PLANNING COMMISSION AGENDA

JUNE 5, 2023 at 7:00 PM

Community Forum at City Hall 17101 W. 87th Street Parkway Lenexa, KS 66219

AGENDA MAP



CALL TO ORDER

ROLL CALL

APPROVE MINUTES

CONSENT AGENDA

All matters listed within the consent agenda have been distributed to each member of the Planning Commission for review, are considered to be routine, and will be enacted by one motion with no separate discussion. If a member of the Planning Commission or audience desires separate discussion on an item, that item may be removed from the consent agenda and placed on the regular agenda.

1. Heartland Coca-Cola Parking Lot Expansion - Consideration of a final plan for a parking lot expansion on property located at 10001 Industrial Boulevard within the BP-2, Planned Manufacturing District. PL23-12F





REGULAR AGENDA

- 2. WITHDRAWN: KC Power Facility Consideration of a special use permit for a youth volleyball training facility on property located at 15600 West 99th Street within the BP-2, Planned Manufacturing District. SU23-05
- 3. Sarah's Busy Bees LLC Consideration of a special use permit for an in-home daycare on property located at 8909 Park Street within the R-1, Single-Family Residential District. SU23-04
- 4. The Mint Consideration of a rezoning and a final plan for an event space located at 12345 West 95th Street, from the CP-O, Planned General Office, and the CP-3, Planned Regional Commercial, districts to the CP-1, Planned Neighborhood Commercial District. RZ23-04 & PL23-13F
- 5. Canyon Creek Commercial Consideration of a preliminary plan for a commercial development located at the southwest corner of Praire Star Parkway and Shady Bend Road within the CP-1, Planned Neighborhood Commercial District. PL23-04P

CONTINUED APPLICATIONS (NO DISCUSSION)

6. Raman 101st Street Single-Family - Consideration of a preliminary plat for a single-family subdivision located at the northeast corner of 101st Street and Lone Elm Road within the R-1, Single-Family Residential District. PT23-03P

STAFF REPORTS

7. Discuss/debrief the Comprehensive Plan update presented at the May 9, 2023 joint session with the City Council.

ADJOURN

APPENDIX

If you have any questions about this agenda, please contact Stephanie Kisler, Planning Manager, at skisler@lenexa.com.

If you need any accommodations for the meeting, please contact the City ADA Coordinator at 913-477-7550 at least 48 hours prior to the meeting. Kansas Relay Service: 800-766-3777



June 5, 2023

HEARTLAND COCA-COLA PARKING LOT EXPANSION

Project #:	PL23-12F	Location:	10001 Industrial Boulevard
Applicant:	Chip Corcoran, RIC	Project Type:	Final Plan
Staff Planner:	Kimberly Portillo, AICP	Proposed Use:	Manufacturing



PROJECT SUMMARY

The applicant proposes to construct an approximately 69,000 SF parking lot addition for the Heartland Coca-Cola bottling facility at 10001 Industrial Boulevard. The new parking area will add 18 standard parking stalls and 30 semi-truck parking stalls. The project includes associated buffer and parking lot landscaping. The applicant also requests a deviation to the BP-2 Zoning District open space requirement (11.6% proposed where 25% is required) as set forth in the Unified Development Code (UDC). Staff supports the proposed deviation in exchange for additional landscaping beyond code requirements elsewhere on the site. This project does not require a Public Hearing.

STAFF RECOMMENDATION: APPROVAL



SITE INFORMATION

- The existing 189,500 SF industrial building was built in 1969.
- Past applications include:
 - PT14-08F Final Plat of Mid-America Container to combine two unplatted parcels into a single platted lot. The plat was approved by the Planning Commission on January 9, 2015 and recorded with Johnson County Register of Deeds on April 27, 2015.
 - PL14-04FSR Staff level approval was granted on December 22, 2014 for a fenced storage area and additional parking. The additional area was not built and approval expired after two years.

LAND AREA (AC)	BUILDING AREA (SF)	CURRENT ZONING	COMP. PLAN
8.8	189,500	BP-2	Business Park



Exhibit 1: Aerial Image of Subject Site



LAND USE REVIEW

The existing building is a bottling and packaging facility for Coca-Cola beverages and is classified as a manufacturing use within the Unified Development Code. This use is allowed within the BP-2, Planned Manufacturing District.



TABLE 1: COMPARISON OF SURROUNDING P	DODEDTIES
TABLE I. COMPARISON OF SURROUNDING F	NUFLNTILU

Vicinity	Land Use Designation	Zoning	Current Use
Subject Property	Business Park	BP-2, Planned Manufacturing District	Industrial
North	Business Park	BP-2, Planned Manufacturing District	Industrial
South	Business Park	BP-2, Planned Manufacturing District	Office
East	Business Park	BP-2, Planned Manufacturing District	Commercial
West	Business Park	BP-2, Planned Manufacturing District	Industrial

The proposed use is aligned with the land use designation and zoning district. This site is within an industrial area with similar uses in the vicinity. The use of the site as a manufacturing facility has been previously approved and is not changing. The only change proposed with this final plan is the addition of more parking.



FINAL PLAN REVIEW

The final plan includes additional passenger vehicle parking for employees, semi-truck parking, and landscaping. Heartland Coca-Cola previously had a parking agreement with an adjacent property that allowed them to park trucks in a parking lot across Industrial Boulevard. The owner of that lot has chosen not to continue this arrangement as they consider expansion of their own facilities. Heartland Coca-Cola proposes this 1.58-acre asphalt parking lot expansion to accommodate parking of the trucks that were previously kept across the street. The truck trailers are typically parked at the site for 24 to 48 hours between trips from other Heartland Coca-Cola distribution centers.

DIMENSIONAL STANDARDS

Parking areas must allow adequate setback to accommodate required landscape buffers and open space. The proposed layout is in compliance with landscape buffer requirements; however, the applicant is requesting a deviation to the required open space, which is discussed in the *Deviations* section of the staff report. Parking stall dimension depth and width are in compliance with Section 4-1-D-1-O Vehicle Parking Area Design Standards of the Unified Development Code.

TABLE 2: SETBACK ANALYSIS					
Perimeter	Proposed Setback				
North (interior lot line)	10 feet	11.5 feet			
East (interior lot line)	10 feet	41.6 feet			
South	(N/A) No changes to south half of development site	No change			
West (right-of-way)	20 feet	27.5 to 66.1 feet			

TRAFFIC, ACCESS, AND PARKING

A new drive approach is proposed along Industrial Boulevard for access to the truck trailer parking area. Staff would note that the entrance width shown slightly exceeds the City's standards and will need to meet these standards at permit submittal.

This is an industrial area that experiences high volumes of truck traffic and often has semi-trucks parked on the side of the street to service various businesses in the area. There are not currently sidewalks along Industrial Boulevard and given the industrial nature of the area and with consideration to the relatively small scale of development proposed with this application, staff is not recommending new public sidewalks to be installed for this parking addition. The central part of the building along the west façade houses several overhead dock doors, which trucks access directly from Industrial Boulevard.

There are two areas for employee parking, which are located at the southwest and northwest corners of the building. The new employee parking stalls will add on to the northwest parking area. The site has an existing deficiency for passenger vehicle parking stalls. This parking lot expansion will not completely eradicate the deficit; however, it will bring the site closer to compliance.



TABLE 3: PARKING ANALYSIS						
Land Use	Parking Formula	Required Parking	Existing Parking	Existing Deficit	Proposed Parking	Proposed Deficit
Manufacturing	1 per 1,000 SF	190	67	123	85	105

STORMWATER

Stormwater management features are being added to the site to address the new impervious area created. These features include vegetated swales, native vegetation, and a dry detention basin.

FIRE PREVENTION

The Fire Department reviewed the plans based on the current adopted fire codes and local amendments. All general planning review comments have been acknowledged or satisfied and there are no outstanding Fire Department planning review items that need to be addressed for this project to move forward. A more detailed fire code review will be conducted based on the adopted codes at the time of the building permit documentation submittal.

LIGHTING

The applicant is not proposing any additional lighting. The facility operates 24/7 and is comfortable that there is sufficient ambient light in the area so that there are no security issues. The applicant stated they have not experienced any safety or security issues at the site thus far.

LANDSCAPING

In exchange for a deviation from the open space requirements, the applicant will provide additional landscaping beyond what is required by code along the street frontage.

Additional landscaping beyond code requirements:

- A landscape area at the southwest corner with 1 shade tree, 2 ornamental trees, and 10 shrubs.
- 34 shrubs beyond required perimeter planting standard around the foundation on the west facade.
- 34 shrubs beyond required perimeter planting standard around the foundation on the south façade.

No Land Use Intensity (LUI) buffers are required given the industrial nature of surrounding uses. A ten-foot perimeter landscape buffer is required around interior lot lines that abut other lots; this would apply to the north and east property lines. An existing tree line along the east property line served as a buffer between the site and a rail spur. The tree line included low quality volunteer trees and scrub. The existing vegetation will be removed and replaced with a row of evergreen trees, as shown in Exhibit 3.

Although the work area for the parking lot is limited to the northern half of the site, the southern half will also receive some landscape enhancements to bring the full length of Industrial Boulevard and 101st Street into compliance with perimeter planting requirements.

Internal parking lot landscaping is provided in compliance with the Unified Development Code. Each landscape island is required to have one tree at a minimum. Staff is allowing the applicant to modify placement of the required trees so that landscape islands near truck drive aisles do not have trees out of concern that trees in these areas may be easily damaged by truck movements. The required number of trees are provided throughout other islands.





Exhibit 2: Landscape Plan

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Exhibit 3: Row of evergreens along east property line.

### DEVIATIONS

The applicant is requesting a deviation from the BP-2 Zoning District open space requirement. To offset the deficiency of open space, the applicant agreed to provide additional landscaping on other areas of the site as discussed in the Landscaping section of this staff report. Staff supports the deviation with the proposed landscaping.

TABLE 4: OPEN SPACE ANALYSIS					
Zoning District	Required Open Space	Proposed Open Space	Difference		
BP-2	25%	11.6%	- 13.4		



# **REVIEW PROCESS**

- The Planning Commission is the final authority for approval of this project.
- The applicant should inquire about additional City requirements, such as permits and development fees.

# **RECOMMENDATION FROM PROFESSIONAL STAFF**

- ★ Staff recommends approval of the proposed Final Plan for Heartland Coca-Cola Parking Lot Expansion.
  - This is a request for a final plan for a parking lot expansion at the Heartland Coca-Cola facility.
  - The project is consistent with Lenexa's goals through **Responsible Economic Development** to create **Thriving Economy**.
  - This final plan includes a deviation request to the open space requirement of the zoning district.

### FINAL PLAN

Staff recommends **approval** of the final plan for PL23-12F – **Heartland Coca-Cola Parking Lot Expansion** at 10001 Industrial Boulevard, to support the existing manufacturing use, with a deviation to allow 11.6% open space where 25% is required.



Heartland Coca-Cola Parking Expansion PL23-12F













### PLANNING COMMISSION STAFF REPORT

June 5, 2023

# SARAH'S BUSY BEES DAYCARE

Project #:	SU23-04	Location:	8909 Park Street
Applicant:	Sarah Shatzer	Project Type:	Special Use Permit
Staff Planner:	Dave Dalecky	Proposed Use:	Daycare, general



### **PROJECT SUMMARY**

The applicant is requesting approval of a special use permit to expand her in-home daycare operation at 8909 Park Street. The applicant has been operating a daycare for up to 6 children from her residence since February 2018. The applicant has a license from the State of Kansas to care for up to 12 children. She proposes to increase the daycare capacity from 6 children to up to 12 children. Per <u>Section 4-1-B-6-D</u> of the Unified Development Code (UDC), a special use permit is required to care for 7 to 12 children within a residence. This size of daycare is called a "*daycare, general*". The special use permit request requires a public hearing at the Planning Commission meeting and approval by the Governing Body.

### STAFF RECOMMENDATION: APPROVAL FOR ONE YEAR



### SITE INFORMATION

The applicant, Ms. Shatzer, currently operates a "*daycare, limited*" use, which allows her to care for up to 6 children in her home at 8909 Park Street. Ms. Shatzer has a State license that allows her to care for up to 12 children. The license has various age limits for the number of children. She is now requesting approval of a special use permit for a "*daycare, general*" use from the City to allow for her in-home daycare to provide care for up to 12 children, as the State license permits.

The residence is in the Tuxedo Park neighborhood south of 87th Street and west of Pflumm Road. The house is situated mid-block on Park Street and is surrounded by other single-family homes.

LAND AREA (AC)	BUILDING AREA (SF)	CURRENT ZONING	COMP. PLAN
0.24	N/A	R-1	Suburban Density Residential



Exhibit 1: Aerial Image of 8909 Park Street



## LAND USE REVIEW

The site is in the R-1, Residential Single-Family (Low-Density) District. A daycare operated from a residence may be one of two types of daycares:

- 1. "daycare, limited", which allows for care of up to 6 children; or
- 2. "daycare, general", which allows for care of 7 to 12 children.

The definitions of the different types of daycares are stated in <u>Section 4-3-C-2</u> of the UDC. A "daycare, limited" is allowed by-right in the R-1 and RP-1 Zoning Districts. A "daycare, general" requires a special use permit (SUP) in the R-1 and RP-1 Zoning Districts. Daycares, either limited or general, are uses that are commonly operated from a person's home as accessory uses. An in-home daycare is an appropriate use within a single-family residential area provided the supplementary use regulations for a daycare within <u>Section 4-1-B-23-E</u> are met and the use does not negatively impact the surrounding properties. Supplementary regulations include provisions for licensing, residency, employees, outdoor play areas, and traffic.



### TABLE 1: COMPARISON OF SURROUNDING PROPERTIES

Vicinity	Land Use Designation	Zoning	Current Use
Subject Property	Suburban Residential	R-1, Residential Single- Family District	Residential – Single-Family Detached
North	Suburban Residential	R-1, Residential Single- Family District	Residential – Single-Family Detached
South	Suburban Residential	R-1, Residential Single- Family District	Residential – Single-Family Detached
East	Suburban Residential	R-1, Residential Single- Family District	Residential – Single-Family Detached
West	Suburban Residential	R-1, Residential Single- Family District	Residential – Single-Family Detached



## SPECIAL USE PERMIT REVIEW

The code allows for the initial special use permit term for a general daycare to be up to 10 years. Due to existing impacts to at least one neighbor related to parents using his driveway for turnarounds, explained further below and in the attached correspondence from the neighbor, Staff recommends approval of a special use permit for this request for only one year in order to gauge the impact of increasing the intensity of use given there is already an impact related to the daycare use.

Staff provides the following analysis to the review criteria within <u>Section 4-1-G-5</u> of the UDC.

#### 1. The character of the neighborhood.

The neighborhood is an area comprised of all single-family residential homes. The Tuxedo Townhomes, a medium-density residential development, is a few blocks to the east, along Pflumm Road, and Lakeview Village, a convalescent care and retirement housing development, is a few blocks to the west. Daycare uses are compatible with a residential character provided all impacts from the daycare's operation, such as traffic, parking, noise, activity are mitigated to reasonable levels.

#### 2. The zoning and use of properties nearby.

Surrounding zoning and uses are described in Table 1. The primary use of the subject property is a single-family home. The SUP for a *"daycare, general*" is an accessory use. It is Staff's opinion the proposed SUP is compatible with surrounding zoning and uses as long as the adverse externalities are mitigated to acceptable levels.

#### 3. The suitability of the subject property for the uses to which it has been restricted.

In-home daycares are allowed in Lenexa provided the applicant meets the applicable regulations and ordinances. A *"daycare, general"* requires that the operator of the daycare obtain an SUP. It is Staff's opinion that this residence is adequately suited for an in-home daycare.

#### 4. The extent to which the proposed use will detrimentally affect nearby property.

Staff received an email from the neighbor across the street from the daycare stating that clients of the daycare will back into his driveway to "turn around" as they leave the daycare. It is Staff's opinion that the requested SUP for a *"daycare, general"* has potential to detrimentally affect nearby properties since the existing allowed daycare already presents an impact. The applicant responded by acknowledging that she will instruct the clients to use her driveway or to park on the street and to not use any neighbor's driveway to turn around. Staff believes this issue is correctable by the applicant but recommends limiting the SUP to one year to provide an opportunity for the applicant to demonstrate that the daycare use can coexist with the neighboring residential uses. Should the clients continue to use the neighbor's driveway as a turnaround within the year the SUP is active, then Staff could initiate revocation of the SUP and the applicant would need to reduce the number of children to 6 if the SUP is, in fact, revoked.

#### 5. The length of time the subject property has remained vacant as zoned.

The property is not vacant. The home was constructed in the early 1970's along with several other homes in this neighborhood.



# 6. The relative gain to public health, safety, and welfare due to the denial of the application as compared to the hardship imposed upon the landowner, if any, as a result of denial of the application.

Given the existing issue of parents using a neighbor's driveway as a turnaround for the daycare, the gain by denying the request is that less people would use the driveway of this particular neighbor for a turnaround. The hardship to the applicant would be that the daycare use could not expand to up to 12 children. It is Staff's opinion that negative impacts to the neighbor outweigh the hardship to the applicant if the impacts are not mitigated by the applicant.

#### 7. Recommendation of City's permanent professional staff.

See staff's recommendation at the end of this report.

# 8. Conformance of the requested change to the adopted or recognized Master Plan being utilized by the City.

The proposed in-home daycare will not change the primary land use as a single-family residential home. The land use is in conformance with the Future Land Use Map designation of Suburban Density Residential.

# 9. The availability and adequacy of required utilities and services to serve the proposed use. These utilities and services include, but are not limited to, sanitary and storm sewers, water and electrical service, police and fire protection, schools, parks and recreation facilities, etc.

The residence is in a developed subdivision. Adequate utilities and services are provided to the subject property.

# 10. The extent to which the proposed use would adversely affect the capacity or safety of that portion of the street network influenced by the use, or present parking problems in the vicinity of the property.

It is Staff's opinion adequate parking for an in-home daycare is provided for dropping off and picking up children if the operator is able to direct parents to use the street and applicant's driveway and not the neighbor's driveway. The applicant has a driveway with space for two vehicles to park in line with each other, not side by side, and a garage stall space for a total of 3 parking stalls. If a child is to be dropped off or picked up and space is not available in the driveway, the driver may parallel park along Park Street.

TABLE 2: PARKING STANDARDS					
Use	Standard	Required	Provided		
Daycare, general	1 space, plus 1 space per employee	3	3		

# 11. The environmental impacts the proposed use will generate including, but not limited to, excessive stormwater runoff, water pollution, air pollution, noise pollution, excessive nighttime lighting, or other environmental harm.

The requested SUP will not include any new construction or additional pavement. Approval of the SUP will not have any environmental impacts.



# 12. The extent to which the proposed development would adversely affect the capacity or water quality of the stormwater system, including without limitation, natural stream assets in the vicinity of the subject property.

There are no proposed modifications to the stormwater system or increases to the overall amount of impervious area. All vehicles will be kept in working order and will not be leaking fluids. For these reasons the proposed development would not adversely affect the capacity or water quality of the stormwater system.

# 13. The ability of the applicant to satisfy any requirements (e.g. site plan, etc.) applicable to the specific use imposed pursuant to the zoning regulations in this Chapter and other applicable ordinances.

The operation of a residential daycare is regulated in <u>Section 4-1-B-23-E</u> of the UDC. The applicant is required to comply with regulations such as licensing and number of employees and children. The applicant has complied with applicable requirements to date, and it is Staff's opinion the applicant will be able to continue to adhere to all applicable regulations and ordinances.

## DEVIATIONS

The applicant is not requesting any deviations.

### **REVIEW PROCESS**

- This project requires a recommendation from the Planning Commission and final approval by the City Council. Pending a recommendation from the Planning Commission, the project is tentatively scheduled for consideration from the City Council on June 20, 2023.
- The applicant should inquire about additional City requirements, such as permits and development fees.

### **RECOMMENDATION FROM PROFESSIONAL STAFF**

### **★** Conduct a Public Hearing.

### **★** Staff recommends approval of the proposed Special Use Permit for Sarah's Busy Bees Daycare.

- This is a special use permit for a "daycare, general" accessory to the single-family residence.
- The project is consistent with Lenexa's goals through *Strategic Community Investment* to create *Vibrant Neighborhoods*.

### SPECIAL USE PERMIT

Staff recommends **approval** of SU23-04 - a special use permit for a Daycare, general use for **Sarah's Busy Bees Daycare** located at 8909 Park Street for a period of one year.



# Sarah's Busy Bees PT23-11F





#### Sarah's Busy Bees LLC

It has always been my dream to run my own daycare business. I am living my dream and I have had my home daycare for five years now. The reason why I need a Special Use permit is because my fiance is now an additional provider and we want to add more children. Through the state we are allowed 12 children, Currently I have 6 children which includes my son. My hours of operation are from 8:00-5:00 Monday through Friday. My children in care get dropped off typically no later than 8:30 but typically come in staggered and leaves staggered as well. When parents pick up it's between 4, 4:30 and 5:00. I get the chance to talk with the parents each day about their child's day.

My schedule: 8:00 Greetings, breakfast served. 8:30-9:00- Free play 9:00-9:30- Circle TIme, group activity, reading Etc.. 9:30-10:00- Creative time (paints, crayons, Art activities) 10:00-10:45- Outside Play (weather permitting) 10:45-11:15- TV Time (as i prepare lunch) 11:15-12:00 Lunch 12:00-12:45- Nap Preparation, Storytime 12:45-3:15 Nap TIme 3:15-3:45- Free Play 3:45-4:00 Snack Time 4:00-4:45-Outside PLay (weather permitting) 4;45-5:00- Free Play, Pick up

# Kansas Department of Health and Environment Renewed License

Group Day Care Home Renewed License No. 0501572-007

Licensee: Sarah Kaye Shatzer

Facility: Sarahs Busy Bees

Located at: 8909 Park St Lenexa, KS 66215



# **License Expires**

02/29/2024

In the county of: Johnson

Having complied with the laws and regulations of the State of Kansas governing Group Day Care Homes, Sarah Kaye Shatzer is hereby authorized to care for a maximum of 12 children, under one of the following options:

MAXIMUM LICENSED CAPACITY IF ONE ADULT IS PRESENT WITH THE CHILDREN: 9 children, at least 2 ½ years but under 11 years of age*; or 10 children, at least 3 years but under 11 years of age; or refer to Table I in 12 children, at least 5 years but under 11 years of age; or refer to Table I in K.A.R. 28-4-114(e) if children under 2 ½ years of age are in attendance.

MAXIMUM LICENSED CAPACITY IF TWO ADULTS ARE PRESENT WITH THE CHILDREN:

12 children, infancy to 11 years of age*, with not more than 9 children under

5 years of age, 3 of whom may be under 18 months of age; or

10 children, infancy to 11 years of age*, with not more than 8 children under

5 years of age, 4 of whom may be under 18 months of age; or

12 children, at least 18 months but under 11 years of age*, with not more than 5 children, 18 months to 2½ years of age.

*Children five years of age and over may be substituted for younger children in the license capacity. Children under 11 years of age who are related to the applicant with a temporary permit, the licensee, or any other provider shall be included in the maximum number of children in each age group. Children at least 11 years of age but under 16 years of age who are unrelated to the provider shall be included in the license capacity if child care for this age group as a whole exceeds three hours a week.

This License is effective 03/01/2023 and remains in effect until the expiration date noted by the above sticker unless invalidated by a change of owner, operator, location or it is administratively closed.

Smoking is prohibited inside the day care home during hours of operation.

** Local codes and ordinances may prescribe other requirements for the legal operation of this facility.

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Janet Stanek, Secretary Kansas Department of Health and Environment

From: Brandon McElhiney <<u>brandonmcelhiney12@gmail.com</u>>
Sent: Wednesday, May 31, 2023 5:24 PM
To: Stephanie Kisler <<u>skisler@lenexa.com</u>>
Subject: SU23-05 Sarah's Busy Bees

Hi Stephanie,

Our names are Brandon and Sarah McElhiney and we are the owners of 8908 Park Street, the property directly across from Sarah's Busy Bees daycare which we understand is up for approval by the Planning Commission on June 5th. We have lived in our home for 3 and a half years now, and we have some concerns regarding the daycare facility across the street that we would like the Commission to consider prior to permit approval.

Our home is located directly across Park Street from the daycare and we have a flat, double-wide, concrete driveway. Over the years we have witnessed numerous daycare visitors and/or clientele using our driveway on a daily basis as a turnaround location during drop-off and pick-up times, which has become increasingly more irritating and a nuisance to us. Our location within the neighborhood is easily accessible from major roadways in all directions, so the use of our driveway by daycare visitors is likely more out of convenience than necessity. The drivers' behavior is an ongoing stress on us and it creates unnecessary wear and tear on our driveway. Attached is a map of our property to better visualize the close proximity of our driveway to the daycare property, as well as a recent (2 weeks ago) doorbell camera screenshot of a daycare visitor pulling fully into our driveway to turn around, despite the daycare driveway being open. This particular vehicle frequently uses our driveway to turn around.

We have confronted daycare visitors about their behavior in the past and been met with obscene gestures or disregard for our concerns. There have also been times when vehicles leaving the daycare have completely pulled into our driveway (onto our private property) and we have had to wait to back out due to them waiting for traffic to pass on Park Street. It's worth noting that the turning around will take place even when the one parking spot on the daycare's single-wide driveway is available, which adds to our frustration of the situation.

We are concerned that doubling the number of children allowed at the daycare will lead to an increased number of unwanted drivers turning around in our driveway as part of their daily routine, as others have already done in the past. We completely support the daycare and wish nothing but the most success for Sarah, we just don't want our property to be an extension of the business and create a bigger nuisance or inconvenience to us as a result of the proposed changes. It is our hope that the Commission will consider placing a condition for business operation on the permit that addresses a requirement for daycare visitors and/or clientele to not use neighboring driveways or property during any part of the pick-up or drop-off process. Because the nature of a daycare is to have new clients every few years as children grow older, we hope this will be a proactive approach to keeping business associated with the daycare solely within the daycare's property or public right-of-way. We greatly appreciate your consideration of our concerns on this matter.

Sincerely,

Brandon and Sarah McElhiney 8908 Park Street Lenexa, KS 66215









### PLANNING COMMISSION STAFF REPORT

June 5, 2023

# THE MINT

Project #:	RZ23-04 & PL23-13F	Location:	12345 W. 95 th Street	
Applicant:	Henry Klover, Klover Architects	Project Type:	Rezoning & Final Plan	
Staff Planner:	Dave Dalecky	Proposed Use:	Entertainment, indoor (banquet facility) and office uses	



### **PROJECT SUMMARY**

The applicant requests approval to rezone the property at 12345 W. 95th Street from CP-O, Planned General Office District, to CP-1, Planned Neighborhood Commercial District, and final plan approval to repurpose the existing building into a banquet facility. The building is a two-story office building with a basement level. The site is located at the southwest corner of 95th Street and Monrovia Street. The primary tenant is currently Bank of America on the ground floor and has various office tenants on the second floor. The project will include interior renovations, a conversion of the bank drive-thru structure to an enclosed space and reconfiguring the parking lot for improved circulation and more efficient distribution of the parking stalls. The development includes existing nonconforming site conditions. The companion final plan includes deviation requests to allow several of these existing site conditions to remain. A public hearing is required for the rezoning request.

### STAFF RECOMMENDATION: APPROVAL



### SITE INFORMATION

This site is a two-story office building originally built in 1972. Bank of America is the primary tenant on the ground floor with additional office tenants on the second floor. The site is integrated with the neighboring retail development to the west and south but is not associated with the adjacent development as a contiguous commercial center. The subject property and adjacent development share access drives from the public streets. The owner of the subject property also has a shared parking agreement with the adjacent land owner to allow use of the parking lot to the west and south. The neighboring buildings are a QuikTrip convenience store and the recently renovated Living Spaces furniture store. The site has been zoned for office uses for several years, predating the system for maintaining development records.



Exhibit 1: Aerial Image of Subject Site



# LAND USE REVIEW

The proposed use is for a banquet facility, which falls within the definition of the *"Entertainment, indoor"* use category. This definition is within <u>Section 4-3-C-3</u> of the Unified Development Code (UDC). The *Entertainment, indoor* land use is allowed by right in the CP-1 Zoning District, but not allowed by right or by special use permit in the CP-O Zoning District. The site must be rezoned to a district that permits the banquet facility. The site is on 95th Street, between Quivira Road to the east and I-35 Interstate Highway to the west. This is a business corridor with a concentration of regional commercial centers and medium to medium-high density residential uses. The proposed commercial use is consistent in character to the zoning pattern and mix of uses along this corridor. The banquet facility will be on the ground floor of the building and will use rooms within the lower level. The second floor of the building will remain as tenant spaces for office uses.



### TABLE 1: COMPARISON OF SURROUNDING PROPERTIES

Vicinity	Land Use Designation	Zoning	Current Use
Subject Property	Office/Employment Center	CP-O, Planned General Office District	Office
North	Regional Retail	CP-3, Planned Regional Commercial District	Retail, & Auto Service, Limited
South	Regional Retail	CP-3, Planned Regional Commercial District	Retail
East	Medium Density Residential	RP-4, Planned Residential (High-Density) District	Multi-Family Residential
West	Regional Retail	CP-3, Planned Regional Commercial District	Convenience Store



### **REZONING REVIEW**



Staff provides the following analysis for the review criteria within <u>Section 4-1-G-5</u> of the UDC.

### 1. The character of the neighborhood.

The character of the neighborhood is a predominantly commercial corridor with a multi-family residential development directly to the east. Commercial uses extend further north and south of the frontage along the 95th Street corridor. The multi-family development to the east is a 33-acre apartment development. Additional multi-family development is further south and southeast of the site.

### 2. The zoning and use of properties nearby.

The adjacent properties to the north, south and west are zoned for commercial uses. The property to the east is zoned for multi-family residential use.

### 3. The suitability of the subject property for the uses to which it has been restricted.

The property is suited for the existing CP-O zoning and for the proposed zoning district of CP-1, Planned Neighborhood Commercial District. The site is along a commercial corridor of relatively high intensity uses. The site has been the subject of several inquiries for a car wash use which would intensify traffic congestion in this area too greatly in Staff's opinion. The car wash use is not allowed in the CP-1 zoning district and so while the CP-1 zoning district is supported by Staff, any higher commercial zoning at this site would not be supported by Staff.

#### 4. The extent to which the proposed use will detrimentally affect nearby property.

The proposed use will not detrimentally affect nearby property. The use is consistent with the uses of adjacent properties and is an appropriate transitional use to the multi-family development to the east.



#### 5. The length of time the subject property has remained vacant as zoned.

The site has been developed with the existing office building since 1972.

# 6. The relative gain to public health, safety, and welfare due to the denial of the application as compared to the hardship imposed upon the landowner, if any, as a result of denial of the application.

It is Staff's opinion that denial of this rezoning would have no gain to public health, safety, or welfare.

#### 7. Recommendation of City's permanent professional staff.

See Staff's recommendation and the end of this report.

# 8. Conformance of the requested change to the adopted or recognized Master Plan being utilized by the City.

The Future Land Use designation for the site is Office/Employment Center, which is not fully consistent with the request to rezone to the CP-1, Planned Neighborhood Commercial District. The proposed commercial zoning district is the lowest intensity of the "family" of commercial districts. Sites which are zoned CP-1 will often contain office uses and this site is no different as the second floor of the building will continue to be office tenant spaces. It is Staff's opinion the proposed use is an appropriate use based on the context of the site, in association with the companion final plan for the building renovations and site modifications.

9. The availability and adequacy of required utilities and services to serve the proposed use. These utilities and services include, but are not limited to, sanitary and storm sewers, water and electrical service, police and fire protection, schools, parks and recreation facilities, etc.

The residence is in a developed region of the City. Adequate utilities and services are provided to the subject property.

# 10. The extent to which the proposed use would adversely affect the capacity or safety of that portion of the street network influenced by the use, or present parking problems in the vicinity of the property.

It is Staff's opinion the proposed use will not adversely impact the capacity or the safety of the street network or present a parking problem in the vicinity of the site. The site contains 87 parking stalls. The applicant has a pre-established shared parking agreement with the adjacent retail development for an additional 55 stalls.







Exhibit 2: Shared Parking

This is a total of 142 parking stalls. The number of parking stalls required for the combined uses on-site is 158. The two uses, banquet facility and offices, will function in a complementary manner, as the banquet facility will not have a need for parking while the office use does and vice versa. The total number of 142 parking stalls provided for the uses does not meet the requirements for both uses together but exceeds the parking demand for either use during the times of the day that the demand for parking for either use will be occurring.

TABLE 3: PARKING STANDARDS					
Use	Standard		Required	Provided	
Entertainment, indoor	1 space per 200 square feet or 1 space per 3 seats, whichever is greater	23,094 square feet, 350 seats	117		
Office	1 space per 250 square feet	10,302square feet	41		
TOTAL		with shared parking	<u>158</u>	142	



# 11. The environmental impacts the proposed use will generate including, but not limited to, excessive storm water runoff, water pollution, air pollution, noise pollution, excessive nighttime lighting or other environmental harm.

The site is currently a developed lot with an office building and parking. The plan results in a reduction of paved surface area. The site is along a predominantly commercial corridor, next to a 24-hour convenience store, a large retail store and across Monrovia Street from multi-family residential. The proposed use of a banquet facility will likely generate more activity than the bank tenant, the increase in activity is not likely to be excessive or unreasonable.

# 12. The extent to which the proposed development would adversely affect the capacity or water quality of the stormwater system, including without limitation, natural stream assets in the vicinity of the subject property.

The site is currently a developed lot with an office building and parking. The plan results in a reduction of the paved surface area. The proposed modifications to the site will not adversely affect the capacity or water quality of the stormwater system.

# 13. The ability of the applicant to satisfy any requirements (e.g. site plan, etc.) applicable to the specific use imposed pursuant to the zoning regulations in this Chapter and other applicable ordinances.

The final plan includes requests for deviations from the Unified Development Code. The deviations will allow various nonconforming conditions. The proposed final plan will reduce the degree of some of the nonconformities, with modest increases to setbacks along the right-of-way, but will not bring the site into compliance of the minimum bulk and area requirements of the UDC.

## FINAL PLAN REVIEW

The site is located at the immediate southwest corner of 95th Street and Monrovia Street. The site is a rectangular lot that has 160 feet of frontage onto 95th Street and 500 feet of frontage on Monrovia Street. The building is centrally located on the lot with parking on the north and south sides of the building. Access into the site is from a right-in-right-out only drive onto Monrovia Street. This drive has a median that directs drivers to make only a right turn and continue southbound on Monrovia Street. The other access locations into the site are from private drives on the west and south sides of the site. The two parking areas are linked by a drive aisle along the west side of the site. The drive aisle is curved around an addition to the building, which is the enclosed drive-thru canopy of the Bank of America canopy. A row of parking is provided along this drive.





Exhibit 3: Site Plan



The parking areas will be modified, and the pavement edges adjusted to improve circulation and be more efficient. New sidewalks will be provided from the site to the west and lead to the public sidewalk on 95th Street.

A sidewalk is not proposed to be provided on Monrovia Street, though Staff considers this to be an important link in the sidewalk system for the area. There are certain impediments that make it very costly to install a sidewalk along Monrovia, particularly the limited space between the existing building and the right-of-way line due to existing utility structures and private mechanical equipment within the sidewalk area. Because the proposed project is limited in scope, compared to a complete tear-down and rebuild, Staff does not recommend that the applicant expend significant costs to move the private equipment and public utilities and install the sidewalk along Monrovia. Instead, Staff recommends that a sidewalk easement be granted to the City so that a sidewalk may be constructed at some time in the future at the City's cost. The sidewalk easement is to be ten feet wide along the east property line to allow for the sidewalk and for room to complete construction. The landscape plan shows additional trees to be installed along Monrovia Street. The plans must be revised to account for a future sidewalk along the street.

The building is two stories with a basement. The enclosure of the drive-thru canopy increases the overall square footage of the building to 33,803, of which 23,094 square feet is for the banquet facility and 10,302 square feet is office space. The enclosed drive-thru canopy is 2,490 square feet. This space is referred to as the "Chapel" and will be used for wedding ceremonies and the remodeled ground floor will be used for the reception. A patio space is enclosed in a new privacy fence is provided on the north side of the Chapel. New overhead glass doors are along the north façade of the Chapel for direct access onto the patio.

The full ground floor of the building is space for the banquet facility. The remodeled lobby, former bank teller area, and vault will all be incorporated into the seating space and reception area. Other rooms will be used for preparation and support areas for the event. The basement level of the building will have rooms for support functions of the banquet facility and will have service areas for the overall building. The second floor of the building will remain office tenant spaces.



# DEVIATIONS

The site will remain very similar to the current configuration with modifications to the parking areas, cosmetic changes to the exterior of the building, and additional landscaping. The site has several nonconformities pertaining to setbacks and site area requirements. The proposed modifications to the site will not alleviate all the nonconformities. The following table lists the deviation requests.

	TABLE 4: DEVIATIONS				
Deviation	Code Section	Existing Nonconformity	Requirement	Proposed	Difference
Minimum Site Area	4-1-B-13-F	Y	3 acres	1.93 (net area) 2.5 (gross area)	0.5 acres
Building Setback (east)	4-1-B-13-F	Y	30 feet	12.5 feet	17.5 feet
Building Setback (west)	4-1-B-13-F	Y	30 feet	28.8 feet	1.2 feet
Parking Setback along Streets	4-1-D-1-O-4-g	Y	20 feet	6 feet	14 feet
Parking Setbacks Along Common Property Lines	4-1-D-1-O-4-g	Y	10 feet	0 feet	0 feet
Drive Aisle Width	4-1-D-1-O	Ν	25 feet	24 feet	1 foot
Minimum Parking Stalls	4-1-D-1-C	Ν	188 stalls	142 stalls	46 stalls
Minimum Sidewalk Width	4-1-D-1-O-8	Ν	7 feet	5 feet	2 feet
Minimum Parking Lot Landscaping	4-1-D-2-M	Y	7.5 percent of parking lot area	2.8 percent	4.7 percent
Minimum Perimeter Landscape Requirement	4-1-D-2-L	Y	1 shade tree, and 9 shrubs per 100 feet of property line	1 tree, and 5 shrubs	4 trees, 36 shrubs
LUI Buffer	4-1-D-2-N	Y	1 shade tree, 2 evergreen trees, and 10 shrubs for every 100 feet	No evergreen trees	9 evergreen trees

Many of the deviations requested with the final plan application are a product of the existing nonconformities of the existing site. The deviations which are not due to preexisting nonconforming conditions are due to the limited size and space of the available on the property. The plan includes reductions of the degree of the nonconformities as much as possible while maintaining vehicular circulation through the site and reducing pavement and providing additional landscaping and open space. The list of deviations may appear extensive but are either existing nonconforming conditions of the site which are being brought closer to conformance to the code or are due to the limitations of the site.

The landscape deviations are requested because the site does not have adequate space to install the minimum landscaping without removing parking and drive aisles, by doing so, the operation of the site would be impacted and further reduce parking stalls available for the employees and visitors to the site.



The UDC has different standards for consideration of requests for deviations, depending on what the deviation is for. <u>Section 4-1-B-27-G</u> of the UDC lists criteria for specific code sections. The criteria are written to protect the rights of adjacent property owners and to not be construed as a privilege awarded to the applicant. It is Staff's opinion the proposed application satisfies the criteria stated in the UDC.

<u>Section 4-1-D-1-S</u> of the UDC lists criteria for review of off-street parking, bicycle parking, drive-thru queuing and loading standards. The criteria to be considered by the Planning Commission are:

- a. Purpose and intent of the Code.
- b. Impact on adjacent properties.
- c. Safety.
- d. Unique site conditions and constraints.
- e. Promotion of high quality or unique design.
- f. Character of the neighborhood.

The applicant provided a summary of the requested deviations. The applicant's summary of the request for the deviations are not verbatim as the two code sections listed above but are consistent with both sets of criteria. Staff supports the requested deviations and finds the criteria listed above are satisfactorily addressed by the proposed site plan.

# ARCHITECTURE

The office building is a precast concrete building with a stucco roof trim element and banks of windows. The building is very modern in character with a minimal level of detail. The windows are vertical features with trim elements continuing from ground level to the roof element. Both the north and south façade have a large storefront window feature which also contain the main entrances to the building.



Exhibit 4: North Elevation Rendering


The modifications to the building will be to enclose the drive-thru canopy as a building addition for a chapel space for the banquet facility. The enclosed space will be finished in a similar style to the existing building. The addition will use cast stone for the walls, new windows on the south façade, and operational overhead doors on the north façade. The colors will be similar to the current color scheme, using tan and gray colors for façade. The overhead doors are full glass doors and will open onto a patio space. A composite wood fence is installed around the patio space on the north side of the building addition.

To create more architectural character to the building, molded panels are proposed on the north and south façade of the building and on the façades of the addition. The molded panels are "Greek Revival" style elements with fluted relief lines both horizontal and vertical and a row of stars. The height of the panels will be taller on the twostory sections of the building. The taller panels will include a capital letter M. The panels are to reflect the imagery of currency to continue the theme of "The Mint." The panels add relief to the building where the façade is otherwise relatively plain.

To enhance the decorative panels and the columns at the north façade, light fixtures will be used to highlight these architectural features. The colors of the light fixtures may be changed to coordinate with a specific event. <u>Section 4-1-C-4-I-10</u> of the UDC regulates the type of lighting that is used to highlight architectural features for buildings. The lighting is not intended to create a wash of lighting along the entire façade of a building. The light fixtures shall be controlled and shielded to limit the illumination to the detail or specific feature of the building. The light colors are not allowed to randomly change or change in a choregraphed or patterned display.

The building currently has a series of cellular antennas mounted on the roof at all four corners of the building. The antennas will be moved to a roof structure in the middle of the building.

# LANDSCAPING

The site currently has limited landscaping around the perimeter and in the parking lot. The modifications to the site will increase the parking setbacks along both 95th Street and Monrovia Street and add parking lot islands to the south parking lot. The new islands in both the north and south parking areas will provide additional landscaping in these parking lots.

The plan shows additional trees and shrubs installed along 95th Street and Monrovia Street in the increased space provided by moving the curb line of parking areas further from the property line. The trees shown on the Monrovia Street frontage are to be installed so that adequate space is provided for a future sidewalk along the street. The landscape plan must be revised to reflect appropriate locations for the trees along the east side of the property. Permit plans will be reviewed to confirm the placement of the trees provides the appropriate space.

The drive aisle along the west property line is directly at the property line which results in no additional landscaping on the west property line. The site is adjacent to the QuikTrip store and the parking lot for Living Spaces. The QuikTrip site contains a narrow strip of landscaping with shrubs adjacent to the north side of the site and a sloped landscape area with existing trees is provided on the Living Spaces parking lot side of the site.

<u>Section 4-1-D-2-C</u> of the UDC allows for consideration of alternative design for the landscaping of a site. The reduced amount of landscaping is listed in the Deviations section of the Staff report. It is Staff's opinion the reduced amount of landscaping is reasonable for this site due to the space constraints for the redevelopment of the site.



# **REVIEW PROCESS**

- This project requires a recommendation from the Planning Commission and approval by the City Council. Pending a recommendation from the Planning Commission, the project is tentatively scheduled for consideration from the City Council on June 20, 2023.
- Approval of the Final Plan by the Planning Commission for The Mint is contingent on approval of the Rezoning by the City Council on June 20, 2023.
- The applicant should inquire about additional City requirements, such as permits and development fees.

# **RECOMMENDATION FROM PROFESSIONAL STAFF**

#### **★** Conduct a Public Hearing on the rezoning request.

- ★ Staff recommends approval of the proposed rezoning and final plan for The Mint.
  - This application supports the following goal from Vision 2040:
    - Thriving Economy

#### REZONING

Staff recommends **approval** for rezoning property from CP-O to CP-1 for **The Mint** located at 12345 W. 95th Street.

#### FINAL PLAN

Staff recommends **approval** of the final plan for **The Mint** located 12345 W. 95th Street, for a banquet facility and office uses, with the deviations from the UDC as listed in the Staff Report and the following conditions:

- 1. The applicant shall provide to the City's benefit a 10-foot-wide public sidewalk easement along Monrovia Street prior to the issuance of a building permit; and
- 2. The landscape plan shall be revised prior to the issuance of a building permit to accommodate the public sidewalk easement and future sidewalk.



Data Source: City of Lenexa and Johnson County Kansas For further information, please call 913-477-7500

# The Mint RZ23-04 & PL23-13F









































#### EXTERIOR CONCEPT RENDER



THE MINT

LENEXA, KS

09 MARCH 2023



# kloverarchitects

#### EXTERIOR CONCEPT RENDER

THE MINT

09 MARCH 2023



#### INTERIOR CONCEPT RENDER - RECEPTION HALL





#### INTERIOR CONCEPT RENDER - THE VAULT





#### **INTERIOR CONCEPT RENDER - CHAPEL**





#### INTERIOR CONCEPT RENDER - BRIDAL QUARTERS





May 22, 2023

City of Lenexa Department of Community Development 17101 W 87th Street Parkway Lenexa, KS 66219

Re: RZ23-04 & PL23-13F - The Mint 12345 W 95th Street Deviation Requested

The following deviations are being requested for RZ23-04 & PL23-13F – The Mint – 12345 W 95th Street.

We are requesting a deviation to allow for a minimum setback of 30-feet between parking and right of way from Article 4.1.B 13 of CP.1 F) Property Development Regulations:

- 1. Building Setback
- 2. Parking Setback
- 3. Parking Dimensions
- 4. Open Space
- 5. Minimum Site Area

Further, we request a deviation from the Article 4-1-D-2 Landscaping Buffer and Site Designer:

- 1. Perimeter Plantings Along West Property Line
- 2. Internal Parking Lot Landscaping
- 3. Land Use Buffer

The purpose for the rezoning from CPO to CP-1 is to permit, with the departure of Bank of America, the second-floor office space to remain, but renovate and re-purpose the ground floor level and the drive-through to create a wedding event space. The owner strongly feels there is a hole in the market in this area and will be extremely successful. The Site Development requirements of the existing CP-O zoning are not met by the existing site layout and building configuration today. With this rezoning and renovation, the previously required and new zoning district requirements will be improved upon as noted below.

#### **Building setback**

The building configuration and site constraint are existing on the site and are to remain and renovated. The East building setback of 30 feet is not met due to the proximity to Monrovia. This is an existing site restraint and existing conditions that do not currently meet city ordinance for CP-O. Perimeter landscaping will be installed on the east property line to meet primary planning requirements and they will assist with the buffering.

#### Parking setback

Existing parking does not meet the current city setback requirements of CP-O zoning. This has also been exacerbated by right of way that has been taken in the past. City codes require that setback be 20 feet from public right of way and 10 feet separation from interior lot lines. The reconfiguration of the parking lot has increased the setback distances from the east property line and the north property line. This reconfiguration allows significant additional plantings for the majority of the parking lot and will exceed 10 foot setback from the north and east property lines which is consistent with zoning on the opposite side of the streets and improves the overall image of the property while still allowing the parking to meet code.

#### Parking dimensions:

The existing drive that is located west of the overhang canopy currently does not meet City code requirements for a 25ft wide drive minimum. In proposed conditions the width of the drive will remain at 24ft due to site constraints with the west property line and the existing building to remain. The remainder of the reconfigured parking lot will be updated to meet City code requirements for parking space/drives minimum required dimensions.

#### Open space:

The existing open space requirement is not met. The proposed open space provided is increase to 26.5%, which is significantly better than existing conditions. Additional patio, sidewalk, and landscaping will be provided with this project for less impervious area.

#### Minimum site area:

Minimum District site area for CP-1 is 3 acres. The existing lot size is 1.93 acres and is not changing. The deviation is required for this proposed zoning.

#### Perimeter Plantings along West Property Line:

Due to the existing parking lots and drives to remain, there is not space for perimeter plantings along the west property line. There is currently around 2'-2.5' maximum between the existing west curb line and the west property line, making it infeasible to provide perimeter plantings along the west property line. The existing slopes at the west property line are not conducive to landscape plantings. Perimeter plantings will be provided at the north, south, and east property lines, meeting City code requirements.

#### Internal Parking Lot Landscaping:

Due to the existing size of the parking lots that will remain, the required percentage of internal parking lot landscaping is not feasible. The internal parking lot landscaping percentage will increase from 1.9% in the existing condition, to 2.8% in the proposed condition, providing a better overall condition.

#### Land Use Buffer:

Due to the existing site conditions and the existing building setback, there is no space to create a land use buffer on the east side of the property. The required perimeter plantings will be provided along the east side of the property, meeting City code requirements.

The request is being made in accordance with the Lenexa Development Ordinance, Percent requirements of article 4-1-B-27 Planning Development Regulations G,4-f:

The Planning Commission shall have the authority to approve other deviations from the property development standards only if it is determined that all of the following conditions are met;

1. That the deviation requested arises from a condition that is unique to the subject property, is not ordinary, found in the same zoning district, and it's not been created by the actions of the landowner or applicant.

The site is currently zone CP-O and to use the first level and basement area as a wedding event space rezoning to CP-1 is required. The development standards for the existing CP-O District are very similar to CP-1 and are not met today and are not created by this request and will be improved. Being these are existing conditions, it is not created by the developer and is unique to this site.

2. That the granting a deviation will not adversely affect the rights of adjacent Landowners or residence.

As noted above, the deviations requested are existing today with the current zoning and will therefore not adversely affect the rights of adjacent landowners or residence.

3. That the strict application requirements this Chapter would constitute an unnecessary hardship upon the landowner represented in this in the application,

As the requested deviations are existing today, denying the application would make any reuse of the building difficult and possibly force the building to remain vacant or other uses that would be less desirable for the landowner and the city.

4. That the deviation requested will not adversely affect the public health, safety or general welfare.

As this is an existing site condition today and will be improved upon with this rezoning, it will improve the public health, safety or general welfare.

5. That the deviation will not conflict with the purpose and intent of this code.

As the site conditions are existing and the Unified Development Code anticipates necessary adjustments for existing conditions. This request is not in conflict with the intent of the code.

Sincerely,

Henry Č. Klover Klover Architects, Inc.

Cc: Steve Beaumont, Brian Hill, Braden Taylor



June 5, 2023

# CANYON CREEK COMMERCIAL

Project #:	PL23-04P	Location:	Southwest corner of Prairie Star Parkway and Shady Bend Road
Applicant:	Andrew Gribble, Kimley Horn	Project Type:	Preliminary Plan
Staff Planner:	Dave Dalecky	Proposed Use:	Retail and Daycare



### **PROJECT SUMMARY**

The applicant proposes a neighborhood commercial center at the southwest corner of Prairie Star Parkway and Shady Bend Road. This site was zoned CP-1 in late 2001 (RZ01-07) as part of a conceptual development known as Canyon Creek. This rezoning and conceptual plan included several hundred acres of land and included both residential and nonresidential development. In 2020, a portion of the property south of Prairie Star Parkway was rezoned to RP-2 to accommodate a duplex development known as Mize Hill. The proposed commercial center is 4.21 acres and contains three buildings totaling 24,085 square feet of floor area. Access to the site is from a right-in-right-out drive on Prairie Star Parkway and a drive on Shady Bend Road. This development is a neighborhood center complimentary to the Mize Hill residential development to the south and east of this site.

#### STAFF RECOMMENDATION: APPROVAL



# SITE INFORMATION

The site is a triangular shaped, 4.21-acre parcel at the southwest intersection of Prairie Star Parkway and Shady Bend Road. This parcel, along with the two parcels at the northeast and northwest quadrant of the intersection, are zoned for nonresidential development for the purpose of establishing an "activity node" along Prairie Star Parkway. The site is zoned CP-1, which will allow for retail and office uses including a sit-down restaurant, an in-line multi-tenant group of shops, and most office uses. The plan shows a daycare is proposed for the easterly building.

The site abuts a two-family residential development directly to the south and is across a local street from a two-family residential development to the east. The proposed development will include buffers from the adjacent development per <u>Section 4-1-D-2-N</u> of the UDC.



Exhibit 1: Vicinity Aerial Image of Subject Site



# LAND USE REVIEW

The plan shows a new daycare building on the east side of the site. The other two buildings are not identified but are in the configuration of in-line multi-tenant buildings. Per <u>Section 4-1-B-13</u> of the UDC, the CP-1 Zoning District allows sit-down restaurants but not drive-thrus. Daycares, offices, restaurants, and small retail shops are all common uses in the CP-1 Zoning District.



# TABLE 1: COMPARISON OF SURROUNDING PROPERTIES

Vicinity	Future Land Use Designation	Zoning	Current Use
Subject Property	Mixed Use	CP-1, Planned Neighborhood Commercial District	Undeveloped land
North	Mixed Use	CP-1, Planned Neighborhood Commercial District & RP-1, Planned Residential Single-Family (Low-Density) District	Undeveloped land
South	Mixed Use	RP-2, Residential Planned (Intermediate-Density) District	Two-family residential development
East	Mixed Use	RP-2, Residential Planned (Intermediate-Density) District	Two-family residential development
West	Mixed Use	RP-1, Planned Residential Single-Family (Low-Density) District	Undeveloped land



# PRELIMINARY PLAN REVIEW

The plan shows three one-story buildings with a cumulative 24,085 square feet. The buildings are situated to be along Prairie Star Parkway with the parking area between the buildings and the residential development to the south. Access to the site is from a right-in-right-out drive entrance on Prairie Star Parkway and a drive entrance on Shady Bend Road. The plan shows a total of 123 parking stalls. The parking area is a single parking field for the three buildings, with drive aisles that create three pods of parking associated with each of the three buildings. The site is a single lot where parking is available for all buildings throughout the parking area. Four parallel parking stalls are provided directly in front of the daycare to allow for safe drop-off and pick-up of children.

A sidewalk is provided from the from the street into the site and along the entrances of the daycare and middle building. This sidewalk will continue from Prairie Star Parkway to Shady Bend Road. A second sidewalk will connect the west building to the sidewalk on Prairie Star Parkway. The developer of the Mize Hill two-family subdivision has constructed Shady Bend Road from the roundabout to the south. The public sidewalk along Shady Bend Road has been installed with the street. The two street frontages have existing sidewalks that this project will connect to.

Bicycle parking (bike racks) are not shown on the preliminary plans. The site provides for multiple locations where bike racks can be installed and additional paved paths to connect to bicycle parking. These are required to be shown with the final plans for any buildings within the development.



Exhibit 2: Site Plan.



#### TRAFFIC, ACCESS, AND PARKING

- Sidewalks are provided from the parking lot to the entrance into the building.
- Access to the site is from a right-in-right-out on Prairie Star Parkway and a full access drive on Shady Bend Road.
- The site plan meets parking requirements.

TABLE 2: PARKING ANALYSIS						
Land Use	Parking Formula	Required Parking	Proposed Parking	Difference		
Retail	1 space per 250 square feet, 1 space per 300 square feet for a single tenant building greater than 100,000 square feet	85	123	+38		

#### STORMWATER

The overall stormwater management for this site has been previously constructed; however, some minor upgrades (basin grading/resizing) are currently proposed to appropriately accommodate this project.

#### FIRE PREVENTION

The Fire Department reviewed the plans based on the current adopted fire codes and local amendments. All general planning review comments have been acknowledged or satisfied and there are no outstanding Fire Department planning review items that need to be addressed for this project to move forward.

#### LIGHTING

The preliminary plan includes a photometric plan for the overall development. A photometric plan is not required for preliminary plans. The plan shows parking lot lighting installed around the overall parking area and in the parking lot islands. The fixtures along the south edge of the parking lot shall include a glare shield to reduce the visibility of the light fixture from the rear of the residential lots. The specific lighting plan for each building will be reviewed with the final plan submittal for that building.

#### LANDSCAPING

Landscaping will be installed around the perimeter of the lot and throughout the parking lot. The landscape plan for a preliminary plan shows the number of plant materials but does not identify the specific species of the trees or shrubs. Per <u>Section 4-1-D-2-N</u> of the UDC, a Land Use Intensity (LUI) buffer requirement applies to the northwest, south and east property boundary of the site. The plan shows the minimum setback requirement and the minimum number of plant materials along these boundaries to account for the LUI buffer requirements. The preliminary landscape plan complies with the UDC requirements for the number of plant materials required.

#### ARCHITECTURE

The buildings are all one-story buildings with parapet roofs. The preliminary plan shows the buildings will use stucco materials as the primary field with stone accents. A band with a score pattern detail is shown along the façade, which replicates a brick soldier pattern. Groups of windows are shown in alternating bays of the building created by the pattern of pilasters. Flat metal awnings are to be placed above the windows and above the entrances.



The buildings are of a minimal level of architectural detail and feature. The side and rear façades of each building are less detailed than the front façade. Per <u>Section 4-1-C-5-D</u> of the UDC, the buildings are to implement the same degree of detail on all sides and to use details and design features to add visual interest. Staff will continue to coordinate the architectural character of each building with the developer. The building elevations are acceptable for the preliminary plan, with the understanding that additional details and features are to be provided with the final plan submittal.







Exhibit 4: Daycare – Rear Elevation.



Exhibit 5: Middle Building – Front Elevation.





# DEVIATIONS

Exhibit 7 shows various setback deviations requested with the proposed preliminary plan. The CP-1 Zoning District has a building setback requirement of 30 feet from the street. Prairie Star Parkway also has a special setback requirement of 50 feet. <u>Section 4-1-B-26-C-1</u> requires a setback of 50 for all improvements along a Parkway. The westerly building encroaches into the required setback 16.18 feet and the northwest corner of the middle building encroaches 15 feet. Parking stalls for the west building and the patio at the west end of the middle building encroach 20 feet.



The outdoor playground space encroaches 20 feet into the setback. The playground will be fenced space. The type of fence will be reviewed with the final plan. The fence should be of a decorative design such as a wrought iron metal type fence. If the fence is a privacy fence, the design should be consistent with the building and use masonry columns between fence panels.

It is Staff's opinion the proposed encroachments into the special setback along Prairie Star Parkway are reasonable. Staff requested the developer of the Mize Hill two-family residential development reserve a part of the overall project for nonresidential uses at the intersection of Prairie Star Parkway and Shady Bend Road to provide for neighborhood retail and services to the community as the region continues to develop with residential development. The proposed development provides for the appropriate building placement and scale for a neighborhood commercial development. Due to the shape of the site and placement of the buildings, the setback along Prairie Star Parkway at the easterly part of the plan is in excess of 50 feet, up to 118 feet to the corner of the daycare building and 107 feet from the northeast corner of the middle building to Prairie Star Parkway. The encroachments into the 50-foot setback are non-continuous and the effect on the aesthetic of the parkway should not be diminished.

TABLE 3: DEVIATIONS						
Deviation	Code Section	Requirement	Proposed	Difference		
Prairie Star Parkway Special Setback	4-1-B-26-C-1	50 feet	33.82 feet (building) 35 feet (building) 30 feet (parking) 30 feet (patio) 30 feet (daycare fence and playground)	16.18 feet to 20 feet		


#### CANYON CREEK COMMERCIAL – PL23-04P Planning Commission Staff Report

June 5, 2023



Exhibit 7: Deviation Diagram.

## **REVIEW PROCESS**

- This project requires a recommendation from the Planning Commission and approval by the City Council. Pending a recommendation from the Planning Commission, the project is tentatively scheduled for consideration by the City Council on June 20, 2023.
- The applicant should inquire about additional City requirements, such as permits and development fees.

## **RECOMMENDATION FROM PROFESSIONAL STAFF**

#### **★** Staff recommends approval of the proposed Preliminary Plan for Canyon Creek Commercial.

• This project is consistent with Lenexa's goals through *Responsible Economic Development* to promote *Vibrant Neighborhoods* and *Healthy People.* 

#### FINAL PLAN

Staff recommends **approval** of the preliminary plan (PL23-04P) for **Canyon Creek Commercial** located at the southwest corner of Prairie Star Parkway and Shady Bend Road, for neighborhood retail uses.



Canyon Creek Commercial PL23-04P





# CONSTRUCTION PLANS

FOR

## **CANYON CREEK - COMMERCIAL**

LOCATED AT PRAIRIE STAR PARKWAY AND SHADY BEND RD

**LENEXA, KS 66227** 

#### UTILITY AND GOVERNING AGENCY CONTACTS

CITY OF LENEXA MUNICIPAL SERVICES DEPARTMENT 7700 COTTONWOOD ST LENEXA, KS 66215 (913) 477 7713

LENEXA CITY HALL 17101 W 87TH ST LENEXA KS 66219

BUILDING CHRIS ZENG (913) 477 7692 CZHENG@LENEXA.COM WATER SERVICE WATERONE 10747 RENNER BLVD LENEXA, KS 66219 (913) 985 5754 16125 W 108TH ST LENEXA, KS 66219 (816) 810 4363 SANITARY SEWER SERVICE 111 S CHERRY ST OLATHE, KS 66061 (913) 715 5000

#### **PROJECT TEAM**

OWNER PARKER WEBB 7820 QUIVIRA PARTNERS, LLC 7820 QUIVIRA ROAD LENEXA, KS 66216 PARKER@FTWINVESTMENTSLLC.COM

ARCHITECT DANIEL UMSCHEID CLOCKWORK 423 DELAWARE, SUITE 102 KANSAS CITY, MO 64105 (816) 548 7094 DANIEL@CLOCKWORK-AD.COM

CIVIL ENGINEER ANDREW GRIBBLE KIMLEY-HORN & ASSOCIATES, INC. 805 PENNSYLVANIA AVE, SUITE 150 KANSAS CITY, MO 64105 (816) 652 2333 ANDREW.GRIBBLE@KIMLEY-HORN.COM

LANDSCAPE ARCHITECT JASON KANAK KIMLEY-HORN & ASSOCIATES, INC. 805 PENNSYLVANIA AVE, SUITE 150 KANSAS CITY, MO 64105 (913) 318 8488 JASON KANAK@KIMLEY-HORN.COM

SURVEYOR JASON S. ROUDEBUSH, KS PLS 1415 OLSSON 1301 BURLINGTON STREET NORTH KANSAS CITY, MO 64116 (816) 361 1177 JROUDEBUSH@OLSSON.COM



PROJECT LOCATION

Sheet List Table					
Sheet Number	Sheet Title				
C-000	COVER SHEET				
C-001	SURVEY				
C-002	OVERALL SITE PLAN				
C-003	TRUCK TURNING				
C-004	OVERALL GRADING PLA				
C-005	OVERALL UTILITY PLAN				
L-100	LANDSCAPE PLAN				
L-200	LANDSCAPE DETAILS				
PH-001	PHOTOMETRICS PLAN				

COVER SHEET PREPARED FOR STONEBRIDGE OUTDOOR **CANYON CREEK** 

SHEET NUMBER C-000

Kimley » Horn

HORN AND ASSOCIATES, INC. E. SUITE 150, KANSAS CITY, MO 64 : 816-652-0350 -HORN.COM CA 001512

© 2023 KIMLEY-HO PENNSYLVANIA AVENUE, 1 PHONE: 8 WWW.KIMLEY-HO

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SIDE (SE) ELEVATION



 $\frac{\text{REAR} (SW) \text{ ELEVATION}}{^{1/8^{*} = 1^{*} - 0^{*}}}$ 



SIDE (NW) ELEVATION







Metal Canopy:

Thin Cut Stone Veneer & Cap:

Metal Coping:

10/3/2022 2:48:43 PM



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SHEET NAME ELEVATIONS -COMMERCIAL 2 SHEET NO. A2.20



SIDE (WEST) ELEVATION

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## CALL TO ORDER

Chairman Poss called the regular meeting of the Lenexa Planning Commission to order at 7:00 p.m. on Monday, May 1, 2023. The meeting was held in the Community Forum at Lenexa City Hall at 17101 W. 87th Street Parkway, Lenexa, Kansas.

## ROLL CALL

#### **COMMISSIONERS PRESENT**

Commissioner Jason Leib

COMMISSIONERS ABSENT

Commissioner Ben Harber Commissioner Don Horine Commissioner Curt Katterhenry Commissioner Brenda Macke Vice-Chairman Mike Burson Commissioner David Woolf Commissioner John Handley Chairman Chris Poss

### STAFF PRESENT

Scott McCullough, Director of Community Development Stephanie Kisler, Planning Manager Tim Collins, Engineering Construction Services Administrator Andrew Diekemper, Assistant Chief – Fire Prevention Steven Shrout, Assistant City Attorney Dave Dalecky, Planner II Kim Portillo, Planner III Gloria Lambert, Senior Administrative Assistant

## **APPROVAL OF MINUTES**

The minutes of the April 3, 2023 meeting were presented for approval.

Chairman Poss entertained a motion to **APPROVE** the minutes as amended. Moved by Commissioner Horine, seconded by Commissioner Burson, and **APPROVED** by a majority voice vote.



## CONSENT AGENDA

- 1. Cottonwood Canyon, 14th Plat Consideration of a revised final plat for a single-family residential lot located at 9309 Cottonwood Canyon Drive within the RP-1, Planned Residential (Low Density) District. PT23-02FR
- 2. Creekside Park First Plat Consideration of a final plat for a single-family subdivision located near the southeast corner of 91st Street and Clare Road within the RP-1, Planned Residential (Low Density) District. PT23-12F
- 3. Midas Lenexa City Center Consideration of a final plan for a mixed-use development with two hotels and retail space located between Elmridge Street and Penrose Lane and the east and west lanes of W. 87th Street Parkway within the CC, Planned City Center District. PL23-10F

Chairman Poss entertained a motion to **APPROVE** Consent Agenda Items 1 through 3. Moved by Commissioner Horine, seconded by Commissioner Burson, and carried by a unanimous voice vote.



## **REGULAR AGENDA**

4. Westside Family Church Care Center - Consideration of a preliminary plan for a two-story office building accessory to the church/place of worship located at 8500 Woodsonia Drive within the R-1, Single-Family Residential District. PL23-02P

#### APPLICANT PRESENTATION:

Brian Rathsam, Architect with Mantel Teter Architects, presented information for the proposed project. The project includes a new building that will be two stories in height. The new building will match the existing material and tie into its current architecture. The new two-story building will include offices and meeting rooms for counseling. They will also be adding 70 parking stalls to the parking lot. They are also working to develop a new stormwater plan.

Dan Chaverin, Executive Pastor of Westside Family Church, talked about the church's plans for the new building. Westside Family Church's mission is to help families in the community by expanding the services they currently offer. Statistics show that the mental health crisis has worsened and their certified counseling services will be available to all families in the community.

#### STAFF PRESENTATION:

Stephanie Kisler presented the staff report. She displayed an aerial image of the project's location and the overall site. The proposed building is an accessory use to the existing church and is therefore allowed within the R-1 Zoning District. She also displayed the site's current zoning and future land use classification and talked about the applicant's overall future plans. The proposed two-story structure will be about 20,000 square feet in size and located on the southwest corner of Woodsonia Drive. Their proposal included sidewalk connections along both sides of Woodsonia Drive. The landscape plan and elevations include elements that will carry over from the existing site and existing church building to the new building.

#### PLANNING COMMISSION DISCUSSION:

Commissioner Horine commented that it was nice to see the church address the community's needs.

Commissioner Katterhenry echoed Commissioner Horine's comments, agreeing that the services the church offers are needed.

Chairman Poss asked if the building would meet the maximum height allowance of 35 feet for the R-1 District. Ms. Kisler noted that staff will review that requirement and a height deviation request could be necessary.

#### MOTION:

Chairman Poss entertained a motion to recommend **APPROVAL** of a preliminary plan for an office building accessory to the church/place of worship for **Westside Family Church** located at 8500 Woodsonia Drive.

Moved by Commissioner Harber, seconded by Commissioner Horine, and carried by a unanimous voice vote.



## **STAFF REPORT**

Stephanie Kisler told the commissioners that Christa McGaha had given her notice since the last Planning Commission meeting and had taken a new position in the New England area.

Ms. Kisler noted amendment to the fence code, which had previously been before the Planning Commission, was not yet approved by the Governing Body. At the April 18th meeting the Governing Body requested changes to the requirements for fences on corner lots. In summary, the Governing Body directed staff to allow only fences that are 4' tall and open-style at a 15' setback from the street-side side yard.

Ms. Kisler mentioned that the special use permit application for Good Spirits was withdrawn.

Scott McCullough gave an update for the Comprehensive Plan stating that a joint meeting between Governing Body and the Planning Commissioners would take place Tuesday, May 9th at 7:00 p.m. in the Community Forum.

Kimberly Portillo presented pictures and talked about her experience at the national planning conference that she, Christa McGaha, and Commissioner Leib attended in Philadelphia in early April.

## ADJOURNMENT

Chairman Poss ended the regular meeting of the Lenexa Planning Commission at 7:44 p.m. on Monday, May 1, 2023.