Household Housing Unit
2	Community facilities	2016	2020	Non-Homeless Special Needs Non-Housing Community Development	City of Lenexa	Community Facilities	CDBG: \$199,200	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 4000 Persons Assisted
3	Public Services	2016	2020	Non-Homeless Special Needs Non-Housing Community Development	City of Lenexa	Public Services	CDBG: \$13,757	Public service activities for Low/Moderate Income Housing Benefit: 25 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Administration	2016	2020	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development			CDBG: \$26,895	Other: 0 Other
5	Neighborhood Infrastructure Improvements	2019	2020	Non-Housing Community Development	City of Lenexa	Neighborhood Infrastructure Improvements	CDBG: \$158,711	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 4000 Persons Assisted

Table 6 – Goals Summary

### Goal Descriptions

1	Goal Name	Housing Rehabilitation
	Goal Description	This program will preserve existing affordable housing stock.
2	Goal Name	Community facilities
	Goal Description	Community facility improvements such as parks, buildings or public use structures that serve LMI areas or LMI population.

<b>3</b>	<b>Goal Name</b>	Public Services
	<b>Goal Description</b>	Any service which improves the quality of life for LMI residents.
<b>4</b>	<b>Goal Name</b>	Administration
	<b>Goal Description</b>	Management of all of the projects and their activities including monitoring, compliance and reporting, and closeout.
<b>5</b>	<b>Goal Name</b>	Neighborhood Infrastructure Improvements
	<b>Goal Description</b>	Any projects that improve vitality, livability and safety of neighborhoods for LMI residents.

# Projects

## AP-35 Projects – 91.220(d)

### Introduction

This Annual Action Plan is the fourth program year in the 2016-2020 5-year Strategic Plan.

### Projects

#	Project Name
1	Housing Rehabilitation
2	Community Facilities
3	Public Services
4	Administration
5	Neighborhood Infrastructure Improvements

**Table 7 - Project Information**

### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

The allocation for priorities was determined by the information collected through the consultation and citizen engagement process. The priority areas identified were most frequently referenced as areas where unmet needs were present and programs or projects needed to be developed to address those needs.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	Housing Rehabilitation
	<b>Target Area</b>	
	<b>Goals Supported</b>	Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Rehabilitation
	<b>Funding</b>	CDBG: \$51,329
	<b>Description</b>	This program will preserve existing affordable housing stock.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Minor Home Repair Program
2	<b>Project Name</b>	Community Facilities
	<b>Target Area</b>	City of Lenexa
	<b>Goals Supported</b>	Community facilities
	<b>Needs Addressed</b>	Community Facilities
	<b>Funding</b>	CDBG: \$360,628
	<b>Description</b>	Community facility improvements such as parks, buildings or public use structures that serve LMI areas or LMI population.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	The Community/Senior Centers Rehabilitation project includes a feasibility study for the repurposing of the existing Community Center facility to accommodate senior activities, including ADA upgrades. Necessary renovations will be prioritized and implemented with CDBG funds allocated.
3	<b>Project Name</b>	Public Services
	<b>Target Area</b>	

	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$57,522
	<b>Description</b>	Any service which improves the quality of life for LMI residents.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Purchase of a paratransit vehicle.
4	<b>Project Name</b>	Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	Administration
	<b>Funding</b>	CDBG: \$26,896
	<b>Description</b>	Management of all of the projects and their activities including monitoring, compliance and reporting, and closeout.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Administration of programs and projects and monitoring and reporting activities. Updating the Analysis of Impediments for the Johnson County community.
5	<b>Project Name</b>	Neighborhood Infrastructure Improvements
	<b>Target Area</b>	City of Lenexa
	<b>Goals Supported</b>	Neighborhood Infrastructure Improvements
	<b>Needs Addressed</b>	Neighborhood Infrastructure Improvements
	<b>Funding</b>	CDBG: \$158,711

<b>Description</b>	This project will include infrastructure improvements in low- to moderate-income areas such as purchase and replacement of street lights, purchase and installation of wayside horns, accessibility improvements on sidewalks and/or playgrounds, or road improvements. These individual projects will improve vitality, livability and safety of neighborhoods.
<b>Target Date</b>	9/30/2020
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	These infrastructure improvements will benefit up to 4000 LMI persons of any age, physical ability, race, ethnicity, or sex that are living in the low- to moderate-income areas where the improvements will take place.
<b>Location Description</b>	
<b>Planned Activities</b>	Purchase and replacement of street lights, purchase and installation of wayside horns, accessibility improvements on sidewalks and/or playgrounds, or road improvements.

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Lenexa will allocate investments citywide; however, the community needs that need to be addressed are primarily located in census tracts that contain 51% of more of the population earning less than 80% of the Area Median Income or will benefit low- to moderate-income individuals.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
City of Lenexa	100

**Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

The City of Lenexa does not allocated CDBG funds geographically. Funds are used throughout the City.

### **Discussion**

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City recognizes the importance of preserving its existing affordable housing stock. These housing units are primarily found in the older neighborhoods in the eastern part of the city. The City will use CDBG funds to implement a Minor Home Repair Program for LMI households in conjunction with its exterior grant program to promote upkeep and maintenance of the existing housing stock.

<b>One Year Goals for the Number of Households to be Supported</b>	
Homeless	0
Non-Homeless	8
Special-Needs	0
Total	8

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

<b>One Year Goals for the Number of Households Supported Through</b>	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	8
Acquisition of Existing Units	0
Total	8

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

Johnson County administers the Section 8 Housing Voucher Choice program and other public housing programs for the entire County which includes the City of Lenexa.

There are no public housing structures within the City of Lenexa. Based on available input from Lenexa residents, public housing was not identified as a need or a priority in the City. Therefore, the City has allocated its limited CDBG funds for projects that address needs and priorities as identified in the Annual Action Plan. During the consultation process, a representative from the Johnson County Public Authority indicated that the city could try to encourage landlords to participate in the program and lease their properties to low income households to facilitate and encourage affordable housing within the city. The city has participated in discussions with United Community Services of Johnson County concerning the cost of stable housing and safe housing.

### **Actions planned during the next year to address the needs to public housing**

There are no public housing structures within the City of Lenexa. During the consultation process and based on available input from Lenexa residents through the community engagement process, public housing was not identified as a need or a priority in the City. Therefore, the City has allocated its limited CDBG funds for projects that address needs and priorities as identified in the Annual Action Plan. However, the affordability of housing in Johnson County has become a trending topic in the community. The city is participating in the county-wide discussion facilitated by UCS regarding affordable housing in Johnson County.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

During the consultation process and based on available input from Lenexa residents, encouraging public housing residents to become more involved in management and participate in homeownership was not identified as a need or a priority in the City. Therefore, the City has allocated its limited CDBG funds for other projects that address needs and priorities as identified in the Annual Action Plan. However, the city is participating in a county-wide discussion facilitated by UCS regarding affordable housing in Johnson County which has been increasing concern in the community.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be**

**provided or other assistance**

Johnson County Public Housing Authority is not a troubled PHA.

**Discussion**

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

Homelessness was not identified as one of the priority areas of concern or unmet needs for the allocation of CDBG funds through the consultation and citizen participation process in Lenexa. The Johnson County CoC reported a decrease of individuals identified as homeless on a single night in the last ten days in January from 315 in 2011 to 130 in 2017 for the annual point-in-time (PIT) count.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City will continue to work with the CoC to reach out to homeless persons identified in Lenexa. The City has limited interaction with homeless persons on a day-to-day basis. The majority of homeless persons in Johnson County are in emergency shelters or transitional housing. When the City is made aware of homeless persons living in Lenexa, the Community Standards Division, Police or Fire Departments provide them with information on emergency shelters and other resources. This information is provided to the City by the CoC.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

There are no emergency shelters or transitional housing units in the City of Lenexa; the City understands it is served by emergency shelters and transitional housing in neighboring communities and will continue to communicate with the CoC so as to stay apprised of any changes in emergency shelters or transitional housing. Emergency shelter and transitional housing needs of homeless persons were not identified as unmet needs through the consultation process; therefore, the City is not allocating any of its CDBG funds towards this.

#### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Lenexa does not administer any programs to address homelessness. As previously discussed, the City has limited interaction with homeless persons as most homeless persons in Johnson County are in emergency shelters or transitional housing. Addressing homelessness was not identified as an unmet need or priority through the consultation process; therefore, the City is not allocating any of its CDBG

funds towards this. The City will continue to work with the CoC and support its efforts in addressing homelessness in the community.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Lenexa's primary effort in helping low-income and extremely low-income households avoid becoming homeless is through its Minor Home Repair Program which keeps individuals in their homes by providing funding for necessary repairs and maintenance on the exterior of their home.

## **Discussion**

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

The primary barrier to affordable housing in Lenexa is due to market supply. The supply cannot keep up with the demand which drives the cost of both for-sale and rental housing up. Additionally, the availability of resources to address the supply issue is a barrier. Even if the City dedicated all of its CDBG entitlement towards production of affordable housing it would not be enough to make an impact on the issue.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The Housing Market and Needs Assessment conducted in April 2016 did not identify any policies that have a negative impact on affordable housing in Lenexa. The City does not have any plans to change its land use controls, tax policies, zoning ordinances, building codes, fees and charges, growth limitation, and policies affecting return on residential investment in 2018 program year.

The City recognizes the importance of preserving its existing affordable housing stock. These housing units are primarily found in the older neighborhoods in the eastern part of the city. The City will use CDBG funds to implement a Minor Home Repair Program for LMI households in conjunction with its exterior grant program to promote upkeep and maintenance of the existing housing stock.

### **Discussion:**

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Lenexa is committed to collaborating with community partners to address underserved community needs as they are identified; however, the largest obstacle to addressing underserved needs is funding, not only in Lenexa, but throughout the community.

### **Actions planned to address obstacles to meeting underserved needs**

Lenexa is committed to collaborating with community partners to address underserved community needs as they are identified; however, the largest obstacle to addressing underserved needs is funding, not only in Lenexa, but throughout the community. In its annual budget, the City allocates \$20,350 to the United Community Services of Johnson County's Human Service Fund and \$135,000 to the Alcohol Tax Fund to meet underserved needs in the community.

### **Actions planned to foster and maintain affordable housing**

There are six other strategies recommended in the Housing Needs and Market Assessment. The City has investigated the first two strategies: a single-family home rehabilitation program and land acquisition for affordable housing. The first strategy has been implemented through the Minor Home Repair Program. The second strategy is not a viable option at this time.

Lenexa would like to rejoin the urban county and participate in Johnson County's HOME Consortium (HOME) for 2019-2021 planning period. However, in order to do this, the city must change its program year to align with the county's January 1-December 31 program year. The city submitted a request to HUD to extend the 2017 program year to December 31 on May 22, 2018, but has not received a response. The city plans to continue to work with HUD and Johnson County to rejoin the HOME Consortium in the 2022 program year.

### **Actions planned to reduce lead-based paint hazards**

The City will comply with all federal regulations regarding lead-based paint hazards. The City ensures that all of its contractors for the Minor Home Repair Program are licensed with the Kansas Department of Health and Environment. Additionally, the City provides educational materials from the US Environmental Protection Agency on its website and to individuals applying for the Minor Home Repair Program.

### **Actions planned to reduce the number of poverty-level families**

Lenexa will continue its ongoing work with the United Community Services of Johnson County by serving on its boards and committees and allocating dollars from its General Fund to the Human Service Fund

and using them to administer its Alcohol Tax Fund dollars.

### **Actions planned to develop institutional structure**

The Comprehensive Plan promotes development and revitalization that is balanced and orderly to enhance the built environment for residents of all ages, abilities, and financial means.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Lenexa will continue to collaborate with the various social service agencies to identify additional resources available to LMI individuals and households and encourage all public and private housing and service agencies to do so as well. As previously discussed, the City will also continue its ongoing work with the United Community Services of Johnson County by serving on its boards and committees and allocating dollars from its General Fund to the Human Service Fund and using them to administer its Alcohol Tax Fund dollars.

### **Discussion:**

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.220(I)(1,2,4)**

#### **Introduction:**

Lenexa anticipates that over 70% of the CDBG funds expended in the 2016-2020 Consolidated Plan will benefit LMI persons. The City is allocating a minimum dollar amount to cover costs of administrating the program and to assist with any necessary planning activities that are required by HUD. Moving forward, close attention will be paid to the actual administrative costs, and the City will adjust its administrative allocation so that as much of the CDBG funds can go towards programs and projects that benefit LMI persons as possible.