



GOVERNMENT FINANCE OFFICERS ASSOCIATION

# Distinguished Budget Presentation Award

PRESENTED TO

City of Lenexa Kansas

For the Fiscal Year Beginning

January 01, 2022

Christophen P. Morrill

**Executive Director** 

The Government Finance Officers Association of the United States and Canada (G.F.O.A.) presented an award of Distinguished Budget Presentation Award to the City of Lenexa, Kansas for its annual budget for the fiscal year beginning January 1, 2022.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan and as a communication device.

The award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to G.F.O.A. to determine its eligibility for another award.

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GLOSSARY

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LENEXA OVERVIEW

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This section is designed to give the reader a general look at Lenexa, including demographic data and strategic planning processes.

# DIRECTORY OF CITY OFFICIALS

#### MAYOR



**Michael Boehm** mboehm@lenexa.com

#### **CITY COUNCIL WARD 1**



Joe Karlin jkarlin@lenexa.com



**Courtney Eiterich** ceiterich@lenexa.com

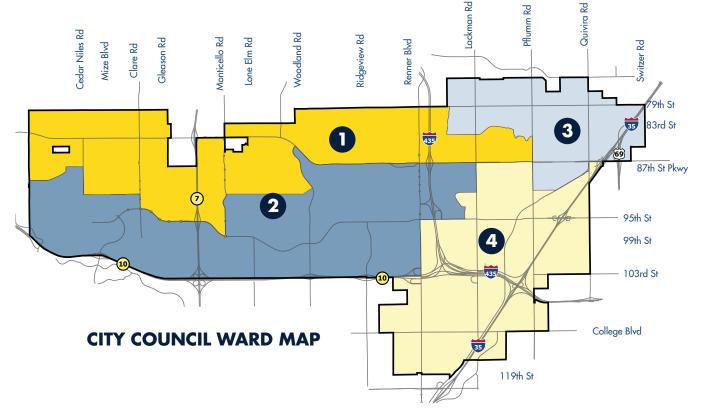
#### **CITY COUNCIL WARD 3**



Dan Roh droh@lenexa.com



**Melanie Arroyo** marroyo@lenexa.com



#### **CITY COUNCIL WARD 2**



**Thomas Nolte** tnolte@lenexa.com



**Bill Nicks** bnicks@lenexa.com

#### **CITY COUNCIL WARD 4**



Julie Sayers jsayers@lenexa.com



**Craig Denny** cdenny@lenexa.com

# PROFESSIONAL STAFF

#### **MANAGEMENT TEAM**

**City Manager** Beccy Yocham

Deputy City Manager Todd Pelham

Chief Financial Officer Nate Blum

**City Attorney** Sean McLaughlin

Fire Chief Travis Vaughn

Police Chief Dawn Layman

Parks & Recreation Director Logan Wagler

Community Development Director Scott McCullough

Municipal Services Director Nick Arena

Information Technology Director Jerry Swingle

Human Resources Director Jim Bowers

**Communications Director** Denise Rendina

Assistant City Manager Mike Nolan

**City Clerk** Jennifer Martin

Municipal Court Judge Erika DeMarco

### ACKNOWLEDGMENTS

This document was prepared by a team of City staff members who worked enthusiastically, with pride and dedication, to provide a meaningful, useful document for the benefit of the citizens, the business community and the City of Lenexa organization.

We recognize the **Management Team** and their staff for assisting with the preparation of this document and their contributions to the budget process. The members of the **Finance Department** and **Communications Department** are recognized for their significant contributions in the preparation of this document.



# FORM OF GOVERNMENT

The town of Lenexa was platted in August 1869 and became a city of the first class on December 1, 1980. The city operates under a Mayor-Council form of government with the addition of a City Manager. The Mayor is elected on an at-large, nonpartisan basis and serves a four-year term.

The eight City Council members are elected (nonpartisan) by ward and serve four-year terms of office. An election for Council members is held every odd-numbered year, with one representative from each of the four wards being chosen at each election.

The City Manager is appointed by the Mayor and City Council as the chief administrative officer of the city and is charged with the efficient and effective administration of the city.

#### VISION

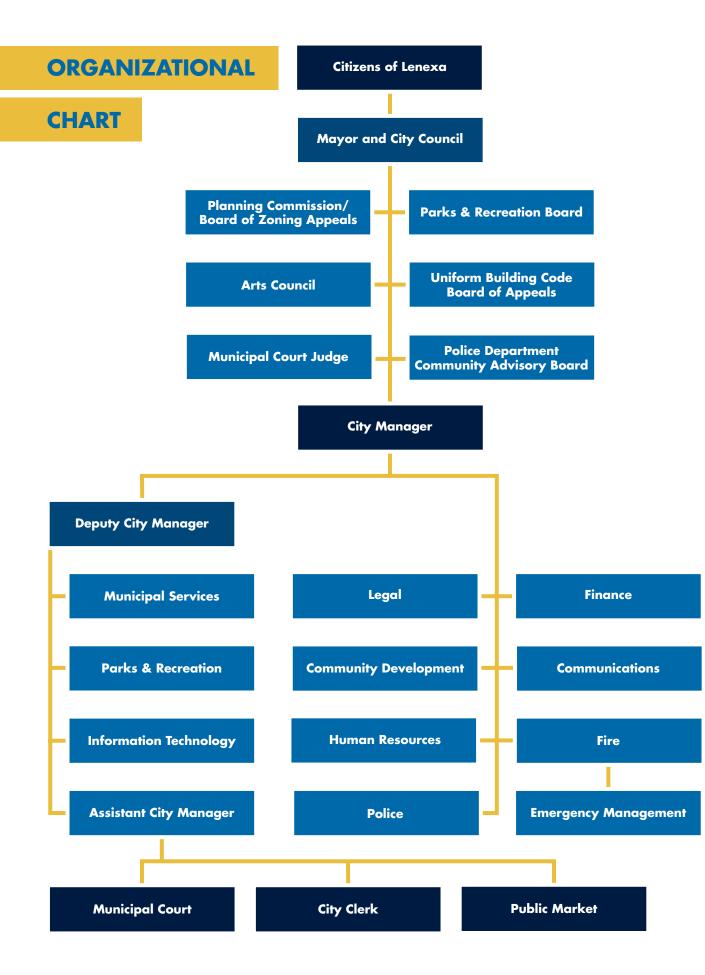
The City of Lenexa: Leaders in the delivery of exceptional public service.

#### MISSION

To provide exceptional service through a team of dedicated professionals working in partnership with the community.

#### VALUES

Make every decision with integrity. Deliver results through teamwork. Provide exceptional service. Lead into the future with vision. Be dedicated to excellence. We care.



CITY OF LENEXA 🕍 2023 BUDGET

# **BUDGET MESSAGE**

Date: November 22, 2022

To: Members of the Governing Body

From: Beccy Yocham, City Manager

I am submitting the final budget for fiscal year 2023 approved at the August 23, 2022, City Council meeting. The budget communicates the City's plan on allocating resources to provide exceptional services to the residents and businesses of Lenexa.

#### Moving Forward after COVID-19

Currently, we find ourselves in a unique moment in history coming out of the COVID-19 pandemic. The economy has produced record revenue due to the housing market boom and high consumer spending. The City has experienced double digit growth in property valuations along with record revenue from sales and use tax collections. At the same time, however, there are signs that an economic downturn, or possibly a recession, is looming. To help curb inflation that has not been seen in over 40 years, the Federal Reserve is expected to aggressively increase interest rates. This will likely cause an economic slowdown in the near future.

Financially, the City continues to excel with positive financial results in fiscal years 2020 and 2021 (and projected positive results for fiscal year 2022). These positive financial results confirm the City is on the right track by continuing to follow these longstanding budget principles:

- Funding on-going operating expenditures with on-going revenue sources.
- Using one-time revenues for one-time expenditures (capital projects, for example).
- Maintaining sufficient reserve balances to address unforeseen events like the Great Recession and COVID-19.
- Using a conservative approach to revenue estimation.
- Preparing and funding equipment replacement and building maintenance schedules.

By adhering to these budget principles, the City continues to maintain the best possible credit ratings (Aaa and AAA) on our outstanding general obligation bonds and a structurally balanced General Fund in all five years of the multi-year financial model.

#### **Guiding Principles**

In 2021, the Governing Body updated the guiding principles (previously called strategic goals) for the City government. The guiding principles set the expectations for City services and help direct the allocation of resources in the budget to provide these services. The guiding principles are:

**Superior Quality Services**: Ensure that services are provided efficiently and effectively in ways that create a safe, clean, and attractive community for residents, businesses, and visitors.

**Prudent Financial Management**: Provide exceptional value in public investments by committing to structural fiscal balance in operational and capital activities while upholding transparent finance and budgeting processes.

**Strategic Community Investment**: Purposefully invest in high-quality infrastructure, facilities, programs, and initiatives across all areas of the community.

**Extraordinary Community Pride**: Celebrate Lenexa's history and reputation as a visionary community and use that heritage to instill future generations with the pride that is reflected in the city's public places, plans, programs, and people.

**Inclusive Community Building**: Enthusiastically engage the public in community initiatives and visioning, including intentionally seeking input and ideas from a diverse assembly of stakeholders.

GLOSSARY

**Responsible Economic Development**: Fortify the City's economic base by encouraging high-quality private development as well as fostering economic opportunity through thoughtful planning processes and the judicious use of economic development investment programs.

**Sustainable Policies and Practices**: Lead by example in implementing sustainable and resilient practices where financially and operationally practical as well as enact community-wide policies and strategies that motivate both residents and businesses to do so when reasonable.

**Values-based Organizational Culture**: Create an organization that reflects the community's diversity and fosters a superior culture by employing, supporting, and rewarding professionals who make decisions with integrity, deliver results through teamwork, provide exceptional service, lead into the future with vision, are dedicated to excellence, and who truly care about Lenexa.

We discuss the guiding principles in greater detail and illustrate how they link to each department's objectives later in this document.

#### **Fiscal Year 2023 Budget Priorities**

In preparing the fiscal year 2022 budget, staff assumed the COVID-19 pandemic would be a short-term financial disruption with a negative impact on City revenues in fiscal years 2021 and 2022. As a result, staff prepared a conservative budget for 2022. Overall, the City's goal for 2022 was to maintain existing services and get through the pandemic by tightly managing expenditures and deferring large capital projects.

Fortunately, actual City revenue collections were better than expected in 2021 and are trending above budget for 2022. In addition, the City's assessed valuation continues to grow, with an increase of 11% for the fiscal year 2023 budget.

Given the positive revenue outlook, the City's priorities for the fiscal year 2023 budget are:

- > Implementing a .980 mill reduction in the property tax rate (the mill levy declines from 29.102 mills to 28.122 mills for 2023) and maintaining existing user fee rates.
- > Maintaining existing service levels while allocating additional funds for employee compensation to retain current employees and fill vacant positions in a competitive job market.
- > Using excess General Fund reserves accumulated in fiscal years 2020, 2021, and 2022 to finance new projects in the capital improvement program (CIP).
- > Maintain structural balance in the General Fund in all five years of the multi-year financial model.

Staff has included these priorities in the FY 2023 budget submitted to the Governing Body.

#### **Revenue Neutral Tax Rate calculation**

The property tax levy legislation adopted by the Kansas Legislature in 2021 (effective for the 2022 budget) establishes procedural requirements for setting property tax levies. Specifically, the legislation requires calculation of a "revenue neutral rate," which is defined as the mill levy required to raise the same amount of property tax revenue as the prior year using current year assessed valuation amounts. In order to exceed the revenue neutral rate, local governments must publish notice and hold a public hearing. In addition, County Clerks will provide mailed notices to all taxpayers of the revenue neutral rate hearing and the proposed mill levy and property taxes for their specific properties beginning with the 2023 budget.

The legislation sets the following timeline for consideration of budgets that will exceed the revenue neutral rate:

- > By June 15: County Clerks provide assessed valuation estimates for the budget and the revenue neutral rate calculation.
- > By July 20: City notifies the County Clerk of intent to set the property tax levy above the revenue neutral mill levy.
- > Between August 1 and August 10: The County will mail notices to all taxpayers of the revenue neutral rate hearing and proposed mill levy for their specific properties.

- 10
- Between August 20 and September 20: City holds revenue neutral rate public hearing prior to or in conjunction with the annual budget hearing; City must publish hearing notice in the newspaper and on the City's website at least 10 days prior to the public hearing date.
- > The City must adopt a resolution to exceed the revenue neutral rate immediately after the public hearing and before adopting a resolution approving the annual budget.
- > By October 1: City certifies annual budget to the County Clerk.

For the 2023 budget, the City's revenue neutral rate is 26.333 mills (decrease of 2.769 mills from the 2022 mill levy of 29.102 mills). This revenue neutral rate will generate \$41.7 million of property tax revenue – the same amount as FY 2022.

Please note, the City assumes a delinquency rate of 3% for property tax collections, so the \$41.7 million levied is expected to generate \$40.4 million in actual collections for FY 2022.

The final mill levy for the fiscal year 2023 budget is 28.122 mills, which exceeds the 26.333 revenue neutral mill levy by 1.789 mills (approximately \$2.8 million). The City Council approved a resolution to exceed the revenue neutral rate for fiscal year 2023 on August 23, 2022. The multi-year financial model also estimates the City will exceed the revenue neutral rate in future fiscal years (2024 through 2027).

While this is not a decision that the City takes lightly and one which will be carefully evaluated each year, the revenue neutral rate calculation does not account for a community's growth and the inflationary costs to provide services to the growing community. Lenexa is a growing community and we continue to offer high quality services to every part of our community in a cost effective manner.

#### **Budget Highlights**

The total adopted budget for fiscal year 2023 is \$204.2 million (\$144.1 million for expenditures and \$60.1 million for projected reserve amounts as of December 31, 2023). This is an increase of \$20.3 million (11.0%) compared to the fiscal year 2022 adopted budget of \$183.9 million.

#### **Revenue Highlights**

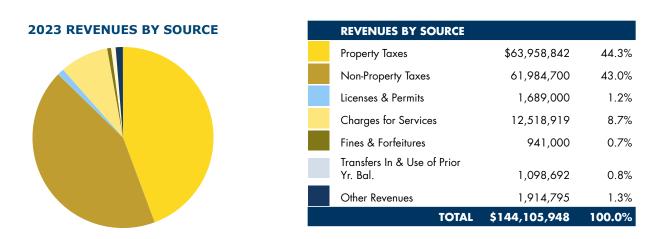
The City's property tax rate is 28.122 mills, which is a decrease of 0.980 mill (3.4%) compared to the 2022 mill levy of 29.102 mills. The budget allocates 22.589 mills to the General Fund and 5.533 mills to the Debt Service Fund in 2023. In total, estimated property tax revenue (excluding special assessments and tax increment financing) is \$43.2 million for 2023, which is an increase of \$2.8 million (6.9%) compared to the 2022 amount of \$40.4 million.

The City's total assessed valuation is \$1.60 billion for 2023, which is an increase of \$0.17 billion (11.9%) compared to the 2022 amount of \$1.43 billion. The 11.9% increase in the City's assessed valuation is the ninth consecutive year of growth greater than 5% and reflects the strong local economy.

Staff estimates the City's total sales and use tax collections (which includes the City sales/use tax and the City share of the County sales/use tax) will be \$45.0 million in 2023, which is an increase of \$5.8 million (15%) compared to the budgeted 2022 amount of \$39.2 million. The large increase is due to the conservative estimates prepared for 2022 during the COVID-19 pandemic and continued growth in use tax revenues (from strong online sales activity).

Staff evaluated all user fees during the fiscal year 2023 budget process and did not recommend any fee adjustments. The largest source of fee revenue is the stormwater service charge, which is currently \$109 per equivalent dwelling unit (EDU). Staff estimates this fee will generate \$6.4 million in revenue for 2023.

GLOSSARY



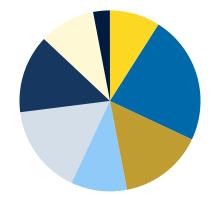
#### **Expenditure Highlights**

Total budgeted expenditures for the fiscal year 2023 budget are \$144.1 million compared to the original budget of \$135.0 million for fiscal year 2022. The increase of \$9.1 million (6.7%) is due to a variety of factors, including:

- Additional funding for 6% salary increases/adjustments. These additional funds are necessary to recruit and retain staff in the current job market in order to continue to provide exceptional service to our community.
- > Additional funding for contractual services, commodities and capital outlay due to inflationary pressures.
- General Fund transfers to the Capital Improvement Fund and Equipment Reserve Fund (ERF) to pre-COVID levels to finance the approved Capital Improvement Program (CIP) and equipment replacement.
- > The addition of 4 CID funds and 1 new enterprise fund, which is the Cemetery Fund.
- > Additional funding for debt service expenditures (for new debt issued to finance capital projects).

EXPENDITURES BY FUNCT	ION	
General Government	\$12,288,192	9%
Public Safety	33,798,230	23%
Community Infrastructure	21,043,658	15%
Parks & Recreation	13,887,438	10%
Economic Development	22,655,113	16%
Debt Service	20,486,803	14%
Transfers for Capital Projects	14,034,800	10%
Other Transfers	5,863,806	3%
TOTAL	\$144,058,040	100%

**2023 EXPENDITURES BY FUNCTION** 



Please see the table below for a summary of significant expenditure changes by department.

The 2023 budget is the City of Lenexa's fiscal plan for the next year. The total budget for all funds, including projected reserve balances, is \$204.2 million – up 11.0% from the 2022 budget of \$183.9 million. The highlights for the 2023 budget by department are listed in the table below.

Department	Budget Highlights for 2023	Personnel
Governing Body	No Significant changes.	Not applicable.
Executive	Additional funding to cover increase in Residential Exterior Grant Program	FTEs remain at 5.50.
Communications	Additional funds for printing, postage and sending TownTalk to Lenexa's increasing population.	FTEs remain at 4.75.
Public Market	Additional funding for utilities and two part-time FTEs.	FTEs increase 1.00 to 5.00.
Municipal Court	Additional funding for professional services related to appeals and increase in public defender costs.	FTEs remain at 6.50.
Non- Departmental	Additional funding for ETC survey, CCL Master Association dues, and recording equipment for city council meetings. ERF transfer of \$1.7 million, Facilities Maintenance transfer of \$500 thousand, and transfer to Capital Improvement fund of \$4.1 million.	Not applicable.
Finance	No Significant changes.	FTEs remain at 8.00.
Human Resources	Additional funding for the Lenexa Leadership Foundation, Compensation Study updates, and 0.60 FTE.	FTEs increase 0.60 to 7.98.
Information Technology	No Significant changes.	FTEs remain at 13.00.
Legal	Additional funding for insurance of \$252 thousand.	FTEs remain at 9.00.
Community Development	Additional funding for 1.0 FTE and leased vehicle of \$400/month.	FTEs increase 1.00 to 43.17.
Fire	Additional funding for maintenance fees related to new records management system.	FTEs remain at 97.00.
Police	Additional funding for annual maintenance costs for computer applications and other maintenance contracts.	FTEs increase 1.00 to 151.00.
Municipal Services	Additional funding for cost increases in supplies, fuel, equipment/vehicle parts, steel, iron, and asphalt.	FTEs increase 1.00 to 51.90.
Parks and Recreation	Additional funding for cost increases in supplies, chemicals, landscaping, playground mulch, turf materials and program equipment.	FTEs increase 2.00 to 78.21.
Stormwater	No Significant changes.	FTEs remain at 21.10.
Rec Center	Additional funding for window blinds, restoring lobby floor and replacing fitness equipment.	FTEs decrease 1.75 to 50.80.

Budgeted full-time equivalent positions (FTEs) are 552.91 for fiscal year 2023 – an increase of approximately 6.60 FTEs from the revised fiscal year 2022. This is primarily for maintaining existing service levels throughout the City. Please see the table below for a summary of budgeted FTE positions by department for fiscal years 2021 through 2023.

Department		2021 Actual	2022 Revised Budget	2023 Budget
Executive		5.50	5.50	5.50
Communications		4.48	4.75	4.75
Public Market		3.50	4.00	5.00
Court		6.50	6.50	6.50
Finance		8.00	8.00	8.00
Human Resources		7.38	7.38	7.98
Information Technology		13.00	13.00	13.00
Legal		8.88	9.00	9.00
Community Development		42.17	42.17	43.17
Fire		97.00	97.00	97.00
Police		150.00	150.00	151.00
Municipal Services (includes Stormwater)		72.00	72.00	73.00
Parks and Recreation (includes Rec Center)		127.66	127.01	129.01
	TOTALS	546.07	546.31	552.91

#### **Capital Improvement Program**

The City Council adopted the fiscal year 2023-2027 CIP on December 6, 2022. The CIP totals \$245.5 million and includes funding for 41 projects. Projects funded in the CIP must cost at least \$300,000 and have an estimated useful life of at least five years.

The City provides detailed information on the fiscal year 2023-2027 CIP later in this document. You can also read about the current CIP on Lenexa.com in the Finance section of the website.

#### **Final Comments**

I am extremely grateful for the hard work and positive spirit of City employees as they continue to provide exceptional services to the community during these unique times. I would also like to thank the Governing Body for their continued support and assistance in creating the fiscal year 2023 budget.

# TAX VALUE **ILLUSTRATION**

To determine the assessed valuation of your home, multiply the Johnson County appraised value of the home by 11.5%. (Commercial properties have a 25% assessment rate.)

#### \$398,767 x .115 = \$45,858

Assessed valuation = \$45,858

To determine how much you pay in City taxes, multiply the assessed valuation by the mill levy.

#### \$45,858 x .028122 = \$1,290

City tax liability = \$1,290

To determine your monthly expense for city services, divide tax liability by 12 months.

#### \$1,290 / 12 = \$107.50

Monthly expense for City services = \$107.50



### AVERAGE LENEXA HOME VALUE \$398,767

QUICK CALC (Every \$100,000 of home value is \$323.40 in City tax per year or \$26.95 per month.)

### VALUE OF YOUR LENEXA DOLLAR

The following list represents a sample of the city services provided for the \$107.50 per month tax.

COMMUNITY FESTIVALS AND EVENTS PUBLIC SWIMMING POOLS GOVERNMENT ADMINISTRATION SCHOOL CROSSING GUARDS COMMUNITY DEVELOPMENT PUBLIC PARKS AND TRAILS STREET MAINTENANCE/REPAIR SENIOR CENTER AND PROGRAMS FARMERS MARKET \* GRANTS SIDEWALK REPAIR \* STREET LIGHTING \* POLICE PROTECTION \* TRAFFIC CONTROL

FIRE PROTECTION / PREVENTION / SAFETY \* COMMUNITY STANDARDS ENFORCEMENT COMMUNITY CENTER **\*** REC CENTER DRUG PREVENTION EDUCATION STORMWATER MANAGEMENT NEW ROAD CONSTRUCTION SNOW AND ICE REMOVAL COMMUNITY NEWSLETTER **BUILDING AND FIRE INSPECTION** MUNICIPAL COURT PROSECUTION PUBLIC MARKET \* ANIMAL CONTROL

FOR COMPARISON **PURPOSES, THESE ITEMS DENOTE COMMON MONTHLY EXPENSES FOR A LENEXA FAMILY:** 



One 15-gallon tank of unleaded fuel at \$5/gallon S75



One month digital TV service with DVR and high-speed internet \$150



# CITY PROFILE

Lenexa, Kansas, is part of the metropolitan Kansas City area and the 8th most populated city in Kansas with nearly 60,000 people calling it home. It is a city that works for the common good of everyone, which is one of the reasons it is one of the fastest growing cities in Kansas.

Platted in 1869 and incorporated in 1907, Lenexa has always been a place to rest and celebrate, plan and adapt — characteristics it still holds today.

Situated along the historic Santa Fe Trail, Lenexa's location has always been an asset. Today, Lenexa offers ease of access to five major highways. This infrastructure helps businesses grow and people prosper.

Lenexa's vast park system of beautiful strategic green space serves as a place for people to recharge and connect. Nicknamed the City of Festivals, Lenexa also knows how to celebrate its past, reflect on its present and plan for its future. It has a passion for arts and culture and an appreciation for new ideas.

Lenexa is a place of connection and growth — credited to a community-conscious people, a productive workforce and a great location.

DATA SOURCES: U.S. Census Bureau, Esri, Kansas Labor Information Center, City of Lenexa, Lenexa Chamber of Commerce, Kansas City Business Journal, National Weather Service.

# MAPS & LAND

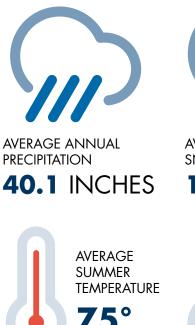
### GEOGRAPHICAL DESCRIPTION

The City of Lenexa, Kansas is the **eighth largest city** in Kansas and is a suburb located in the southwest portion of the **Kansas City metropolitan area.** The City encompasses **34.45 square miles** of land in Johnson County and is approximately **12 miles southwest** of downtown Kansas City, Missouri.

Lenexa occupies a **strategic location** within the metropolitan area. Its position at the intersection of **several major transportation routes** has been a major factor in Lenexa's growth and development, particularly for office and industrial development.



### CLIMATE





AVERAGE ANNUAL SNOWFALL

### **16.8** INCHES

AVERAGE WINTER TEMPERATURE

### TRANSPORTATION CONNECTIVITY



Lenexa is located within **200 miles** of the geographic center of the continental United States



SIX MAJOR HIGHWAYS: Interstate 70, Kansas Highway 10, Interstate 35, U.S. Highway 69, Kansas Highway 7 and Interstate 435





AIRPORTS: Kansas City International (KCI) is **27 miles north** of Lenexa. Johnson County Executive Airport is **9 miles southwest** of Lenexa.



# CITY FACILITIES & ASSETS



#### **ADMINISTRATIVE FACILITIES**

- CITY HALL: Executive, Communications, Community Development, Finance, Human Resources and Legal Departments
- Municipal Services Service Center
- Parks Service Center



#### **PUBLIC SAFETY**

- PUBLIC SAFETY COMPLEX: Police Station, Information Technology, Municipal Court
- Six fire stations (Station 6 temporarily operating out of Public Safety Facility)



175 🖫 MILES OF **ENCLOSED STORMWATER** PIPE



NFRASTRU

CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT





**COMMUNITY CENTER AND** 

**SENIOR CENTER** 

**LENEXA PUBLIC MARKET** Indoor food hall and community gathering space



**LENEXA REC CENTER** Parks & Recreation administrative offices AMENITIES: Indoor pool, fitness floor, group fitness rooms, gymnasium, walking track, birthday party spaces



THOMPSON BARN Historic building with event and meeting space



**LEGLER BARN MUSEUM** Local history museum featuring exhibits and photos

LENEXA OVERVIEW

FINANCIAL OVERVIEW

#### CITY OF LENEXA 🚵 2023 BUDGET



FINANCIAL OVERVIEW

34 PARKS

887 TOTAL ACRES

92 ACRES OF UNDEVELOPED PARK LAND

**45.4** MILES OF TRAILS

#### PARK AMENITY HIGHLIGHTS



ATHLETIC FIELDS



SPORT COURTS & COURSES

PLAYGROUNDS



LAKES WITH BOATING AND FISHING ACCESS



SKATE PARK







POOLS

Three outdoor pools

**One** indoor pool



**FARMERS MARKET** Outdoor seasonal market with products from local growers and makers



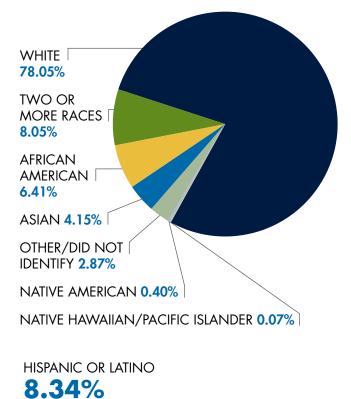
#### PUBLIC ART

Lenexa's public art collection includes 2- and 3-dimensional art pieces located throughout the city on public property. Featured works include Body Politic, Amusing Breeze, Na Nex Se, and Splash.

# RESIDENTS

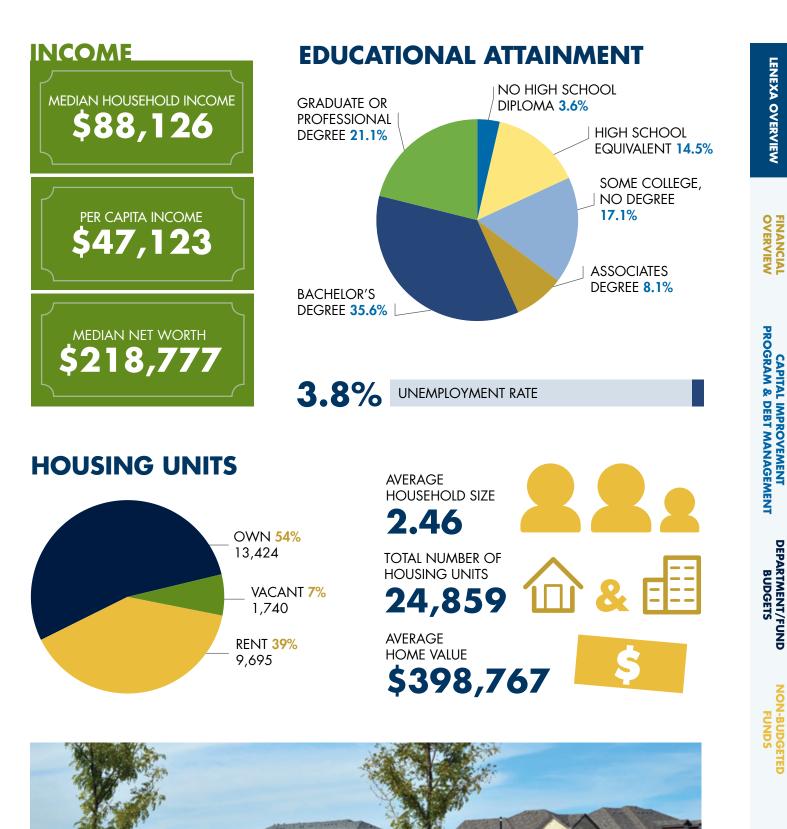


### **POPULATION BY RACE**



### **POPULATION BY AGE**

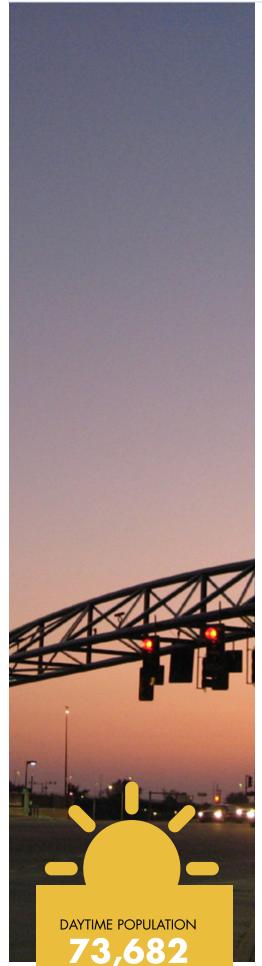
UNDER 5 YEARS	3,622	
5–9 YEARS	2,987	
10–14 YEARS	3,278	
15–19 YEARS	3,037	
20–24 YEARS	3,598	
25–29 YEARS	4,293	
30–34 YEARS	4,135	
35–39 YEARS	3,756	
40–44 YEARS	3,156	
45–49 YEARS	3,470	
50–54 YEARS	3,681	
55–59 YEARS	3,591	
60–64 YEARS	3,466	
65–69 YEARS	2,959	
70–74 YEARS	1,706	
75–79 YEARS	1,146	
80-84 YEARS	1,048	MEDIAN AGE
85+ YEARS	1,082	37.8



CAPITAL IMPROVEMENT

DEPARTMENT/FUND

**NON-BUDGETED** 



BUSINESSES

A variety of industrial, office and retail firms are located in Lenexa, including hundreds of small- and medium-sized businesses and more than 20 Fortune 500 companies.

### TOP EMPLOYERS

EMPLOYER	EMPLOYEES
Quest Diagnostics	1,830
Kiewit Power Engineering Company	1,300
Alliance Data System	920
Community America Credit Union	750
J.C. Penney Logistics Center	700
P1 Group	700
Community Living Opportunities	680
United Parcel Service, Inc.	650
Gear for Sports	600
Henderson Engineers Inc.	563

### LABOR FORCE

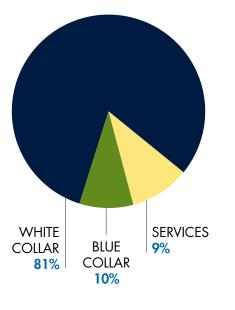
ANNUAL AVERAGE NUMBER OF PEOPLE EMPLOYED BY LENEXA BUSINESSES

<sup>2018</sup>	2019	2020	2021
<b>32,144</b>	<b>32 45 8</b>	<b>32,651</b>	

### **MAJOR TAXPAYERS**

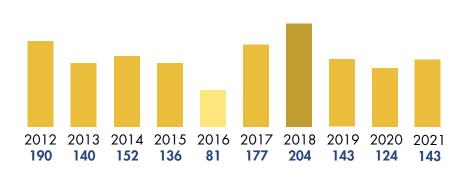
TAXPAYER	ASSESSED VALUE
Perg Buildings, LLC	\$19,826,140
Southlake Investments SPE LLC	\$18,363,282
Kiewit Properties (Kansas) LLC	\$17,407,120
Atlas KCC	\$11,484,695
Meritex Lenexa Executive Park, LLC	\$10,743,191
Colfin 2017-11 Industrial Owner LLC	\$10,305,797
TCD 229 KC Logistics Property LLC	\$7,209,483
CTL Prop Co II LLC	\$6,962,001
District At City Center LLC	\$6,957,632
Sonoma Pointe LLC	\$6,873,780

**EMPLOYMENT** 



### **NEW BUSINESSES OVER TIME**

The City's growth in population has followed a corresponding expansion in business activity. Competitive firms are attracted to the City's large business parks and its access to interstate highways. New businesses have developed in Lenexa as follows:



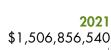
### **RETAIL SALES OVER TIME**

\$1,385,021,000 \$1,310,203,000 \$1,325,838,000 \$1,325,838,000 

**MARKET POTENTIAL** 

EFFECTIVE BUYING INCOME **\$2,220,811,000** 

TOTAL RETAIL SALES DEMAND (LENEXA RESIDENTS ONLY) \$1,004,664,981



GLOSSARY

# COMMUNITY PARTNERS



### **EDUCATION**

Lenexa is served by three public school districts, plus several private schools and higher education institutions.

Facility located in Lenexa

#### **UNIFIED SCHOOL DISTRICT NO. 232**

- Horizon Elementary
- Mize Elementary
- Mill Creek Middle School ★
- Monticello Trail Middle School
- Lexington Trail Middle School
- Mill Valley High School
- DeSoto High School
- Mill Creek Career & Technical Education Center

#### SHAWNEE MISSION SCHOOL DISTRICT USD 512

- Christa McAuliffe Elementary 🖈
- Lenexa Hills Elementary \*
- Mill Creek Elementary \*
- Rising Star Elementary \*
- Rosehill Elementary 🖈
- Sunflower Elementary 🖈
- Trailridge Middle School ★
- Westridge Middle School
- Shawnee Mission West High School
- Shawnee Mission Northwest High School
- Shawnee Mission Career & Technical Campus
- Shawnee Mission Aquatics Center \*

#### **OLATHE PUBLIC SCHOOLS USD 233**

- Canyon Creek Elementary ★
- Manchester Park Elementary \*
- Prairie Trail Middle School
- Olathe Northwest High School

#### **PRIVATE SCHOOLS**

- Holy Trinity Catholic School ★
- St. James Academy \*
- Good Shepherd Catholic School
- Christ Preparatory Academy \*
- Saint Thomas Aquinas High School

#### HIGHER EDUCATION INSTITUTIONS SERVING LENEXA RESIDENTS

- Park University \*

   (located inside Lenexa City Hall)
- Johnson County Community College (one mile from Lenexa)
- University of Kansas (30 minutes west in Lawrence, Kansas)
- University of Kansas Edwards Campus (two miles from Lenexa)
- Kansas State University
   (satellite campus seven miles from Lenexa)
  - Mid-America Nazarene University
- Pittsburg State University KC Metro Center \*
- University of Arkansas–Grantham \*

#### CITY OF LENEXA 🚵 2023 BUDGET



#### **HEALTH CARE**

- AdventHealth
- University of Kansas Health System
- HCA Midwest Health System
- Overland Park Regional Medical Center
- St. Luke's Health System
- Olathe Health

#### TRANSPORTATION



RideKC



RideShareKC



BikeWalkKC



### UTILITIES

## TRASH, RECYCLING,

- 1-800-GOT-JUNK
- Brothers Disposal
- Constable Sanitation
- Crush Glass
- Gardner Disposal Service
- KC Disposal
- Republic Services
- Waste Management
- WCA/GFL

#### COMPOST

- Compost Collective KC
- Food Cycle KC
- Missouri Organic Recycling

### 

Evergy

#### GAS

- Kansas Gas Service
- Atmos Energy

#### WATER

WaterOne

#### SEWER

 Johnson County Wastewater

#### TELEPHONE, CABLE, INTERNET

- AT&T
- Consolidated Communications
- Google Fiber
- Spectrum

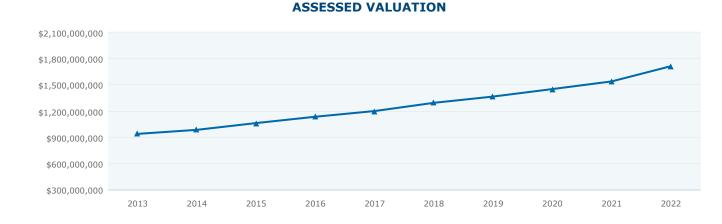


LENEXA OVERVIEW

FINANCIAL OVERVIEW

# ASSESSED VALUATION

The City's assessed valuation increased from \$1.54 million in 2021 to \$1.71 million in 2022 (an 11.4% increase). This includes motor vehicle valuation.



#### ASSESSED VALUE AND APPRAISED VALUE OF ALL TAXABLE TANGIBLE PROPERTY

Year	Assessed Value Real Estate	Ratio of Assessed Value to Appraised Value	Appraised Value	Assessed Value Personal Property	Assessed Value State Assessed Utility	Assessed Value Motor Vehicle	Assessed Total
2013	\$793,950,131	15%	\$5,429,641,216	\$36,743,490	\$29,661,638	\$76,704,885	\$937,060,144
2014	849,596,536	15%	5,585,677,480	27,206,191	27,077,031	79,426,145	983,305,903
2015	924,106,434	15%	6,020,523,550	23,679,751	27,548,961	85,542,570	1,060,877,716
2016	989,935,596	16%	6,112,670,017	22,349,586	28,127,653	93,061,812	1,133,474,647
2017	1,053,541,388	15%	7,037,789,230	21,061,775	27,978,598	96,118,010	1,198,699,771
2018	1,146,089,588	17%	6,920,478,999	17,923,645	29,706,402	99,049,196	1,292,768,831
2019	1,214,325,371	15%	8,095,733,570	16,488,515	30,620,263	103,148,304	1,364,582,453
2020	1,296,984,645	15%	8,582,933,048	14,057,813	32,794,898	106,536,824	1,450,374,180
2021	1,382,707,942	15%	8,958,581,320	14,079,657	35,774,003	105,585,673	1,538,147,275
2022	1,534,090,490	15%	10,309,685,540	* 13,938,617	35,006,873	111,698,780	1,712,728,202

\* County appraiser estimate March 2022.

# TAX RATES

The mill levy for 2023 is 28.122 mills (a decrease of 0.98 mill from 2022). Includes 22.589 mills for the General Fund and 5.533 mills for the Debt Service Fund.



**CITY MILL LEVY** 

#### **Tax Levies**

CITY OF LENEXA TAX RATES (EXPRESSED IN MILLS)				
Levy Year	Budget Year	General	Debt Service	Total
2013	2014	21.028	8.685	29.713
2014	2015	23.066	8.699	31.765
2015	2016	21.875	9.932	31.807
2016	2017	23.891	7.937	31.828
2017	2018	23.891	7.941	31.832
2018	2019	23.120	6.789	29.909
2019	2020	23.006	6.313	29.319
2020	2021	22.946	6.296	29.242
2021	2022	23.073	6.029	29.102
2022	2023	22.589	5.533	28.122

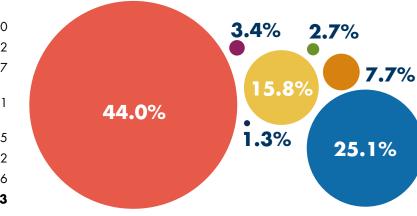
	Budget				Community	School			
Levy Year	Year	State	County	Library	College	District	Parks	City	Total
2013	2014	1.500	17.745	3.155	9.551	55.611	2.347	29.713	119.622
2014	2015	1.500	17.764	3.157	9.461	55.911	2.349	31.765	121.907
2015	2016	1.500	19.582	3.912	9.469	54.059	3.101	31.807	123.430
2016	2017	1.500	19.590	3.915	9.473	54.940	3.102	31.828	124.348
2017	2018	1.500	19.318	3.921	9.503	53.663	3.112	31.832	122.849
2018	2019	1.500	19.024	3.901	9.266	52.427	3.088	29.909	119.115
2019	2020	1.500	19.036	3.904	9.121	52.121	3.090	29.319	118.091
2020	2021	1.500	18.799	3.905	9.191	52.351	3.093	29.242	118.081
2021	2022	1.500	18.564	3.908	9.110	51.667	3.096	29.102	116.947
2022	2023	1.500	17.772	3.815	8.617	49.386	3.021	28.122	112.233

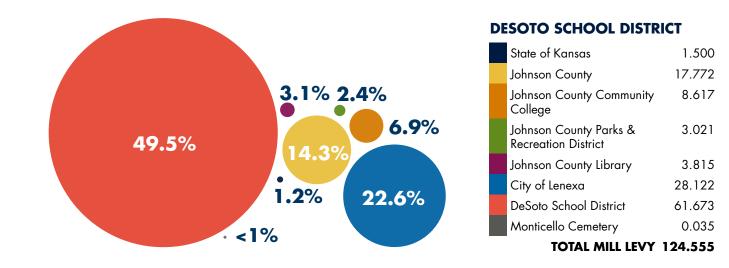
Unified School District #512 is used as an example but depending upon resident location USD #232 or #233 would be the applicable taxing jurisdiction.

# 2022 PROPERTY TAX RATES BY MILL LEVY

### SHAWNEE MISSION SCHOOL DISTRICT

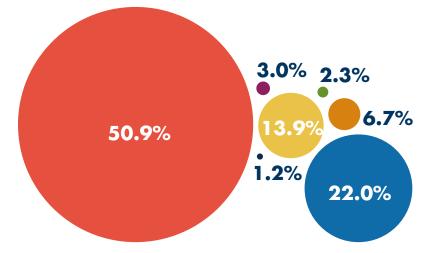
State of Kansas	1.500
Johnson County	17.772
Johnson County Community College	8.617
Johnson County Parks & Recreation District	3.021
Johnson County Library	3.815
City of Lenexa	28.122
SM School District	49.386
TOTAL MILL LEVY	112.233





#### **OLATHE SCHOOL DISTRICT**

State of Kansas	1.500
Johnson County	17.772
Johnson County Community College	8.617
Johnson County Parks & Recreation District	3.021
Johnson County Library	3.815
City of Lenexa	28.122
Olathe School District	65.168
TOTAL MILL LEVY	128.015



# STRATEGIC ALIGNMENT: LENEXA'S GUIDING PRINCIPLES

The Guiding Principles are a set of shared values the Lenexa City Council established as a framework to guide policy decisions, planning processes, community initiatives, and daily activities of the organization. The Principles, formally adopted with the FY 2022 budget, inform the mission and daily operations of the City of Lenexa. The Mayor and City Council commit to responsible governance and pledge that local decisions will be made in a transparent, thoughtful and inclusive manner. They strive to do the right things for the right reasons guided by core principles.

Lenexa's Guiding Principles are underpinned by Vision 2040, the community-driven plan developed by community members based on their hopes and desires for Lenexa's future. Five themes make up Vision 2040 – Healthy People, Inviting Places, Vibrant Neighborhoods, Integrated Infrastructure & Transportation, and Thriving Economy – and the Vision 2040 document details how the community hopes to pursue those ideals for the future.

In the following pages, we link each Guiding Principle to key performance indicators and recent notable achievements.

In the Fund Budget section of this document, each budgeted area shows the specific Guiding Principles supported by departments and divisions.

Full 2021 DirectionFinder survey results can be found on Lenexa.com. Citizen surveys are conducted biennially in even numbered years. Graphs represent 2022 estimates.

#### THE CITY OF LENEXA'S EIGHT GUIDING PRINCIPLES



#### SUPERIOR QUALITY SERVICES

Ensure that services are provided efficiently and effectively in ways that create a safe, clean, and attractive community for residents, businesses, and visitors.



#### PRUDENT FINANCIAL MANAGEMENT

Provide exceptional value in public investments by committing to structural fiscal balance in operational and capital activities while upholding transparent finance and budgeting processes.



#### STRATEGIC COMMUNITY INVESTMENT

Purposefully invest in high-quality infrastructure, facilities, programs, and initiatives across all areas of the community.



#### EXTRAORDINARY COMMUNITY PRIDE

Celebrate Lenexa's history and reputation as a visionary community and use that heritage to instill future generations with the pride that is reflected in the City's public places, plans, programs, and people.



#### INCLUSIVE COMMUNITY BUILDING

Enthusiastically engage the public in community initiatives and visioning, including intentionally seeking input and ideas from a diverse assembly of stakeholders.



#### RESPONSIBLE ECONOMIC DEVELOPMENT

Fortify the city's economic base by encouraging high-quality private development as well as fostering economic opportunity through thoughtful planning processes and the judicious use of economic development investment programs.



#### SUSTAINABLE POLICIES AND PRACTICES

Lead by example in implementing sustainable and resilient practices where financially and operationally practical as well as enact community-wide policies and strategies that motivate both residents and businesses to do so when reasonable.



#### VALUES-BASED ORGANIZATIONAL CULTURE

Create an organization that reflects the community's diversity and fosters a superior culture by employing, supporting, and rewarding professionals who make decisions with integrity, deliver results through teamwork, provide exceptional service, lead into the future with vision, are dedicated to excellence, and who truly care about Lenexa. **FINANCIAL** OVERVIEW CITY COUNCIL 2021 AGENDA ITEMS SUPPORTING

> THIS GUIDING PRINCIPLE

# SUPERIOR QUALITY SERVICES

ENSURE THAT SERVICES ARE PROVIDED EFFICIENTLY AND EFFECTIVELY IN WAYS THAT CREATE A SAFE, CLEAN AND ATTRACTIVE COMMUNITY FOR RESIDENTS, BUSINESSES AND VISITORS

- The Police Department's Crisis Intervention Team program was **one** of **four** agencies across the United States to earn gold certification by CIT International in 2021.
- The Fire Department began to house operations at the Lenexa Public Safety Complex to improve emergency response performance in northeast area of the city.
- The Fire Department continued transition to deliver advanced level service (paramedic credentialed staff) from all emergency response units. Currently 33 personnel are credentialed as paramedics in operations division and another seven are completing paramedic licensure program.
- Lenexa participates in the Community Rating System to reduce flood insurance premiums for homeowners. The City achieved the highest rating in Kansas of **Class 5** in 2021, achieving the greatest amount of premium reduction for residents possible.
- Municipal Services is one of only 162 public works

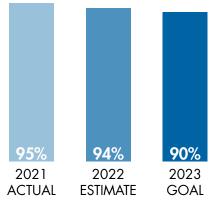
agencies to earn accreditation by the American Public Works Association.

- Lenexa received the GFOA Distinguished Budget Presentation Award for the FY 2021 budget document (**30th** consecutive year).
- In 2021, Municipal Court offered virtual appearances for 3,916 defendants across several different offense types including traffic and other minor criminal hearings.
- Information Technology completed Multi State Information Sharing and Analysis Center (MS-ISAC) Nationwide Cyber Security Review.
- More than 1,500 people enjoyed Lenexa's bikeshare program with Ride KC Bike, which offers e-bikes at eight city parks and locations.
- Rec Center offered free equipment orientation and wellness assessments to all members.
- Recreation staff taught **2,081** individuals to swim in 2021.

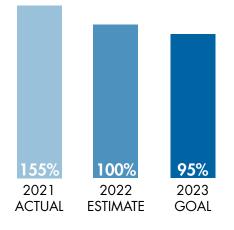


Lenexa received a "Leading the Way" award from ETC Institute in recognition of outstanding delivery of services to residents. Award recipients ranked in the **top 10%** of local governments across the country regarding the key indicators on the DirectionFinder Survey.

#### PERCENTAGE OF FLEET OPERATIONAL AT ALL TIMES EXCEEDS 90%



#### MUNICIPAL COURT CHARGES CLEARANCE RATE EXCEEDS 90%



AVERAGE EMERGENCY RESPONSE TIME

FROM THE POLICE

**DEPARTMENT OF 5** 

**MINUTES OR LESS** 

5.5

Þ

5

FIRE DEPARTMENT FIRST ARRIVING UNIT TRAVEL TIME

2021

2023

GOAL

FOR 90% OF

ALL EMERGENCY INCIDENTS (TIME

**ELAPSED FROM** 

**ARRIVAL ON SCENE)** 

5

RS

**ENROUTE TO** 

2021

2022

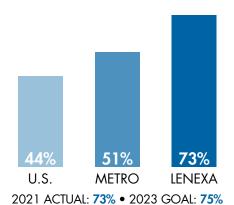
ACTUAL

**ESTIMATE** 

ACTUAL 2022

**ESTIMATE** 

#### OVERALL SATISFACTION WITH CITY SOCIAL MEDIA CHANNELS



#### CONDUCT AT LEAST 200 BMP STORMWATER INSPECTIONS ANNUALLY

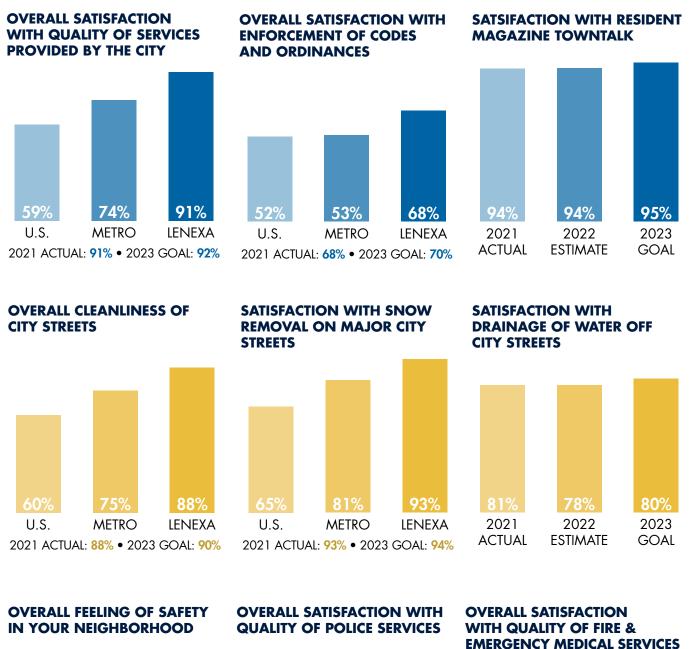


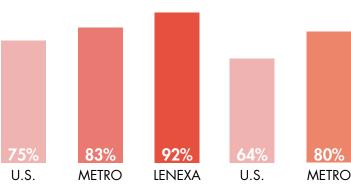
### THE PUBLIC MARKET AND ITS MERCHANTS HAVE AN AVERAGE COMBINED GOOGLE AND YELP RATING OF 4.6 OUT OF 5.



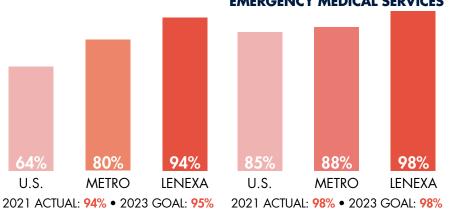
#### **CITIZEN SURVEY RESULTS**

Citizen surveys are conducted biennially in even numbered years. Graphs represent 2022 estimates.





2021 ACTUAL: 92% • 2023 GOAL: 93%



GLOSSARY

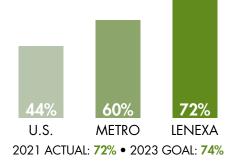
#### CITY OF LENEXA 🛲 2023 BUDGET

CITY COUNCIL 2021 AGENDA ITEMS SUPPORTING THIS GUIDING PRINCIPLE

#### DIFFERENCE BETWEEN ACTUAL AND BUDGETED COLLECTIONS OF MAJOR REVENUE SOURCES IS 5% OR LESS

<mark>6%</mark>	5%	5%
2021	2022	2023
ACTUAL	ESTIMATE	ESTIMATE

#### CITIZEN SURVEY: OVERALL VALUE THAT YOU RECEIVED FOR TAX DOLLARS AND FEES



# PRUDENT FINANCIAL MANAGEMENT

PROVIDE EXCEPTIONAL VALUE IN PUBLIC INVESTMENTS BY COMMITTING TO STRUCTURAL FISCAL BALANCE IN OPERATIONAL AND CAPITAL ACTIVITIES WHILE UPHOLDING TRANSPARENT FINANCE AND BUDGETING PROCESSES.

- The 2021 external financial audit was unmodified with no findings.
- Created new budget document which provides the City's financial information in a more understandable, transparent way.
- Lenexa routinely pursues grants and matching fund opportunities.
- Departments consistently use a variety of cost saving measures including the use of volunteers, cooperative purchasing agreements, flextime and comp time to reduce overtime expenses, and the use of in-house staff to perform functions routinely outsourced by other jurisdictions.
- Municipal Services created a process to rehabilitate stormwater structures in-house which saved nearly \$60,000 in 2021.
- Lenexa crews grew more than 12,000 plants from seeds or seedlings in greenhouses with a cost savings of \$75,000. The perennials were used in street medians, flowerbeds, rain gardens and bioretention cells on City property.
- In 2021, more than \$31,500 of costs were underwritten by sponsors for programs, events and festivals.

#### **CREDIT RATINGS**

The City continues to maintain the best possible credit ratings (Aaa from Moody's and AAA from Standard and Poor's ) on our outstanding general obligation bonds and a structurally balanced General Fund in all five years of the multi-year financial model.

AAAAAAAAAAaaAaaAaaAaaAaaAaa2021 ACTUAL2022 ESTIMATE2023 GOAL

FINANCIAL OVERVIEW CITY COUNCIL 2021 AGENDA ITEMS SUPPORTING THIS GUIDING PRINCIPLE

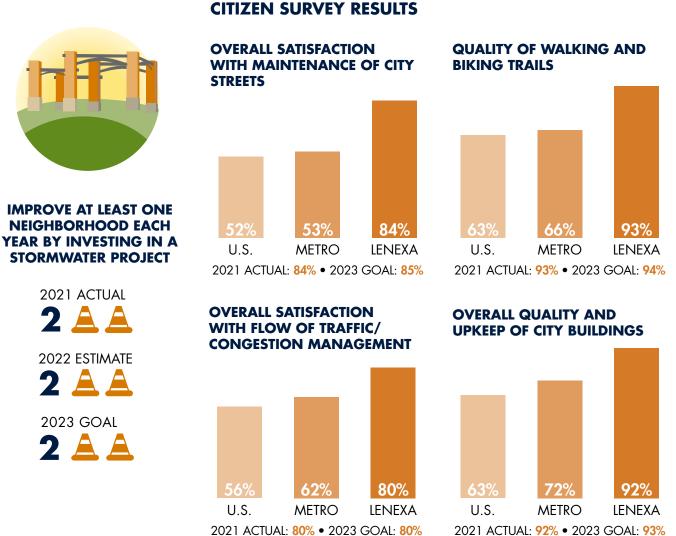
#### MAJOR CIP PROJECTS COMPLETED IN 2021

- Stormwater improvements were completed in Lakeview and Ashley Park neighborhoods.
- The new Lackman Trail connects several parks between 95th Street and 87th Street Parkway and filled a critical gap in the City's trail system. The project also added a safer pedestrian crossing between Sar-Ko-Par Trails and Bois D'Arc parks.
- Complete Streets improvements like bike lanes, sharrows and signage have enhanced safety and comfort for bicyclists along strategically selected routes.
- Wayside Horns were activated at the Noland and Pflumm Road railroad crossings, significantly reducing noise pollution in Old Town.
- Work began in 2021 and continues in 2022 — on major infrastructure projects designed to improve traffic at three key locations: Interstate 435/87th Street Parkway; Quivira Road and 75th Street; and Prairie Star Parkway and Kansas Highway 7.
- Design work began on a tunnel under 87th Street Parkway that will provide a safe, acessible connection for users of the popular Little Mill Creek Trail. Installation will take place in 2022.

# STRATEGIC COMMUNITY INVESTMENT

PURPOSEFULLY INVEST IN HIGH-QUALITY INFRASTRUCTURE, FACILITIES, PROGRAMS AND INITIATIVES ACROSS ALL AREAS OF THE COMMUNITY.

- Invested \$6.3 million in the Pavement Management Program which resulted in 53 resurfaced lane miles, 8,507 linear feet of improved sidewalks, and 3,313 linear feet of repaired trails.
- Thirteen Exterior Grant Program projects were awarded by the City reimbursing property owners \$45,000 to repair and improve the exterior of their homes, resulting in approximately \$105,000 of private improvement.
- Refinanced Series 2011A and Series 2012A bonds with a present value savings of \$911,000.
- City Council member Julie Sayers was **one** of **20** in the nation appointed to the Champions Institute, a program which helps locally elected officials equitably define, design, build and evaluate Complete Streets in their communities.



#### 2021 ACTUAL: 80% • 2023 GOAL: 80%

REPLACE A MINIMUM OF 4,000 LINEAR FEET OF STORMWATER PIPE EACH YEAR



#### LINE A MINIMUM OF 5,000 LINEAR FEET OF STORMWATER PIPE EACH YEAR



36

GLOSSARY

#### CITY OF LENEXA 🛲 2023 BUDGET

CITY COUNCIL 2021 AGENDA ITEMS SUPPORTING THIS GUIDING PRINCIPLE

EXTRAORDINARY COMMUNITY PRIDE

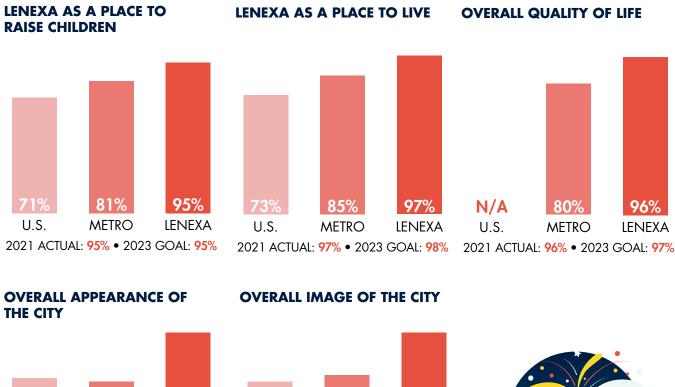
CELEBRATE LENEXA'S HISTORY AND REPUTATION AS A VISIONARY COMMUNITY AND USE THAT HERITAGE TO INSTILL FUTURE GENERATIONS WITH THE PRIDE THAT IS REFLECTED IN THE CITY'S PUBLIC PLACES, PLANS, PROGRAMS AND PEOPLE.

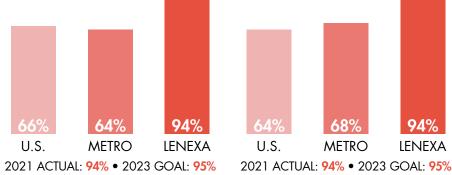
11

- 91% of Citizens Survey respondents indicated they visited a park in the last year.
- Lenexans and visitors explored a variety of arts programs sponsored by the Lenexa Arts Council and Parks & Recreation including outdoor concerts, rotating gallery exhibits, a community orchestra, art classes and City Center Live.
- More than **21,500** guests experienced the Lenexa Farmers Market in 2021.
- Lenexa City Center received the inaugural award for Great Places in Kansas from the Kansas Chapter of the American Planning Association.
- Fire Department personnel assisted Johnson County Public Health efforts by administering thousands of COVID-19 vaccinations.
- The Swingin' For a Scholarship pickleball tournament was named the "Outstanding New or Innovative Sports Program" by Kansas Recreation and Park Association in 2021.
- The Public Market continued to be a gathering place for our community and hosted popular events including Friday Night Soundbites, Food Truck Frenzy and Utepils.

- The Fire and Police Departments engaged with the Shawnee Mission School District Blue Eagle Program.
- The Police Department shared their inaugural "Annual Report to our Community".
- In 2021, 22 groups participated in the Adopt a Spot program which help keep Lenexa parks and streets clean.
- Fire Department welcomed more than 1,000 guests at an open house for families in October 2021.
- Rec Center offered residents more than 20 free group fitness classes and four fitness check-ins for free to promote wellness. Fitness classes were free to all teachers for the month of August.
- PCMag, a leading tech news publication, named Lenexa number 12 on their list of the 50 best workfrom-home cities in America in 2021.
- The Peace Poles Community Art Project featured nearly 40 pieces of original art with messages of peace at Sar-Ko-Par Trails Park and received the 2021 "New or Innovative Program Award" from Kansas Recreation and Parks Association.

#### **CITIZEN SURVEY RESULTS**







52%

of Citizen Survey respondents indicated they visited a special event or festival sponsored by Lenexa in the last year. Thousands of guests attend annual events including the Chili Challenge, Great Lenexa BBQ Battle, Freedom Run, Spinach Festival and Sar-Ko Aglow.



94%

LENEXA



### INCLUSIVE COMMUNITY BUILDING

ENTHUSIASTICALLY ENGAGE THE PUBLIC IN COMMUNITY INITIATIVES AND VISIONING, INCLUDING INTENTIONALLY SEEKING INPUT AND IDEAS FROM A DIVERSE ASSEMBLY OF STAKEHOLDERS.

- Community Development engaged residents in the process to update the Comprehensive Plan and continues to use surveys, focus groups and other tools throughout the project to gather public input.
- Police Department outreach included Coffee with Cops, Understanding Use of Force Workshops, Youth Police Academy and the Citizens Police Academy.
- Community Development recommended action based on community surveys garnering hundreds of responses around two issues: one related to regulating homeless shelters and second about revising the curbside collection of recycling materials.
- Public engagement in the Aquatics Study (2018-2021) revealed that aquatics is overwhelmingly valued and supported. Engagement included usergroup meetings, surveys, feedback forms, an open house and public education efforts.
- After gathering feedback on community priorities, Complete Streets improvements were made including new bike lanes, share the road signage, and a new marked bike loop route connecting Old Town to central Lenexa and other key points in the City.
- In 2021, the percentage of persons of color applying for jobs with the City was 29.56%, a slight increase from the previous year.

- City staff participated in the United Community Services of Johnson County Housing Task Force, which established a menu of ways to address housing issues in the county and included public outreach and input.
- The Public Market offers a diverse array of cuisine, representing several cultures from around the world.
- Parks & Recreation scholarships were provided to 86 people in 2021. The department hosted two pickleball tournaments to raise money for the scholarship fund and brought in \$6,675 in 2021.
- The Rec Center partners with the University of Kansas to host adaptive swim lessons and offers free admission to caregivers with ADA accommodations.
- Community Garden participants donated excess produce to the Johnson County Multi-Service Center and Farmers Market vendors donate hundreds of pounds of food to three local food banks through the After the Harvest program.
- Lenexa continues to install ADA accessible play features in parks. In 2021, two swings were installed at Black Hoof Park to provide a safe and accessible option for users with limited upper body strength, sensory issues and other challenges.



ETC Institute conducts a statistically valid survey of residents every other year for Lenexa. The number of

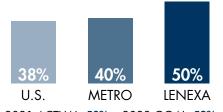
surveys returned in 2021 was

> 791 far exceeding the goal of

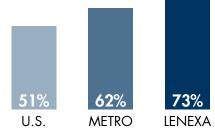
600 completed surveys.

#### **CITIZEN SURVEY RESULTS**

**CITY EFFORTS TO KEEP YOU OVERALL EFFECTIVENESS OF INFORMED ABOUT LOCAL CITY COMMUNICATIONS WITH** THE PUBLIC ISSUES 64% **68%** 48% 82% 51% 59% LENEXA U.S. METRO LENEXA U.S. METRO 2021 ACTUAL: 82% • 2023 GOAL: 84% 2021 ACTUAL: 68% • 2023 GOAL: 70% LEVEL OF PUBLIC **AVAILABILITY OF INVOLVEMENT IN LOCAL INFORMATION ABOUT CITY DECISION-MAKING PROGRAMS AND SERVICES** 



2021 ACTUAL: 50% • 2023 GOAL: 52%



2021 ACTUAL: 73% • 2023 GOAL: 75%



40



### RESPONSIBLE ECONOMIC DEVELOPMENT

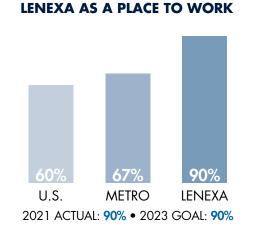
FORTIFY THE CITY'S ECONOMIC BASE BY ENCOURAGING HIGH-QUALITY PRIVATE DEVELOPMENT AS WELL AS FOSTERING ECONOMIC OPPORTUNITY THROUGH THOUGHTFUL PLANNING PROCESSES AND THE JUDICIOUS USE OF ECONOMIC DEVELOPMENT INVESTMENT PROGRAMS.

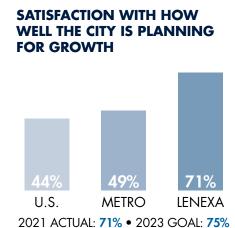
THE LEGAL DEPARTMENT DRAFTED ECONOMIC DEVELOPMENT AGREEMENTS TO CONSTRUCT MORE THAN **2,221,000** SQUARE FEET OF NEW DEVELOPMENT IN 2021.



#### **2021 CITIZEN SURVEY RESULTS**

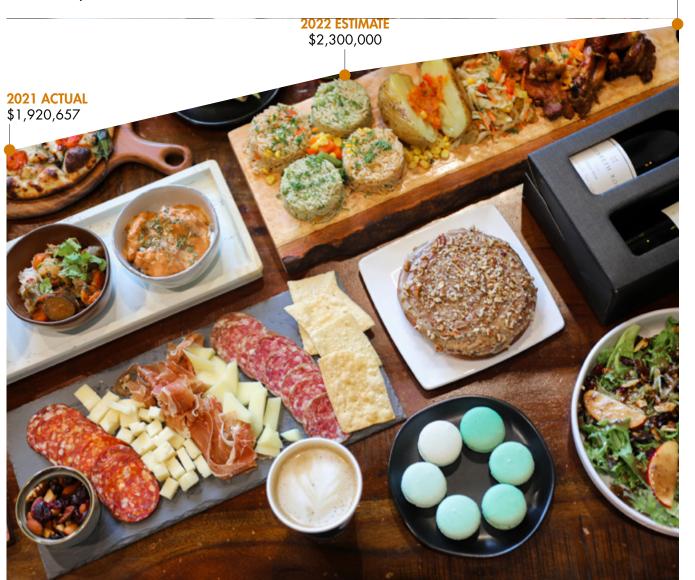






### ANNUAL SALES AT THE LENEXA PUBLIC MARKET EXCEED \$2 MILLION

**2023 ESTIMATE** \$2,500,000





### SUSTAINABLE POLICIES AND PRACTICES

#### LEAD BY EXAMPLE IN IMPLEMENTING SUSTAINABLE AND RESILIENT PRACTICES WHERE FINANCIALLY AND OPERATIONALLY PRACTICAL AS WELL AS ENACT COMMUNITY-WIDE POLICIES AND STRATEGIES THAT MOTIVATE BOTH RESIDENTS AND BUSINESSES TO DO SO WHEN REASONABLE.

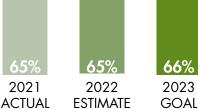
- The Stormwater Cost Share Program distributed \$22,500 to 36 household for projects including native plantings, permeable surfaces, rain gardens and rain barrels.
- City Council contines to use the Climate Action Playbook developed by Climate Action KC, a community partnership dedicated to reducing greenhouse gas emissions and promoting a thriving, climateresilient Kansas City metro region, to guide discussions.
- 99% of city-owned streetlights have been converted to LED with an annual cost savings of \$400,000. These new lights provide brighter, safter streets while saving energy, money and maintenance time.

- 30% of residents indicated they participated in Dumpster Days during last citizen survey. In 2021, 20 tons of steel and 10 tons of e-waste were recycled.
- City purchases clean wind/ green energy for all electricity except streetlights.
- A goat herd was hired to clear invasive plants out of a streamway which resulted in tremendous exposure for the Rain to Recreation program. Residents learned what they can do to help keep our streams clean.
- Crews use prescribed burning (intentionally applying fire to parks and other public property) on 60 to 100 acres each year to reduce weeds/nonnative plants and keep prairie plants healthy.

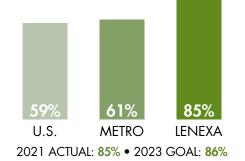
- City staff planted 349 trees.
- Public Market merchants participate in a marketsponsored composting program and diverted approximately 14,250 pounds of food waste from the landfill.
- Lenexa has been named a Tree City USA for the past **33** years.
- New rain gardens at City Center and Bois D'Arc Park provide eco-friendly stormwater management.
- More than 550 bags of recycleable materials were collected from parks and diverted from the landfill.
- The City realized a 24% increase of fuel savings when our older fleet was replaced with newer, fuel-efficient vehicles.



### CITIZEN SURVEY: SATISFACTION WITH INFORMATION YOU RECEIVE ABOUT STORMWATER ISSUES

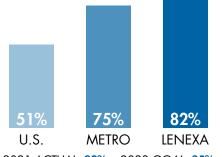


#### CITIZEN SURVEY: OVERALL QUALITY OF THE CITY'S STORMWATER SYSTEM





CITIZEN SURVEY: QUALITY OF CUSTOMER SERVICE RECEIVED FROM CITY EMPLOYEES



2021 ACTUAL: 82% • 2023 GOAL: 85%

#### ANNUAL TURNOVER RATE (EXCLUDING SEASONAL AND TEMPORARY EMPLOYEES) IS LESS THAN 10%

15%	18%	15%
2021	2022	2023
ACTUAL	ESTIMATE	ESTIMATE

#### RESOLVE 95% OF REQUESTS FROM EMPLOYEES FROM THE IT SOLUTIONS CENTER

<b>98</b> %	<b>96</b> %	<b>9</b> 6%
2021 ACTUAL	2022 ESTIMATE	2023 GOAL

### VALUES-BASED ORGANIZATIONAL CULTURE

CREATE AN ORGANIZATION THAT REFLECTS THE COMMUNITY'S DIVERSITY AND FOSTERS A SUPERIOR CULTURE BY EMPLOYING, SUPPORTING, AND REWARDING PROFESSIONALS WHO MAKE DECISIONS WITH INTEGRITY, DELIVER RESULTS THROUGH TEAMWORK, PROVIDE EXCEPTIONAL SERVICE, LEAD INTO THE FUTURE WITH VISION, ARE DEDICATED TO EXCELLENCE AND WHO TRULY CARE ABOUT LENEXA.

- Retired CFO Doug Robinson received the 2021 Kansas Government Finance Officers Association's Lifetime Achievement Award.
- Human Resources and Park University partnered to create Lenexa Leadership Foundations, a six-month training and enrichment program for emerging leaders in the organization.
- The Fire Department mobilized a fire engine and crew for a twoweek deployment to provide fire protection and recovery efforts for a community in Louisiana following Hurricane Ida.
- Established a Fire Department honor guard of **14** team members to professionally represent Lenexa at ceremonial events.
- Employees host several charitable activities to help those in need throughout the year. The public is invited to join employees during food drives, diaper drives, coat and clothing collections. Employees also adopt families in need in December through the Red Bag program.
- Hosted a mental health wellness panel for employees in 2021.
- The Police and Fire Departments started the First Responder Wellbeing Education Program to enhance the emotional wellbeing of the City's first responders.
- The Police Department provided social media awareness presentations to City employees.
- Lexi Blue, a goldendoodle, joined the Police Department to provide comfort to Police employees, crime victims and individuals involved in traumatic events.
- The Fire Department piloted a comfort canine program to protect against service-related stress injuries and promote emotional resiliency within the Fire Department.
- Employee awards are given each year reflecting how team members exhibit the six core values of the organization.

CITY COUNCIL 2021 AGENDA ITEMS SUPPORTING THIS GUIDING PRINCIPLE 44



### FINANCIAL OVERVIEW

This section includes financial policies and procedures, budget summaries, projections and financial forecasts.

### FINANCIAL OVERVIEW

#### **Description of Accounts and Funds**

The accounts of the City are organized on the basis of funds and groups of accounts, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which is comprised of its assets, liabilities, fund balance, revenues and expenditures or expenses, as appropriate. The types of funds maintained by the City are as follows:

**General Fund:** The General Fund is the principal fund of the City and considered a major fund. The majority of the current operating expenditures of the City are financed through revenues received by the General Fund.

**Debt Service Fund:** The Debt Service Fund is used to account for the payment of principal and interest on the City's general obligation bonds, which are recorded in the general long-term debt account groups. Revenues for this purpose include ad valorem property taxes, special assessment taxes, and investment interest income. The Debt Service Fund is a major fund.

**Enterprise Fund:** Enterprise funds are used to account for the operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is to provide the goods or services to the general public on a continuing basis primarily through user charges. The Stormwater Fund is used to account for the administration, operations, maintenance, financing and related debt service for providing a systematic, economical and environmentally sensitive means for managing the stormwater functions for the city. The Rec Center Fund is used to account for the programs and services provided to the community at the Rec Center. The Cemetery Fund is a new fund for FY2023 which will be used to account for the administration, operations and maintenance of the City's cemetery.

**Special Revenue Funds:** These funds are used to account for revenues derived from specific taxes, governmental grants or other revenue sources which are designated to finance particular functions or activities of the City. Budgeted Special Revenue Funds include; Special Highway, Tourism and Convention, Special Alcohol, Special Parks & Recreation, Neighborhood Revitalization, Transportation Improvement Plan (Zone 1, 2 & 3), Parks and Recreation Impact Fee (Zone 1, 2 & 3), Street Tree (Zone 1, 2 & 3), Tax Increment Financing (TIF) funds and Community Improvement District (CID) funds.

**Fiduciary Funds:** The Pension Trust Fund is used to account for the accumulation of resources for pension benefit payments.

A **Fund** is an accounting entity with a self-balancing set of accounts that records financial transactions for a specific government activity or function. A fund includes both revenue and expenditure accounts. The fund balance of a fund is the excess of a funds current assets over its current liabilities.

#### FUND - FUNCTION - DEPARTMENT - DIVISION - ORGANIZATION - OBJECT

The **Expenditure** account numbers used in the City of Lenexa's budgeting and accounting process are broken down by fund, function, department, division, activity, and object.

A function is a group of related activities aimed at accomplishing a major service. A department is a major administrative section of the City of Lenexa, which indicates overall management responsibility for an operation, or group of related operations within a functional area. A division is a segment of the department, which is assigned a specific operation. An organization is a subset of the division, which fulfills a specific task of the division. The expenditure object number designates a specific expense account and is consistently applied throughout all departments, divisions, and organizations.

The **Revenue** account numbers used in the City of Lenexa's budgeting and accounting process are broken down by fund, section and object.

#### **FUND - SECTION - OBJECT**

Sections are categories of revenues such as property taxes, non-property taxes, licenses and permits, intergovernmental, charges for service, fines and forfeitures, use of money, miscellaneous, and non- revenue

receipts. The revenue object number designates a specific revenue account and is consistently applied in funds.

YPE	Fund #	Fund Name/Department
GENERAL	01	General (Major Fund)
		Governing Body Executive Communications Public Market Municipal Court Non-Departmental Finance Human Resources Information Technology Legal Community Development Fire Police Municipal Services Parks and Recreation
DEBT SERVICE SPECIAL REVENUE	05	Debt Service (Major Fund)
	25	Special Highway
	26	Special Alcohol
	27	Special Parks & Recreation
	28	Tourism and Convention
	40/41/42	Parks and Recreation Impact Fee Zone 1, 2 & 3
	43/44/45	Street Tree Zone 1, 2 & 3
	46/47/48	Transportation Improvement Plan Zone 1, 2 & 3
	50	Neighborhood Revitalization
	51	City Center TIF District (Major Fund)
	53	Mining TIF District
	54	Ridgeview Mining TIF District
	55	South Mining TIF
	56	Orchard Corners CID
	57	Prairie Creek CID
	58	Quivira 95 CID
	59	Greystone Plaza CID
	60	Living Spaces CID
	61	City Center East CID #1
	62	City Center East CID #2
	63	I-35 & 95th Street TIF
	64	SpringHill Suites CID
	65	Candlewood Suites CID
	66	Holiday Inn Express CID
	67	Sonoma CID
	68	Lenexa City Center Area E
	69	Lenexa Point CID

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FUND TYPE	Fund #	Fund Name/Department
	601	Retreat On The Prairie CID
	602	Jayhawk Ridge CID
	603	Ten Ridge CID
ENTERPRISE		
	80	Stormwater
	82	Rec Center
	83	Cemetery

NON-BUDGE	TED FUNDS		
FUND TYPE		Fund #	Fund Name
	SPECIAL REVENUE		
		3	Lenexa Foundation
		10	Capital Improvement (Major Fund)
		15	Grants
		20	Law Enforcement Trust
		21	Legal Trust
		73	Facilities Maintenance
		75	Equipment Reserve
	INTERNAL SERVICE		
		85	Health Plan
		86	Risk Management
		87	Workers Compensation
	FIDUCIARY		
		90	Pension Trust

#### Accounting

All Governmental Funds are accounted for using the modified accrual basis of accounting. Revenues are recognized when they become measurable and available. In the General Fund, sales taxes are considered "measurable" when in the hands of the State Department of Revenue and are recognized as revenue at that time. Other major revenues in the General Fund that are determined to be susceptible of accrual include utility franchise taxes, grants-in-aid earned, other governmental revenues, and investment income. Major revenues that are determined not to be susceptible of accrual because they are either not available soon enough to pay liabilities of the current period, or are not objectively measurable include; property taxes, licenses, permits, fines and forfeitures in the General Fund, and property taxes in the Debt Service and Special Revenue Funds.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this rule include:

- Long-term portion of accumulated unpaid vacation and sick pay, which is not accrued.
- Principal and interest on general long-term debt, which is recognized when due.
- Prepaid expenses, which are not recorded.

#### **Balanced Budget**

The basis of budgeting is modified accrual for all budgeted funds, including Enterprise Funds. Lenexa adheres to Kansas state budget law which requires the following:

- The adopted budget must be in balance, where the total resources equal total obligations.
- Projected spending cannot exceed the available resources.
- All balances are appropriated in funds supported by general tax levies.

CITY OF LENEXA 🛲 2023 BUDGET

### FINANCIAL POLICIES

The purpose of this section is to present a summary of the policies that the City of Lenexa follows in managing its financial and budgetary affairs. Most of the policies listed below are not new, but represent long-standing principles and traditions which have guided the City in the past and have allowed the City to maintain its financial stability, even during times of economic recession.

For Lenexa, a Balanced Budget is defined as a budget, in which projected resources (revenues plus use of fund balance) equal projected expenditures. This definition applies to each fund appropriated in the City's budget.

#### **Reserve Policy**

- The City will maintain prudent reserve amounts in City funds in order to maintain working capital, fund capital asset replacement, and fund debt retirement. Reserve targets will be based on a number of factors, including: a) cash flow requirements, b) contingencies for revenue volatility, and c) contingencies for expenditure volatility and emergencies (such as natural disasters).
- The reserve (unassigned fund balance) target for the General Fund will range from 30% to 35% of budgeted annual General Fund revenues.
- The reserve (fund balance) target for the Debt Service Fund will range from 10% to 20% of the annual principal and interest amounts due on outstanding bonds and temporary notes.
- The reserve (fund balance) target for the Stormwater Fund will range from 10% to 20% of budgeted annual Stormwater Fund revenues.
- The reserve (fund balance) target for the Rec Center Fund will range from 10% to 20% of budgeted annual Rec Center Fund revenues.
- The policy establishes reserve targets for a number of other City funds. These include the Health Plan Fund, the Risk Management Fund, the Workers Compensation Fund, the Tourism and Convention Fund, and the Special Alcohol Fund.

The City Council adopted the current reserve policy in December 2018.

#### **Investment Of Idle Funds**

- It is the policy of the City that, giving due regard to the safety and risk of investment, all available funds shall be invested in conformance with legal and administrative guidelines and, to the maximum extent possible, at the highest rates obtainable at the time of investment.
- The primary objectives of investment activities, in order of priority, shall be safety, liquidity, and yield. Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio. The investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated. This will be accomplished by structuring the portfolio so that securities mature concurrently with cash needs to meet anticipated demands. The investment portfolio shall be designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into account investment risk constraints and liquidity needs.
- No single financial institution should hold demand or time deposits which will constitute more than 10% of the City's portfolio value. No more than 33% of the total portfolio value should be placed with a single issuer other than the United States Treasury. Additional limits are established for specific investment types.
- The City will not directly invest in securities with stated maturities of more than four (4) years from the date of purchase, in accordance with state statute.
- A quarterly investment report will be prepared and submitted to the City Manager and Governing Body. This report will be prepared in a manner which will allow the City to ascertain whether investment activities during the reporting period have conformed to the investment policy.

The City Council adopted the current investment policy in October 2022.

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CITY OF LENEXA A 2023 BUDGET

#### **Purchasing Policy**

- A commodity or service should be obtained at the lowest cost possible consistent with the quality required to maintain efficient operation of City departments.
- When the Governing Body approves a level of expenditures for any given department that, in itself is not a permit to expend funds, unless the need exists, and the item is within the City budget.
- Purchases less than or equal to \$20,000 per occurrence may be approved by the appropriate Administrative Team member. Purchases totaling over \$20,000 to \$75,000 per occurrence require approval by the City Manager, Deputy City Manager, or Chief Financial Officer. All purchases totaling over \$75,000 per occurrence require approval by the Governing Body.
- The City will maintain a control system to ensure adherence to the budget and will prepare regular reports comparing expenditures to budgeted amounts.

The City Manager approved the purchasing policy in December 2017.

#### **Capital Asset Policy**

- To safeguard the investment in capital assets.
- To provide information for preparation of financial statements in accordance with GAAP.
- Land and art assets will be capitalized without regard to cost and will not be depreciated.
- Infrastructure will be capitalized if it has a life expectancy of at least five year and a cost or value exceeding \$300,000.
- Assets other than land and infrastructure will be capitalized if the asset has a useful life of at least two year and a cost of value exceeding \$10,000 for Governmental Fund and \$5,000 for Enterprise funds.
- Small equipment (defined as non-consumable items with a cost greater than \$1,000 and a cost less then or equal to \$10,000) are not capitalized but procedures are established to inventory these items.

The City Manager approved the current capital asset policy in May 2018.

#### **Capital Improvement Policy**

- The City will develop a multi-year plan for capital improvements, update it annually and make all capital improvements in accordance with this plan.
- Immediate capital replacement needs and smaller capital projects are funded on a pay-as-yougo basis through a yearly budget transfer. Funding for projects with a projected cost of at least \$300,000 and a useful life of at least five years is provided through the Capital Improvement Program (CIP).
- Capital improvements involve the outlay of substantial funds; therefore, numerous techniques will be looked at to enable the City to pay for capital improvements over a longer period of time, including; General Obligation Bonds, Reserves (fund balances), Revenue Bonds, Lease Purchase, Special Districts, Special Assessments, State and Federal Grants and Cash for Capital Projects.

The City Manager approved the current capital improvement policy in July 2018.

#### **Debt Policy**

- To provide for proper planning of capital expenditures and minimize the interest costs incurred on outstanding debt.
- When evaluating the issuance of debt, the City will consider; adherence to the approved Capital Improvement Program; potential for the debt-finance project(s) to create an increase in assessed valuation and/or sales tax revenue; the property tax or other revenue required to fund the annual debt service and any other factor the City believes are pertinent.
- The City will market any debt issues on a competitive basis, unless circumstances related to unusual credit quality, issue size, or market access create a need for a negotiated sale.
- The maximum maturity on general obligation bonds, special obligation bonds and temporary notes shall not exceed the estimated useful life of the capital item being financed or 10 to 15 years whichever is less.
- The maximum maturity on Tax Increment Financing Bonds shall not exceed the estimated useful life of the project or 20 years whichever is less.

CITY OF LENEXA 🛲 2023 BUDGET

- The maximum maturity on Community Improvement District Bonds shall not exceed the estimated useful life of the project or 22 years whichever is less.
- The City will monitor existing debt amount and trends to meet any reasonable standards established by the credit markets.
- The City will monitor all ongoing disclosure requirements and file timely and accurate information with the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access.

The City Council adopted the current debt policy in July 2019.

### **BUDGET PROCEDURES**

#### **Budget Adoption**

Applicable Kansas statutes require that annual budgets be legally adopted for all funds (including proprietary funds) unless exempted by a specific statute. Specific funds exempted from legally adopted budgets are all Federal and State Assistance Funds, all Capital Project Funds, the Facilities Maintenance Fund, the Equipment Reserve Fund, the Legal Trust Fund, the Law Enforcement Trust Fund, the Lenexa Foundation Fund, the Capital Improvement Fund, the Risk Management Fund, the Health Plan Fund, the Workers Compensation Fund, and the Pension Trust Fund.

#### **Budget Controls**

Control over spending in funds that are not subject to legal budgets is maintained by the use of internal spending limits established by management. For budgeting, revenues are recognized when they become both measurable and available to finance expenditure of the current period, except for special assessments of the Debt Service Fund, which are recognized on a cash basis. Applicable Kansas statutes require the use of an encumbrance system as a management control technique to assist in controlling expenditures. Encumbrances of the budgeted Governmental Fund types, representing purchase orders, contracts, and other commitments, are reported as a charge to the current year budget. For budget purposes, unencumbered cash balances are determined by deducting liabilities and encumbrances from cash and receivables susceptible to accrual. The statutes provide for the following sequence and timetable in adoption of budgets: a) preparation of the budget for the succeeding calendar year on or before August 1 of each year, b) Notice of Public Hearing published on or before August 5 of each year, c) a minimum of ten days notice of public hearing published in a local newspaper, on or before August 15 of each year, and d) Certify adoption of final budget on or before August 25 of each year. These dates apply if not exceeding the Revenue Neutral Tax Rate.

#### **Revenue Neutral Tax Rate calculation**

The property tax levy legislation adopted by the State Legislature in 2021 (effective for the 2022 budget) establishes procedural requirements for setting property tax levies. Specifically, the legislation requires calculation of a "revenue neutral rate," which is defined as the mill levy required to raise the same amount of property tax revenue as the prior year using current year assessed valuation amounts. In order to exceed the revenue neutral rate, local governments must publish notice and hold a public hearing. In addition, County Clerks will provide mailed notices to all taxpayers of the revenue neutral rate hearing and the proposed mill levy impacting their specific properties beginning with the 2023 budget.

The legislation sets the following timeline for consideration of budgets that will exceed the revenue neutral rate:

- By June 15: County Clerks provide assessed valuation estimates for the budget and the revenue neutral rate calculation.
- By July 20: City notifies the County Clerk of intent to set the property tax levy above the revenue neutral mill levy.
- Between August 20 and September 20: City holds revenue neutral rate public hearing prior to or in conjunction with the annual budget hearing; City must publish hearing notice in the newspaper and on the City's website at least 10 days prior to the public hearing date.

• The City must adopt a resolution to exceed the revenue neutral rate immediately after the public hearing and before adopting a resolution approving the annual budget.

• By October 1: City certifies annual budget to the County Clerk.

#### **Budget Amendment**

The City must first publish a notice of hearing to amend the budget. Ten days after publication, a public hearing is held and the Governing Body may amend the budget at that time. Kansas statutes permit transferring budgeted amounts from one object or purpose to another within the same fund; however, such statutes prohibit creating expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. All appropriations lapse at the end of the year, except for capital project funds, which are carried forward until such time as the project is completed or terminated. Kansas statutes permit original budgets to be increased for previously non-budgeted increases in revenue other than ad valorem property taxes.

#### **Budget Process**

The City must prepare and adopt a budget each year. The presentation of the recommended budget is the an important step in a in the process as outlined in the budget calendar on the following page. The budget process is summarized in the following paragraphs.

- **Budget Preparation Guidelines**. The budget preparation guidelines were developed in March 2022 and included the following primary assumptions: a) maintaining or reducing the total mill levy for 2023, and b) an increase of 6% in the City's assessed valuation.
- Budget Alternatives. Each department was directed to prepare and submit potential budget alternatives (additions and reductions) for consideration in the 2023 budget process.
- **City Manager Review**. The City Manager reviewed the department budget alternatives and made preliminary decisions on the budget recommendation in May; these decisions were discussed with each department head. The City Manager is submitting a formal budget recommendation to the Governing Body.
- **Governing Body Review of Recommended Budget**. Staff presented an overview of the 2023 recommended budget (along with an update of the City's multi-year financial models) on June 28, 2022. The City adopted a resolution on July 5, 2022 to set a budget public hearing date and intent to exceed the revenue neutral property tax rate. The Governing Body held a budget session to review the recommended budget on July 12, 2022. The City held a public hearing on August 23, 2022 and the Governing Body formally adopted the budget on August 23, 2022. Upon adoption of the budget, staff filed the required budget forms with Johnson County prior to the October 1, 2022 deadline established by state law.

# ROAD TO THE **2023**

#### **MAY 2022** • Budget posted on city website • Departments verify position data Budget submitted to GFOA • Departments complete performance FEBRUARY 2022 • Final mill levy from County measures/other budget information • City Manager final decisions on budget • Finalize revenue estimates **APRIL 2022 AUGUST 2022 MARCH 2022** • Publish public • Budget forms/ hearing notice **JULY 2022** Budget open **JUNE 2022** • County Appraiser • Adopt resolution house • Governing Body real property • Public hearing on setting public hearing budget session to valuation update budget review budget • Governing Body to exceed Revenue • Final assessed

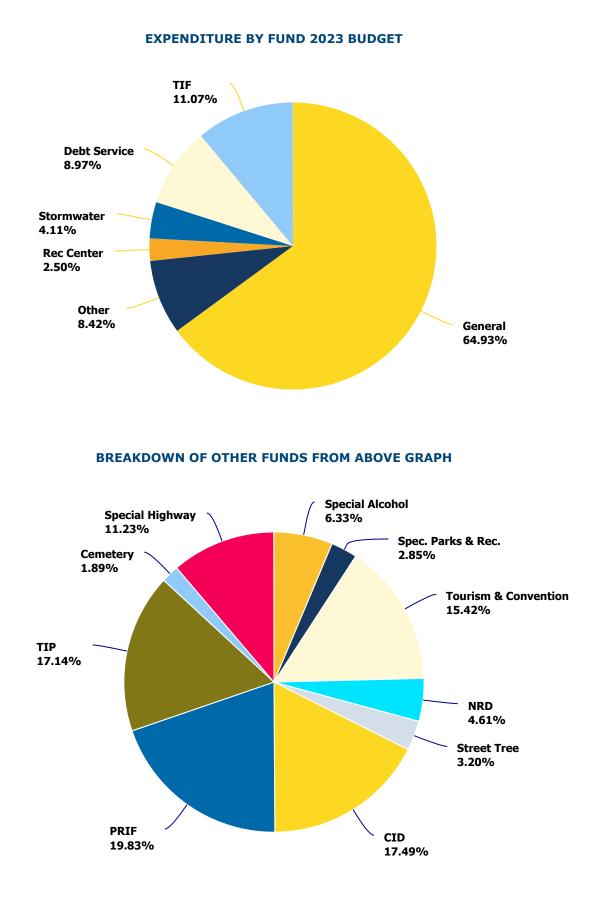
valuation estimates

adopts budget

Neutral Rate

**NOVEMBER/DECEMBER** 

2022



### BUDGET SUMMARY BY YEAR

Listed below are the resources and expenditures of all budgeted funds for the City of Lenexa. This includes General, Debt Service, Enterprise and Special Revenue Funds. For further detail into the 2023 budget, look on the following page for the funding sources and expenditures for each fund type.

	2021 Actual	2022 Revised Budget	2023 Budget
BEGINNING FUND BALANCE	\$68,712,182	\$67,343,363	\$60,053,953
REVEN	IUES		
Property Taxes	\$51,169,793	\$61,923,335	\$63,958,842
Non-Property Taxes	61,943,511	59,118,691	61,984,700
Licenses & Permits	2,436,574	1,539,500	1,689,000
Intergovernmental	-	39,235	
Charges for Services	12,220,633	12,209,919	12,518,919
Fines & Forfeitures	913,736	941,000	941,000
Transfers In & Use of Prior Year Balance	1,920,835	100,000	1,098,692
Other Revenues	1,417,137	1,438,851	1,914,795
TOTAL REVEN	NUES \$132,022,218	\$137,310,531	\$144,105,948
TOTAL AVAILABLE RESOU	RCES \$200,734,400	\$204,653,894	\$204,159,901

	EXPENDITURES			
General Government		\$9,487,902	\$12,432,141	\$12,288,192
Public Safety		27,618,451	29,825,579	33,798,230
Community Infrastructure		15,369,236	17,732,033	21,043,658
Parks & Recreation		9,758,877	12,969,610	13,887,438
Economic Development		14,689,831	17,091,343	22,655,113
Debt Service		17,876,740	22,105,798	20,486,803
Transfers for Capital Projects		31,943,096	26,171,054	14,034,800
Other Transfers		6,646,904	6,272,383	5,863,806
	TOTAL EXPENDITURES	\$133,391,037	\$144,599,941	\$144,058,040
	ENDING FUND BALANCE	\$67,343,363	\$60,053,953	\$60,101,861

\*Revised budget is as of budget book publication June, 2022.

### BUDGET SUMMARY BY FUND

Listed below are the funding sources and expenditures for the 2023 Budget by fund type. In the 2023 General Fund budget, \$35.3 million is budgeted for reserves. For further information on projection of financial condition please turn to the following pages.

	General Fund	Debt Service Fund	Enterprise Funds	Special Revenue Funds	Total
BEGINNING FUND BALANCE	\$35,326,220	\$4,406,896	\$2,869,087	\$17,451,750	\$60,053,953
REVENUES					
Property Taxes	\$35,041,561	\$13,133,314	\$426,967	\$15,357,000	\$63,958,842
Non-Property Taxes	55,866,000	756,700	-	5,362,000	61,984,700
Licenses & Permits	1,629,000	-	60,000	-	1,689,000
Intergovernmental	-	-	-	-	
Charges for Services	2,061,419	-	9,167,500	1,290,000	12,518,919
Fines & Forfeitures	941,000	-	-	-	941,000
Use of Money	1,203,591	20,000	19,000	-	1,242,591
Miscellaneous	268,550	-	339,000	-	607,550
Non-Revenue Receipts	64,654	-	-	-	64,654
Transfers In	160,000	-	938,692	-	1,098,692
TOTAL REVENUES	\$97,235,775	\$13,910,014	\$10,951,159	\$22,009,000	\$144,105,948
TOTAL AVAILABLE RESOURCES	\$132,561,995	\$18,316,910	\$13,820,246	\$39,460,750	\$204,159,901
EXPENDITURES					
General Government	\$12,288,192	\$-	\$-	\$-	\$12,288,192
Public Safety	33,445,230	-	-	353,000	33,798,230
Community Infrastructure	16,340,188	-	2,382,470	2,321,000	21,043,658
Parks & Recreation	9,604,248	-	3,393,190	890,000	13,887,438
Economic Development	4,416,998	-	-	18,238,115	22,655,113
Debt Service	2,840,198	14,087,762	3,284,737	274,106	20,486,803
Transfers for Capital Projects	12,534,800		1,500,000	_	14,034,800
Other Transfers	5,765,921	-	-	97,885	5,863,806
TOTAL EXPENDITURES	\$97,235,775	\$14,087,762	\$10,560,397	\$22,174,106	\$144,058,040
ENDING FUND BALANCE	\$35,326,220	\$4,229,148	\$3,259,849	\$17,286,644	\$60,101,861

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### BUDGETARY PROJECTIONS BY FUND

Total projected fund balances (reserves) for all funds for the end of 2022 are \$60.05 million and the general fund reserve is \$35.33 million.

FUND	Balance 1/1/2022	2022 Budgeted Revenue	2022 Revised Budgeted Expenditures	Estimated Balance 12/31/2022
General	\$41,357,220	\$92,896,012	\$98,927,012	\$35,326,220
Debt Service	5,028,455	13,904,155	14,525,714	4,406,896
Special Highway	384,025	1,430,000	1,430,000	384,025
Special Alcohol	734,970	235,000	235,000	734,970
Special Parks & Recreation	137,494	434,607	434,607	137,494
Tourism & Convention	2,079,460	700,000	929,227	1,850,233
Parks & Recreation Impact	2,983,254	425,000	425,000	2,983,254
Street Tree	459,664	90,000	90,000	459,664
TIP	2,171,406	775,000	775,000	2,171,406
Neighborhood Revitalization	441,810	350,000	350,000	441,810
City Center TIF	3,099,225	8,688,000	8,688,000	3,099,225
Mining TIF	1,497,344	3,355,000	3,355,000	1,497,344
Ridgeview Mining TIF	844,292	1,437,000	1,437,000	844,292
South Mining TIF	-	-	-	-
Orchard Corners CID	172,086	700,000	700,000	172,086
Prairie Creek CID	28,422	175,035	175,035	28,422
Quivira 95 CID	6,235	52,000	52,000	6,235
Greystone Plaza CID	9,883	80,000	80,000	9,883
City Center East #1 CID	15,178	20,000	20,000	15,178
City Center East #2 CID	338,286	110,000	110,000	338,286
I-35 & 95th Street TIF	2,151,455	1,477,000	1,477,000	2,151,455
Springhill Suites CID	7,330	60,000	60,000	7,330
Candlewood Suites CID	2,981	30,000	30,000	2,981
Holiday Inn Express CID	2,751	35,000	35,000	2,751
Sonoma Plaza CID	73,496	385,000	385,000	73,496
City Center Area E CID	7,205	50,000	50,000	7,205
Lenexa Point CID	32,725	220,000	220,000	32,725
Stormwater Management	1,087,110	6,775,222	6,697,591	1,164,741
Rec Center	2,189,601	2,421,500	2,906,755	1,704,346
TOTAL	\$67,343,363	\$137,310,531	\$144,599,941	\$60,053,953

\*Revised budget is as of budget book publication June, 2022.

### BUDGETARY PROJECTIONS BY FUND

Total projected budgeted fund balances (reserves) for all funds are \$60.1 million and the general fund reserve is \$35.3 million. Explanation for changes in fund balances are provided on the following page.

FUND	Est. Balance 1/1/2023	2023 Budgeted Revenue	2023 Budgeted Expenditures	Balance 12/31/2023
General	\$35,326,220	\$97,235,775	\$97,235,775	\$35,326,220
Debt Service	4,406,896	13,910,014	14,087,762	4,229,148
Special Highway	384,025	1,546,000	1,546,000	384,025
Special Alcohol	734,970	353,000	353,000	734,970
Special Parks & Recreation	137,494	353,000	353,000	137,494
Tourism & Convention	1,850,233	800,000	965,106	1,685,127
Parks & Recreation Impact	2,983,254	425,000	425,000	2,983,254
Street Tree	459,664	90,000	90,000	459,664
TIP	2,171,406	775,000	775,000	2,171,406
Neighborhood Revitalization	441,810	350,000	350,000	441,810
City Center TIF	3,099,225	8,688,000	8,688,000	3,099,225
Mining TIF	1,497,344	3,355,000	3,355,000	1,497,344
Ridgeview Mining TIF	844,292	1,437,000	1,437,000	844,292
South Mining TIF	-	50,000	50,000	-
Orchard Corners CID	172,086	800,000	800,000	172,086
Prairie Creek CID	28,422	200,000	200,000	28,422
Quivira 95 CID	6,235	60,000	60,000	6,235
Greystone Plaza CID	9,883	80,000	80,000	9,883
City Center East #1 CID	15,178	80,000	80,000	15,178
City Center East #2 CID	338,286	110,000	110,000	338,286
I-35 & 95th Street TIF	2,151,455	1,477,000	1,477,000	2,151,455
Springhill Suites CID	7,330	60,000	60,000	7,330
Candlewood Suites CID	2,981	30,000	30,000	2,981
Holiday Inn Express CID	2,751	35,000	35,000	2,751
Sonoma Plaza CID	73,496	385,000	385,000	73,496
City Center Area E CID	7,205	50,000	50,000	7,205
Lenexa Point CID	32,725	220,000	220,000	32,725
Vista Village CID	-	50,000	50,000	
Living Spaces CID	-	50,000	50,000	-
Retreat on the Prairie CID	-	50,000	50,000	-
Ten Ridge CID	-	50,000	50,000	-
Cemetery	-	325,000	25,000	300,000
Stormwater Management	1,164,742	7,232,967	7,142,205	1,255,504
Rec Center	1,704,345	3,393,192	3,393,192	1,704,345
TOTAL	\$60,053,953	\$144,105,948	\$144,058,040	\$60,101,861

CITY OF LENEXA 🛲 2023 BUDGET

#### **Explanation of Changes in Fund Balances**

The following funds have projected changes in fund balances for FY 2022 and/or FY 2023: General Fund, Debt Service Fund, Special Alcohol Fund, Tourism and Convention Fund, Stormwater Fund, and Rec Center Fund. These changes are explained below.

**General Fund:** The fund balance of the General Fund is projected to decrease by \$6.0 million in FY 2022. This is due to a budgeted transfer out of \$11 million in excess reserves, to help fund the Capital Improvement Program (\$9 million) and (\$2 million) to the Healthcare Fund. The transfer impact is mitigated by the outperformance of the 2022 revenue estimates as the impacts of COVID-19 on General Fund revenues have been less than estimated.

**Debt Service Fund:** The fund balance of the Debt Service Fund is projected to decrease by -\$0.62 million in FY 2022. This decrease occurs due to increase in debt service as the City pays down outstanding debt and issues new debt.

**Special Alcohol Fund:** The fund balance of the Special Alcohol Fund is projected to remain the same in FY 2022. No additional change is projected in FY 2023.

**Tourism and Convention Fund:** The fund balance of the Tourism and Convention Fund is projected to decrease by \$0.23 million in FY 2022 and an additional \$0.15 million in FY 2023 due to expenditures returning to pre-pandemic levels.

**Stormwater Fund:** The fund balance of the Stormwater Fund is projected to increase by \$0.08 million in FY 2022. This increase is due to additional EDUs coming online. The fund balance is projected to increase \$0.09 million in FY 2023. This increase is also due to additional EDUs coming online.

**Rec Center Fund:** The fund balance of the Rec Center Fund is projected to decrease by \$0.5 million in FY 2022 and no additional change is projected in FY 2023 due to the impact of COVID-19 on Rec Center Fund revenues.

Even with the fund balance decreases described above, all funds are projected to have fund balances which exceed minimum reserve requirements established by policy as of December 31, 2022.

### SUMMARY OF REVENUES BY FUND

This table includes all revenues by fund for actual fiscal year 2021 through budget year 2023.

REVENUES BY FUND	2021 Actual	2022 Revised Budget	2023 Budget
General	\$90,102,280	\$92,896,012	\$97,235,775
Debt Service	12,948,655	13,904,155	13,910,014
Special Highway	1,640,587	1,430,000	1,546,000
Special Alcohol	343,102	235,000	353,000
Special Parks & Recreation	343,102	434,607	353,000
Tourism & Convention	1,262,952	700,000	800,000
Parks & Recreation Impact	259,050	425,000	425,000
Street Tree	85,858	90,000	90,000
TIP	749,385	775,000	775,000
Neighborhood Revitalization	271,299	350,000	350,000
City Center TIF	7,355,163	8,688,000	8,688,000
Mining TIF	2,517,325	3,355,000	3,355,000
Ridgeview Mining TIF	1,016,073	1,437,000	1,437,000
South Mining TIF	-	-	50,000
Orchard Corners CID	700,621	700,000	800,000
Prairie Creek CID	150,946	175,035	200,000
Quivira 95 CID	39,386	52,000	60,000
Greystone Plaza CID	60,130	80,000	80,000
City Center East #1 CID	(7,061)	20,000	80,000
City Center East #2 CID	79,679	110,000	110,000
I-35 & 95th Street TIF	868,032	1,477,000	1,477,000
Springhill Suites CID	41,141	60,000	60,000
Candlewood Suites CID	19,036	30,000	30,000
Holiday Inn Express CID	20,489	35,000	35,000
Sonoma Plaza CID	400,454	385,000	385,000
City Center Area E CID	39,279	50,000	50,000
Lenexa Point CID	163,328	220,000	220,000
Jayhawk Ridge CID	-	-	50,000
Living Spaces CID	-	-	50,000
Retreat on the Priarie CID	-	-	50,000
Ten Ridge CID	-	-	50,000
Cemetery	-	-	325,000
Stormwater Management	7,943,924	6,775,222	7,232,967
Rec Center	2,608,002	2,421,500	3,393,192
Т	OTAL \$132,022,218	\$137,310,531	\$144,105,948

### SUMMARY OF EXPENDITURES BY FUND

This table includes all expenditures by fund for actual fiscal year 2021 through budget year 2023. Expenditures by fund for FY 2023 include projected December 31, 2023 fund balances (reserves).

EXPENDITURES BY FUND	2021 Actual	2022 Revised Budget	2023 Budget
General	\$96,973,738	\$98,927,012	\$132,561,995
Debt Service	12,135,784	14,525,714	18,316,909
Special Highway	1,621,986	1,430,000	1,930,025
Special Alcohol	234,555	235,000	1,087,970
Special Parks & Recreation	271,000	434,607	490,494
Tourism & Convention	958,943	929,227	2,650,233
Parks & Recreation Impact	-	425,000	3,408,254
Street Tree	62,889	90,000	549,664
TIP	671,713	775,000	2,946,406
Neighborhood Revitalization	225,601	350,000	791,810
City Center TIF	6,061,659	8,688,000	11,787,225
Mining TIF	1,763,641	3,355,000	4,852,344
Ridgeview Mining TIF	1,004,230	1,437,000	2,281,292
South Mining TIF		-	50,000
Orchard Corners CID	672,131	700,000	972,086
Prairie Creek CID	147,490	175,035	228,422
Quivira 95 CID	37,857	52,000	66,235
Greystone Plaza CID	58,332	80,000	89,883
City Center East #1 CID	-	20,000	95,178
City Center East #2 CID	1,048	110,000	448,286
I-35 & 95th Street TIF	306,601	1,477,000	3,628,455
Springhill Suites CID	38,408	60,000	67,330
Candlewood Suites CID	19,038	30,000	32,981
Holiday Inn Express CID	17,840	35,000	37,751
Sonoma Plaza CID	448,357	385,000	458,496
City Center Area E CID	58,903	50,000	57,205
Lenexa Point CID	246,532	220,000	252,725
Jayhawk Ridge CID	-	-	50,000
Living Spaces CID	-	-	50,000
Retreat on the Prairie CID	-	-	50,000
Ten Ridge CID	-	-	50,000
Cemetery	-	-	325,000
Stormwater Management	7,074,209	6,697,591	8,397,709
Rec Center	2,278,554	2,906,755	5,097,537
	TOTAL \$133,391,037	\$144,599,941	\$204,159,901

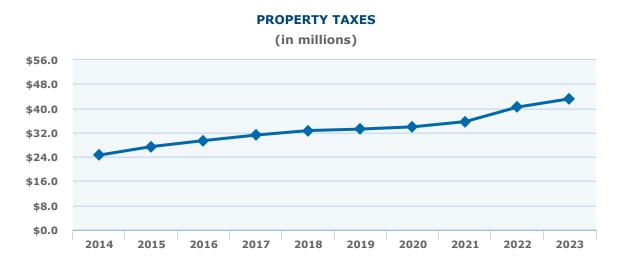
## MAJOR REVENUE SOURCES — TRENDS AND ASSUMPTIONS

Listed below are the major revenue sources and the underlying assumptions and trends for each.

#### **Property Taxes**

This is the largest source of revenue followed by City and County sales tax revenues. Property tax dollars generated to fund the 2023 budget are \$43.2 million (assuming a 3.0% delinquency rate) as compared to \$40.4 million for the 2022 budget. To generate \$43.2 million in property tax revenue, a mill levy of 28.122 mills is required for the 2023 budget. This includes 22.589 mills for the General Fund and 5.533 mills for the Debt Service Fund. The mill levy of 28.122 is a 0.98 mill decrease from the prior year mill levy of 29.102. The City's assessed valuation, to which the property tax rate is applied increased from \$1.54 billion in 2022 to \$1.71 billion in 2023. This represents an increase of 11.04%.

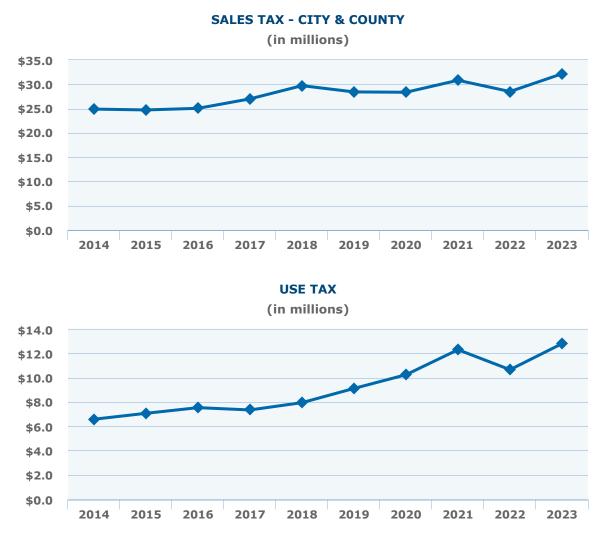
Property taxes are billed and collected by Johnson County. The County distributes property taxes to the City in January, March, June, September and October.



#### Sales & Use Tax

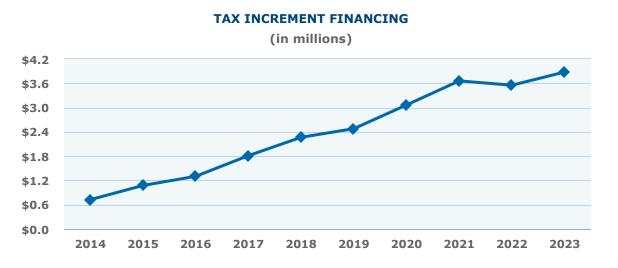
The City currently imposes a 1.375% sales tax rate, which includes a 1.000% general purpose levy and 0.375% to fund road and park maintenance, park facility upgrades and development. (In certain areas of the City, there is an additional 1% sales tax for Community Improvement Districts). The 0.375% sales tax went into effect on Oct. 1, 2008 and is estimated to generate approximately \$8.5 million in sales tax and use tax revenues for the 2023 budget. The City also shares in the distribution of Johnson County sales tax at the rate of 1.475% (an additional 0.25% became effective 4/1/2017). General Fund City sales tax revenue is projected at \$21.7 million for 2023 an increase of 13.6% compared to the 2022 budget. General Fund county sales tax revenue is projected at \$10.5 million for 2023, an increase of 11.3% compared to the 2022 budget. The large increase in sales and use tax revenue is due to the conservative estimates prepared for the 2022 budget during the COVID-19 pandemic and continued growth in use tax revenues from strong online sales activity.

Sales and uses tax are collected by businesses and remitted to the Kansas Department of Revenue. The Department of Revenue distributes the sales and use taxes to the City on a monthly basis.



#### Tax Increment Financing (TIF)

In order to support the Governing Body goals of economic development and reinvestment, the City will consider approval of TIF financing when appropriate. To date, the City has approved multiple TIF project plans in the City Center TIF district and other TIF districts to stimulate development and enhance the City's property tax base. TIF revenues are created in TIF districts when the assessed valuation of property in the district exceeds the base assessed valuation (which is the assessed valuation at the time the TIF district is created by the City). TIF revenue is projected to increase by 9% in 2023 compared to the 2022 budget.



#### **Franchise Taxes**

Electric – Recently, Kansas City Power & Light (KCPL) and Westar Energy have merged and are rebranding as Evergy. Under the current franchise agreement with these providers, a franchise fee of 5% of gross receipts is paid to the City. The City entered into new franchise agreements with Westar Energy, Inc. in 2017, and KCPL in 2019. As they continue to transition into a single company, Evergy, they will continue to pay the same franchise fee of 5%. KCPL billings credits to customers related to the merger, plus weather patterns and the cost of raw materials continue to have the most impact on electric consumption and franchise fees collected. Electric franchise taxes are projected to remain level in 2023 compared to the 2022 budget based on current collections.

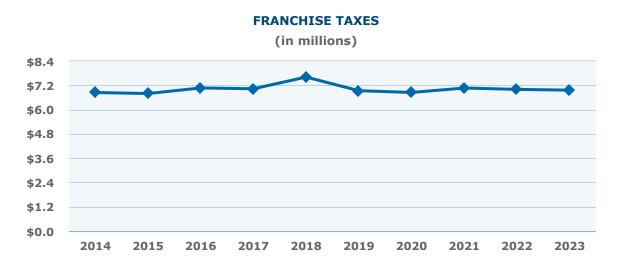
Electric franchise taxes are remitted to the City on a monthly basis.

Gas — The City is served by two natural gas providers. Under their current franchise agreements, a franchise fee of 5% of gross receipts is collected by the provider and remitted to the City. Weather patterns and the wholesale cost of natural gas play a large role in the ultimate consumption of natural gas and total franchise fees collected. The franchise agreement with Atmos Energy was renegotiated and adopted in 2017. The second natural gas franchise with Kansas Gas Service is currently month to month while the City is renegotiating a new natural gas franchise. Annually, the City determines the Volumetric Rate and adopts a Volumetric Rate Calculation Form pursuant to which both providers collect franchise fees on the transport gas sold as a commodity. Gas franchise taxes are projected to increase 3% for 2023 as compared to the 2022 budget based on current collections.

Gas franchise taxes are remitted to the City on a monthly basis.

Communications - Cable Television — Five companies currently provide video service in the City of Lenexa. State law allows cable television and other video service providers to enter into a statewide franchise instead of executing a franchise with each city. Under both local and statewide franchises, the City will collect a 5% gross revenues franchise fee.

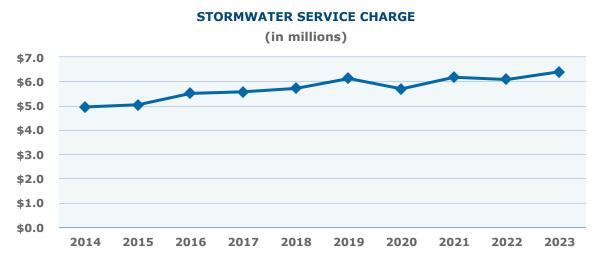
Telecommunications — The City of Lenexa has current franchises with 19 telecommunications providers. The City has been successful in negotiating and adopting franchises with several telecommunication providers and wireless service providers, and continues to seek franchises with other providers that are providing service in the City without a franchise. The City's franchises with telecommunication providers requires companies to pay a 5% gross revenue franchise fee. Additionally, several telecommunications providers also have a Master License Agreement under which the providers pay an annual attachment fee of \$270 that permits the installation of small cell telecommunication facilities on certain City-owned property. Telecommunication franchise fees are projected to decrease for 2023 compared to the 2022 budget based on historical collections.



#### **Stormwater Service Charge**

In 2000, the City developed a Stormwater Management Plan which called for a proactive approach to stormwater management issues within the city. This approach reduces flooding, improves water quality and builds community assets. To fund this plan the City established a stormwater management fee which is imposed on each residential and nonresidential developed property. The fee pays for operation and maintenance, costs of capital improvements, debt service associated with the stormwater management system and other costs included in the operating budget. This annual service charge will remain constant in the 2023 budget at \$109 per equivalent dwelling unit (EDU). (Homeowners will pay \$109 annually.) Stormwater service charges are budgeted to increase from \$6.08 million to \$6.34 million an increase of 1% due to the growth in the number of EDUs.

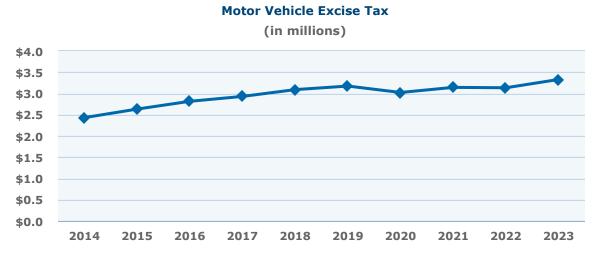
Stormwater service charges are billed and collected by Johnson County. The County distributes the service charges on the same schedule as property taxes.



#### **Motor Vehicle Excise Taxes**

This is a tax collected by the County at the time of vehicle registration. The amount of tax is based on a statutory amount set for various classes of vehicles (based on original value and age) and is taxed according to the countywide average tax rate for the preceding year. Kansas statutes provide for the distribution of revenue for the vehicle tax among all taxing subdivisions. This division is made in proportion to the

City's share of the prior years total levy rate in which the vehicle has it tax origin. Vehicle tax revenue is proportionately allocated to each fund based on relative property taxes for the prior year. The County treasurer notifies the City of the estimated amount which it is to receive each year. Motor vehicle excise tax is estimated at \$3.33 million for 2023, which is an increase of 6.2%.



#### **Rec Center Membership Fees**

In July of 2017, the City opened a new recreation center. This 100,000 square-foot facility features fitness equipment, an indoor pool, a jogging walking track that encompasses a full service fitness floor and two gyms for open play. A portion of the 3/8 cent sales tax went toward constructing the facility. The Lenexa Rec Center will cover operational costs through user fees. User fees include memberships, programs and rentals. Membership fees are estimated at \$1.6 million for 2023 (no change from the 2022 budget). The decrease reflected in 2020 is due to the impact of COVID-19 therefore the City continues a conservative estimate for the 2023 budget.



#### **Total Major Revenue Sources**

The total major revenue sources described above equal \$110 million in 2023, or 76% of the \$145 million total budgeted revenues.

### MULTI-YEAR FINANCIAL FORECAST

#### Introduction

In accordance with the City's budget management policy, the Finance Department prepares multi-year financial models for the General Fund, Debt Service Fund, and Stormwater Fund during our annual budget process. These three funds comprise more than 82% of the City's operating budget and allow the Governing Body and staff to:

- Obtain a better understanding of the City's future financial opportunities and challenges.
- Create a common set of assumptions and expectations.
- Place an emphasis on long-term financial planning.

The financial models are dynamic and change constantly as staff analyzes and adjusts assumptions. Overall, the models are tools to illustrate the impact of policy decisions and potential trends.

The City has also developed a set of budget principles to guide the preparation of the multi-year financial models, annual budget, and Capital Improvement Program (CIP). These budget principles include:

- Funding ongoing operating expenditures with ongoing revenue sources.
- Using one-time revenues for one-time expenditures (capital projects, for example).
- Maintaining sufficient reserve balances to address unforeseen events.
- Using a conservative approach to revenue estimation to avoid budget shortfalls during the fiscal year.
- Preparing equipment replacement and building maintenance schedules (and providing appropriate funding for these schedules).

By adhering to these budget principles, the City has achieved the best possible credit ratings (Aaa and AAA) on existing general obligation bonds.

#### **Revenue Neutral Tax Rate calculation**

The property tax levy legislation adopted by the State Legislature in 2021 (effective for the 2022 budget) establishes procedural requirements for setting property tax levies. Specifically, the legislation requires calculation of a "revenue neutral rate," which is defined as the mill levy required to raise the same amount of property tax revenue as the prior year using current year assessed valuation amounts. In order to exceed the revenue neutral rate, local governments must publish notice and hold a public hearing. In addition, County Clerks will provide mailed notices to all taxpayers of the revenue neutral rate hearing and the proposed mill levy impacting their specific properties beginning with the 2023 budget.

The legislation sets the following timeline for consideration of budgets that will exceed the revenue neutral rate:

- By June 15: County Clerks provide assessed valuation estimates for the budget and the revenue neutral rate calculation.
- By July 20: City notifies the County Clerk of intent to set the property tax levy above the revenue neutral mill levy.
- Between August 1 and August 10: County will mail notices to all taxpayers of the revenue neutral rate hearing and proposed mill levy impacting their specific properties.
- Between August 20 and September 20: City holds revenue neutral rate public hearing prior to or in conjunction with the annual budget hearing; City must publish hearing notice in the newspaper and on the City's website at least 10 days prior to the public hearing date; the City must adopt a resolution to exceed the revenue neutral rate immediately after the public hearing and before adopting a resolution approving the annual budget.
- By October 1: City certifies annual budget to the County Clerk.

For the 2023 budget, the City's estimated revenue neutral rate is 26.333 mills (decrease of 2.769 mills from the 2022 mill levy of 29.102 mills). This revenue neutral rate will generate \$41.7 million of property tax revenue – the same amount as FY 2022.

(The City assumes a delinquency rate of 3% for property tax collections, so the \$41.7 million levied is expected to generate \$40.4 million in actual collections for FY 2022).

The mill levy for the FY 2023 Budget is 28.122 mills, which exceeds the 26.333 revenue neutral mill levy by 1.789 mills (approximately \$2.8 million).

#### **General Fund Model**

Earlier this year, staff presented preliminary General Fund projections through FY 2027. Staff has updated these projections to incorporate revised revenue estimates and the recommended expenditure budget for FY 2023. Staff has summarized the key financial model assumptions in the following table.

TABLE #1: FINANCIAL MODEL ASSUMPTIONS - GENERAL FUND					
	2023	2024	2025	2026	2027
Assessed Value % annual change	11%	4%	4%	4%	4%
Total Mill Levy (2022=29.102)	28.122	27.622	27.122	26.622	26.522
Estimated property tax delinquency rate	3%	3%	3%	3%	3%
City Sales Tax % change (1.375% rate)	2%	2%	2%	2%	2%
Personnel: % of pay allocated for salary increases/adjustments	6%	3%	3%	3%	3%
General Fund Transfer to Equipment Reserve Fund (equipment replacement) – in millions	\$1.8	\$1.8	\$1.8	\$1.8	\$1.8
General Fund Transfer to Capital Improvement Fund (pay as you go funding for CIP – funded from general revenue) – in millions	\$4.2	\$3.2	\$3.3	\$3.4	\$3.1

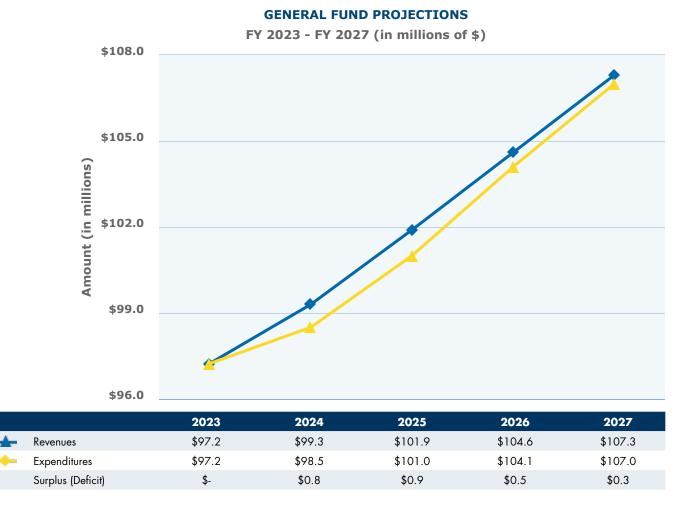
The General Fund Transfer amounts in FY 2023 to the Capital Improvement Fund include:

- > 1.5 mills for capital improvement projects (estimated \$2.3 million in 2023)
- > 0.78 mills for the Pavement Management Program (estimated \$1.2 million in 2023)

Due to the size of the existing General Fund reserve, staff also recommended transferring \$11 million from the General Fund to the Capital Improvement and Healthcare funds in FY 2022 to finance capital projects and healthcare costs. The City Council approved the recommendation in November 2022.

Overall, the mill levy is 28.122 mills in FY 2023 and is modeled to be reduced to 26.522 by FY 2027.

The following graph summarizes the revenue and expenditure projections for the General Fund in FY 2023 to FY 2027.



Based on the financial model assumptions, the General Fund projections reflect structural balance (revenues equal to or exceeding expenditures) in FY 2023 through FY 2027.

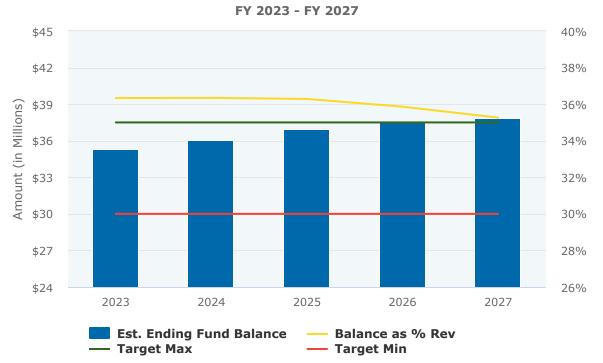
#### **General Fund Reserve (Fund Balance) Information**

The City adopted a revised policy regarding reserve funds in August 2017. This policy states that the City will maintain prudent reserve amounts in City funds in order to maintain working capital, fund capital asset replacement, and fund debt retirement. The policy establishes reserve targets based on a number of factors, including:

- Maintaining reserves to meet cash flow requirements.
- Maintaining reserves to provide contingencies for unpredictable revenue sources.
- Maintaining reserves to provide contingencies for unpredictable expenditures and emergencies (such as natural disasters).

The policy establishes reserve targets for a number of City funds, including the General Fund. According to the policy, the annual calculation is expected to generate a General Fund reserve target that ranges between 30% and 35% of budgeted annual General Fund revenues. This target range is generally equivalent to four months of General Fund operating expenditures.

The following graph shows projections for the General Fund reserve balances in FY 2023 through FY 2027.



GENERAL FUND RESERVE PROJECTION

The General Fund reserve ranges from 35% to 37% of projected revenues during the forecast period. The reserve policy requires a reserve of 30% to 35% of General Fund revenues. The projected mill levy is 22.589 mills in FY 2023 and for the forecast period.

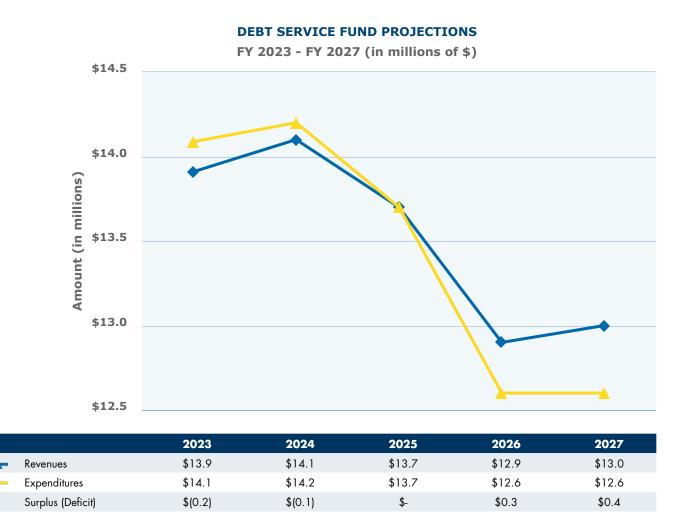
#### **Debt Service Fund Model**

Staff has created Debt Service Fund revenue and expenditure projections based on the same assessed valuation assumptions as used for the General Fund. The projections also assume the Debt Service Fund mill levy will be 5.533 mills in FY 2023 and modeled to be reduced to 3.933 mills by FY 2027.

Debt Service Fund expenditures incorporate financing for capital projects funded with general obligation bonds (excluding stormwater projects) in the adopted CIP. In general, repayment for new debt is structured on a level payment basis over a period of 10 years or 15 years. However, there are some projects that will be repaid over a period of 20 years (for example, certain special benefit district debt is repaid over 20 years in accordance with existing development agreements).

The following graph summarizes the revenue and expenditure projections for the Debt Service Fund in FY 2023 to FY 2027.

71



The Debt Service Fund financial model reflects deficits of \$0.2 million in FY 2023. Projected revenues would meet or exceed debt service expenditures beginning in FY 2025.

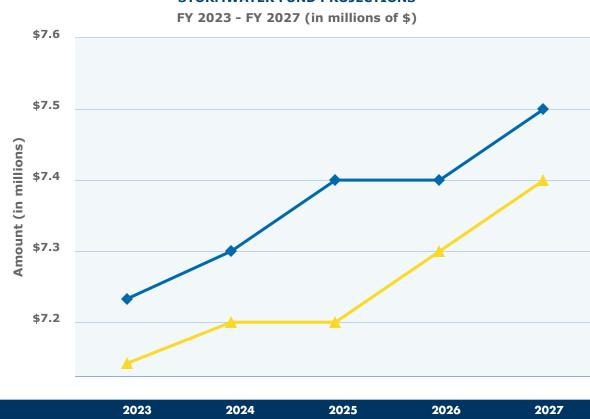
The Debt Service Fund reserve ranges from 30.0% of projected debt service expenditures in FY 2023 to 37.9% of debt service expenditures in FY 2027. The reserve policy requires a reserve of 10% to 20% of debt service expenditures. To reduce the reserve amount in FY 2023 through FY 2027, the Governing Body can issue more debt, reduce the Debt Service Fund mill levy, or do both. The projected mill levy is 5.533 mills for FY 2023 and is modeled to be reduced to 3.933 mills by FY 2027.

#### Stormwater Fund Model

Staff has created Stormwater Fund revenue and projections assuming the annual Stormwater service charge is \$109 per equivalent dwelling unit (EDU) in FY 2023 through FY 2027 (same service charge as FY 2022).

The expenditure projections for operating costs are generally based on the same assumptions as the General Fund, and the stormwater debt service projections are based on the capital projects included in the adopted CIP. Debt repayment is structured on a level payment basis over a period of 20 years per the original Stormwater Fund financial model.

The following graph summarizes the revenue and expenditure projections for the Stormwater Fund in FY 2023 to FY 2027.



#### **STORMWATER FUND PROJECTIONS**

		2023	2024	2025	2026	2027
-	Revenues	\$7.2	\$7.3	\$7.4	\$7.4	\$7.5
-	Expenditures	\$7.1	\$7.2	\$7.2	\$7.3	\$7.4
	Surplus (Deficit)	\$0.1	\$0.1	\$0.2	\$0.1	\$0.1

The Stormwater Fund financial model reflects structural balance (revenues equal to or exceeding expenditures) in FY 2023 through FY 2027.

The ending Stormwater Fund reserve ranges from 17% to 23% of projected revenues. The reserve policy requires a reserve of 10% to 20% of Stormwater Fund revenues. The projected equivalent dwelling unit (EDU) rate is \$109 per EDU for the forecast period (the same as the FY 2022 rate).

#### **Future Challenges and Final Comments**

As mentioned earlier, the projections in the multi-year financial models are dynamic and can change significantly in a short period of time. The City can control some of the assumptions while others are uncontrollable and difficult to predict. For these reasons, it is important to maintain reserve levels in accordance with the City's Reserve Funds policy. Overall, the projections are a tool to illustrate the impact of policy alternatives and to highlight potential financial issues in future years.

CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT

A summary of the Captial Improvement Program and funding sources can be found here. General guidelines used to manage the debt program, debt ratios and debt schedules are also listed.

## CAPITAL IMPROVEMENT PROGRAM

### 2023-2027 Capital Improvement Program adopted December 6, 2022

### What Is A Capital Improvement Program?

A capital improvement program (CIP) is a plan that is the result of a systematic evaluation of capital projects. The plan serves as a guide for the efficient and effective provision of public facilities, outlining timing and financing schedules of capital projects for a five-year period of time. In the process of formulating the plan, public improvements are prioritized and costs are projected, thereby allowing the City to take maximum advantage of federal, state and county funds. However, the capital improvement plan is not a document of long-term certainty. Rather, the plan is reviewed yearly, during which time the needs of the City may be re-prioritized and financial status re-evaluated. This allows the City further flexibility in maintaining and promoting an effective level of service for present and future citizens.

### What Is A Capital Improvement Project?

A capital improvement project is a project that may include the construction of new facilities as additions to the City's assets, renovation of existing structures to significantly extend useful life, and major repair operations of a comprehensive and non-routine nature. To be defined as a capital project, the project must exceed \$300,000 in cost, and have a useful life of at least five years. (Immediate capital replacement needs and smaller capital projects are funded on a pay-as-you-go basis through a yearly budget transfer.) Capital improvements involve the outlay of substantial funds; therefore, numerous techniques are evaluated to enable the City to pay for capital improvements over a longer period of time, including: general obligation bonds, reserves (fund balances), revenue bonds, lease purchase, special districts, special assessments, state and federal grants and cash for capital projects. Common examples of capital improvement projects include the construction of roads and bridges, facilities and storm drainage improvements. However, the funding of certain other large ticket items, such as fire trucks, is considered to be capital projects as well.

## What Are The Objectives Of A Capital Improvement Program?

- 1. To forecast public facilities and improvements that will be needed in the near future.
- 2. To anticipate and project financing needs in order to maximize available federal, state and county funds.
- 3. To promote sound financial planning in order to enhance and protect the bond rating of the City of Lenexa, in accordance with the debt policy.
- 4. To avoid, through sound financial planning, dramatic fluctuations of the tax rate.
- 5. To focus attention on and assist in the implementation of established community initiatives as outlined in the Governing Body Guiding Principles and the Comprehensive Plan.
- 6. To serve as a guide for local officials in making budgetary decisions.
- 7. To balance the needs of developing west Lenexa with the needs of the already developed eastern portion of Lenexa.
- 8. To promote and enhance the economic development of the City of Lenexa in a timely manner.
- 9. To strike a balance between needed public improvements and the present financial capability of the City to provide for these improvements.
- 10. To provide an opportunity for citizens and interest groups to voice their requests for community improvement projects.

## How Does Capital Spending Impact The Operating Budget?

Capital spending impacts the operating budget by increasing revenue and/or increasing or decreasing expenditures. When the City undertakes a capital improvement such as a boulevard, sometimes it is undertaken to attract new businesses or industries to the city. Thus, the businesses will increase the city's property tax base and also potentially increase sales tax revenues. Building permits will also increase due to the construction of the buildings used in the businesses.

GLOSSARY

The construction of a new boulevard will also increase the expenditure side of the department's operating budget. The Parks and Recreation Department has additional area to maintain. The Community Development Department has additional area to zone. The Police Department has an additional street to patrol. The Municipal Services Department has an additional street to clear of snow and ice. The Fire Department has additional areas for fire protection.

The City strives to increase its revenues through the growth of the city, therefore, decreasing the amount of tax dollars required from its citizens.

### How Is The Capital Improvement Program Formulated?

Since a Capital Improvement Program is intended to schedule major physical improvements, it is necessary to allow all City departments an opportunity to submit capital improvement requests that are anticipated over a five-year period. Likewise, citizens and public interest groups should be offered the opportunity to voice their requests for community improvement projects.

Once a composite list of capital improvement requests has been created, and the administrative recommendations submitted, the Planning Commission is responsible for reviewing and recommending project priority from a professional planning perspective. The Governing Body is responsible for recommending and prioritizing projects from a budgetary and affordability perspective as well as examining the need and priority of the projects themselves. The scheduling of projects over a five-year period is based on an evaluation of Lenexa's development policies, plans for future growth, and the ability of the City to amortize the debt. It is important to understand that the Governing Body is not committed to a particular expenditure in a particular year. Instead, the capital improvement programming process is repeated each year to allow re-evaluation of previous requests and consider new requests based on changing community needs and conditions.

### **How Are Capital Improvements Financed?**

It is important to note the direct correlation between sound capital planning and favorable bond ratings. Credit rating agencies directly correlate greater risk with large debt. A strong assessed valuation in conjunction with low debt ratios facilitates a better bond rating, thereby resulting in more favorable interest rates for long-term borrowing. A sound capital improvement program is critically important to a favorable bond rating, as it demonstrates that the City is able to exercise control over expenditures.

Because most capital improvements involve the outlay of substantial funds, local governments may not be able to pay for these facilities through annual appropriations in the annual operating budget. Therefore, numerous techniques have evolved to enable local governments to pay for capital improvements over a longer period of time rather than a single year. Most techniques involve the issuance of bonds in which a government borrows money from investors and pays the principal and interest over a number of years. Long-term debt is issued by the City of Lenexa in accordance with the City's debt policy. Brief definitions of financing techniques are listed below.

**Authorities and Special Districts**: Special authorities or districts may be formed, pursuant to applicable statutory requirements, to provide public improvements. These districts are usually single purpose, providing only a single service or improvement. The purpose of forming authorities or special districts is often to avoid statutory local government debt limits, which restrict the ability of the municipality to issue long-term debt. A further purpose is to provide improvements, which may overlap jurisdictional boundaries. Projects undertaken by special districts and authorities are generally financed through the issuance of revenue bonds, although in some circumstances special districts may be granted the power to tax.

**Current (Pay-as-you-go) Revenue**: Pay-as-you-go financing refers to the method whereby improvements are financed from current revenues including general taxes, fees, service charges, special funds, and special assessments.

**General Obligation Bonds**: Many capital improvement projects are funded by the issuance of general obligation bonds. General obligation bonds are full faith and credit bonds, pledging the general taxing power of the jurisdiction to back the bonds. General obligation bonds can be sold to finance permanent types

of improvements such as schools, municipal buildings, parks, and recreation facilities. In some circumstances, voter approval may be required.

**Lease/Purchase**: Local governments using the lease/purchase method prepare specifications for a needed public works project that is constructed and owned by a private company or authority. The facility is then leased back to the municipality, and the title is conveyed to the municipality at the end of the lease period. The lease period is of such length that the payments retire the principal and interest.

**Reserve Funds**: In reserve fund financing, funds are pooled in advance to finance an upcoming capital construction or purchase. This pool of funds may be from surplus or earmarked operational revenues, funds in depreciation reserves, or the sale of capital assets.

**Revenue Bonds**: Revenue bonds are a mechanism used in cases where the project being funded will generate revenue from user fees, such as water or sewer systems. These fees are used to pay for the improvement project. These bonds are not generally subject to statutory debt limitations, as the full faith and credit of the municipal entity do not back these issues. However, some revenue bonds, referred to as "double barreled" revenue bonds, have supplemental guarantees to make the investment more appealing. The interest rate on revenue bonds is generally higher than that for general obligation bonds.

**Special Assessments**: Community Development projects that more directly benefit certain property owners may be financed in the interest of equity by the use of special assessments. In this method, the directly benefiting property owners are assessed the cost of the improvement based upon applicable formulas and/ or policies. Local improvements typically financed by this method include street pavement, sanitary sewers, and water mains.

**State and Federal Grants**: State and federal grants-in-aid are financing methods that have financed many improvements including street improvements, water and sewer facilities, airports, parks and playgrounds. The costs of these improvements may be paid for entirely by the grant, although in many instances these funds must be leveraged with local funds.

## SOURCES OF FUNDING BY YEAR

2023-2027 ADOPTED CIP									
SOURCES OF FUNDING:	<b>Prior Years</b>	2022	2023	2024	2025	2026	2027	Totals	% share
General Obligation Bonds	\$39,443,802	\$5,000,000	\$7,208,000	\$-	\$-	\$-	\$-	\$51,651,802	22%
Stormwater Bonds	-	-	-	-	-	-	-	-	0%
Special Benefit District Bonds	-	-	12,940,000	-	-	-	-	12,940,000	5%
General Fund Revenues	30,985,658	9,437,235	10,505,003	5,279,000	5,906,000	4,276,000	3,077,000	69,465,896	28%
Stormwater Revenues	2,800,000	1,383,000	4,674,240	2,046,475	1,325,000	1,325,000	1,325,000	14,878,715	6%
Excise Tax	2,923,500	1,437,000	1,983,955	-	-	-	-	6,344,455	3%
TIP Fees	1,053,533	900,831	1,027,467	-	-	-	-	2,981,831	1%
PRIF Fees	-	388,300	501,700	-	1,200,000	-	-	2,090,000	1%
3/8 cent sales tax	1,251,635	10,399,600	3,609,200	5,477,384	8,546,932	3,617,870	3,690,228	36,592,849	15%
County 1/4 cent sales tax	7,445,552	8,554,448	-	-	-	-	-	16,000,000	6%
Parks Revenues	80,000	402,000	235,000	250,000	260,349	25,000	25,000	1,277,349	0%
Other funding	-	-	786,620	-	-	-	-	786,620	0%
SUBTOTAL:	\$85,983,680	\$37,902,414	\$43,471,185	\$13,052,859	\$17,238,281	\$9,243,870	\$8,117,228	\$215,009,517	<b>87</b> %

EXTERNAL SOURCES OF									
FUNDING:	Prior Years	2022	2023	2024	2025	2026	2027	Totals	% share
Federal & State Grants	\$3,261,075	\$2,991,605	\$8,967,904	\$596,500	\$160,000	\$160,000	\$160,000	\$16,297,084	7%
CARS Program	62,971	1,463,029	575,000	-	-	-	-	2,101,000	1%
SMAC Program	-	912,000	609,140	510,525	-	-	-	2,031,665	1%
Special Highway fund (gas tax)	-	1,430,000	1,546,000	1,430,000	1,430,000	1,430,000	1,430,000	8,696,000	3%
Other local funding	-	85,000	1,250,000	-	-	-	-	1,335,000	1%
TOTAL EXTERNAL SOURCES OF FUNDING:	\$3,324,046	\$6,881,634	\$12,948,044	\$2,537,025	\$1,590,000	\$1,590,000	\$1,590,000	\$30,460,749	13%
GRAND TOTAL SOURCES OF FUNDING:	\$89,307,726	\$44,784,048	\$56,419,229	\$15,589,884	\$18,828,281	\$10,833,870	\$9,707,228	\$245,470,266	100%

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## USES OF FUNDING BY YEAR

2023-2027 ADOPTED CIP									
USES OF FUNDING:	<b>Prior Years</b>	2022	2023	2024	2025	2026	2027	Totals	% share
Streets & Bridges	\$6,367,142	\$24,520,187	\$29,481,426	\$7,276,384	\$6,892,932	\$7,013,870	\$7,137,228	\$88,689,169	36%
Traffic	1,080,688	690,000	4,208,612	570,000	570,000	570,000	570,000	8,259,300	3%
Stormwater	-	5,070,000	5,370,000	2,532,000	1,300,000	1,300,000	1,300,000	16,872,000	7%
Facilities	651,785	40,923,537	45,252,794	700,000	500,000	500,000	500,000	89,028,116	37%
Parks	1,598,504	7,207,180	10,476,700	275,000	3,180,000	7,100,000	-	29,837,384	12%
Capital Equipment & Miscellaneous	7,382	2,600,000	4,589,915	2,687,000	1,250,000	1,450,000	200,000	12,784,297	5%
TOTAL USES OF FUNDING:	\$9,705,501	\$81,010,904	\$99,379,447	\$14,040,384	\$13,692,932	\$17,933,870	\$9,707,228	\$245,470,266	100%

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## YEAR CAPITAL EXPENDITURES ARE INCURRED

Project Title	<b>Prior Years</b>	Budget 2022	2023	2024	2025	2026	2027	Total
STREETS/ BRIDGES								
Pavement Management Program	\$-	\$5,537,600	\$6,204,200	\$6,201,384	\$6,322,932	\$6,443,870	\$6,567,228	\$37,277,214
Pavement Reconstruction Program	-	2,500,000	3,500,000	-	-	-	-	6,000,000
Bridge Maintenance	-	460,000	270,000	270,000	270,000	270,000	270,000	1,810,000
K-10 & Lone Elm Interchange Design and ROW Acquisition	3,434,274	-	4,049,726	-	-	-	-	7,484,000
99th Street & Clare Road	177,000	2,147,500	5,815,000	-	-	-	-	8,139,500
City Center North Elmridge Street SBD	772,195	6,952,805	75,000	-	-	-	-	7,800,000
87th Street Parkway Improvements - Renner Boulevard to Maurer Road	1,665,673	6,551,282	532,000	-	-	-	-	8,748,955
Lenexa Logistics Centre North Phase II - Britton St Improvements	-	-	5,140,000	-	-	-	-	5,140,000
95th Street & Loiret Boulevard Intersection Improvements	318,000	71,000	1,790,500	-	-	-	-	2,179,500
Sidewalk Repair Program	-	300,000	300,000	300,000	300,000	300,000	300,000	1,800,000
Lackman Road Right Turn Lane at I-435	-	-	170,000	505,000	-	-	-	675,000
Santa Fe Trail Drive - 95th Street to Park Street	-	-	1,635,000	-	-	-	-	1,635,000
SUBTOTAL	\$6,367,142	\$24,520,187	\$29,481,426	\$7,276,384	\$6,892,932	\$7,013,870	\$7,137,228	\$88,689,169

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

Project Title	<b>Prior Years</b>	Budget 2022	2023	2024	2025	2026	2027	Tota
TRAFFIC								
Street Lighting System Replacement	\$-	\$-	\$460,000	\$460,000	\$460,000	\$460,000	\$460,000	\$2,300,000
87th Street Parkway Traffic Signals	610,688	260,000	315,312	-	-	-	-	1,186,000
Complete Streets Implementation	470,000	110,000	110,000	110,000	110,000	110,000	110,000	1,130,000
83rd & Monticello Intersection Improvements	-	170,000	2,500,000	-	-	-	-	2,670,000
Prairie Star Parkway & Lone Elm Intersection Improvements		150,000	823,300	-	-	-		973,300
SUBTOTAL	\$1,080,688	\$690,000	\$4,208,612	\$570,000	\$570,000	\$570,000	\$570,000	\$8,259,300
PUBLIC BUILDINGS								
Facilities Improvements & Maintenance	\$-	\$3,672,666	\$500,000	\$500,000	\$500,000	\$500,000	\$500,000	\$6,172,666
Old City Hall/Fire Station 6 Phase 1 Design	-	-	-	200,000	-	-	-	200,000
Community Center and Senior Center Improvements	-	2,995,450	6,660,000	-	-	-	-	9,655,450
Lenexa Justice Center	651,785	34,255,421	38,092,794	-	-	-	-	73,000,000
SUBTOTAL	\$651,785	\$40,923,537	\$45,252,794	\$700,000	\$500,000	\$500,000	\$500,000	\$89,028,116
PARKS								
Playground Equipment Replacement	\$1,493,684	\$-	\$200,000	\$275,000	\$200,000	\$-	\$-	\$2,168,684
Cedar Station Park Development - Phase 1	60,876	916,124	501,700	-	-	-	-	1,478,700
Indian Trails Aquatics Center Improvements	43,944	6,226,056	8,730,000	-	-	-	-	15,000,000
Ad Astra Pool Reconstruction	-	-	-	-	900,000	7,100,000	-	8,000,000
Skate Park Reconstruction and Parking Improvements		65,000	1,045,000	-				1,110,000
Sar-Ko-Par Trails Park Parking & Pedestrian Improvements	-	-	-	-	2,080,000	-	-	2,080,000
SUBTOTAL	\$1,598,504	\$7,207,180	\$10,476,700	\$275,000	\$3,180,000	\$7,100,000	\$-	\$29,837,384
STORMWATER								
Stormwater Infrastructure Replacement	\$-	\$1,300,000	\$1,034,000	\$1,300,000	\$1,300,000	\$1,300,000	\$1,300,000	\$7,534,000
95th Street/Widmer to Pennycross Storm Drainage Repair	-	2,045,000	200,000	-	-	-	-	2,245,000
Oak Park & Century Estates Storm Drainage Improvements	-	1,725,000	1,760,000	-	-	-	-	3,485,000
113th Street East of Renner Boulevard	-	-	934,500	-	-	-	-	934,500
81st Street to 81st Terrace (East of Maurer)	-	-	661,500	-	-	-	-	661,500
95th Street and Alden Road	-	-	780,000	-	-	-	-	780,000
113th Street and Lakeview Road	-	-	-	1,232,000	-	-	-	1,232,000
SUBTOTAL	\$-	\$5,070,000	\$5,370,000	\$2,532,000	\$1,300,000	\$1,300,000	\$1,300,000	\$16,872,000

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

Project Title	<b>Prior Years</b>	Budget 2022	2023	2024	2025	2026	2027	Total
MAJOR CAPITAL EQUIPMENT & MISCELLANEOUS								
Gateway Monument Program	7,382	-	610,618	232,000	-	-	-	850,000
Fire Apparatus Annual Replacement	-	2,500,000	-	1,940,000	1,050,000	1,250,000	-	6,740,000
Renner Boulevard Mine Remediation	-	100,000	1,400,000	-	-	-	-	1,500,000
Dispatch Radio Equipment and Furniture Consoles	-	-	1,806,797	-	-	-	-	1,806,797
Western Fueling Station	-	-	472,500	-	-	-	-	472,500
Western Salt Structure Replacement	-	-	-	315,000	-	-	-	315,000
Fiber Optic Network Expansion, Upgrade & Repair	-	-	300,000	200,000	200,000	200,000	200,000	1,100,000
SUBTOTAL	\$7,382	\$2,600,000	\$4,589,915	\$2,687,000	\$1,250,000	\$1,450,000	\$200,000	\$12,784,297
Total Cost Funded Projects	\$9,705,501	\$81,010,904	\$99,379,447	\$14,040,384	\$13,692,932	\$17,933,870	\$9,707,228	\$245,470,266

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## CIP HIGHLIGHTS

As provided by state law, the City does not budget its major capital improvement projects. Major capital projects are established within the framework of the City's five-year capital improvement program. This program is reviewed annually and adopted by resolution of the Governing Body. The City's CIP focuses on using a mixture of funding sources, including debt, 3/8-cent sales and use tax revenues, excise tax revenues and County Assisted Road System funding. The City has also established an ongoing pavement management program for the maintenance of new and existing roadways to help reduce the impact on the Municipal Services operating budget.

#### Capital Projects (Capital Improvement Program 2023-2027)

The adopted 2023-2027 CIP was approved at the December 6, 2022 Governing and is built upon the Governing Body and Planning Commissions goals of delivering on past promises; improving the quality of life through infrastructure; and balancing the facilitation of growth with maintenance of current infrastructure. The CIP was prepared assuming a debt service property tax rate of approximately 5.533 mills in FY 2023 through FY 2027. The CIP includes 41 funded projects for 2023-2027 and is \$3.1 million higher than the previous adopted CIP. The CIP allocates funds built up over time in the Capital Improvement Fund to fund various new projects, maintains the City's strong financial position but reduces future financial capacity. Capital expenditures totaling \$99.4 million have been planned for construction for the 2023 budget year.

#### **Pavement Management Program**

The 2023 budget supports our reinvestment goal by allocating funding to infrastructure maintenance. The Pavement Management Program is money that is set aside in 2023 for the maintenance and repair of streets and highways. A total of \$6.2 million is allocated for the Pavement Management Program in 2023. Special Highway monies will fund approximately \$1.5 million; \$3.4 million will be funded from 3/8 cent sales tax (adopted in 2008); \$1.2 million from the Capital Improvement Fund and \$50,000 from other funding sources (stormwater and parks).

## CAPITAL IMPROVEMENT PROJECT DETAIL

Listed below are all the projects slated for the 2023 construction year, the estimated cost and the operating budget impact for the year 2023.

#### **Pavement Maintenance Program**

Description: In an effort to maintain quality roadways, the City of Lenexa takes a proactive approach to pavement maintenance. Using the GBA Street Master Pavement Maintenance Program, we are able to evaluate alternative maintenance techniques, such as crack sealing, slurry seal, and mill & overlay to create a cost effective program. A portion of funds in the pavement management program will be dedicated towards maintenance of trails and City owned parking lots.

*Justification:* The annual Pavement Maintenance Program (PMP) will maintain roadways during their useful life (Pavement Condition Index above 55). Current maintenance procedures include curb & gutter replacement, crack sealing, micro seals, mill & overlay and asphalt surface replacement using ultra-thin bonded asphalt surface (UBAS).

Cost: \$6,204,200

Operating Budget Impact: None

#### **Pavement Reconstruction Program**

Description: Pavement reconstruction of failed streets throughout the City.

*Justification:* Program would include full or partial reconstruction of failed streets which are past their useful life and where surface treatments are no longer a viable option due to cost and budget considerations. Construction may also include new sidewalks, curbs, replacement of street lights (where applicable) and needed storm drainage improvement, where applicable.

Cost: \$3,500,000

Operating Budget Impact: None

#### **Bridge Maintenance**

Description: The City is required to have all 29 bridges inspected biennially and reports to the Kansas Department of Transportation. The Annual Bridge Maintenance Program will maintain Lenexa's 29 bridges throughout their useful life. Our consultant has identified a number of maintenance needs to keep our bridges safe and to extend their useful life. Specific improvements include: expansion joint repairs, crack sealing, guardrail repair, and scour protection.

Justification: Without routine maintenance, the useful life of Lenexa's bridges will be significantly shortened.

Cost: \$270,000

Operating Budget Impact: None

### K-10 & Lone Elm Interchange Design and ROW Acquisition

*Description:* Design of Interchange at Lone Elm and K-10 with over 2 miles of continuous auxiliary lanes between the new K-10 at Lone Elm interchange and the existing K-7 interchange and the Woodland Road interchange. Also includes widening of approximately 4,600 feet of Lone Elm to a four-lane arterial street section from 101st Street north of K-10 to 2,600' south of K-10 plus realignment of the frontage road in the southwest quadrant of the interchange to intersect with Lone Elm approximately 1,200' south of the interchange. Project also includes right-of-way acquisition. *Justification:* Integral component to further development within the City as outlined in the Western Lenexa Study completed in 1997.

Cost: \$4,049,726

Operating Budget Impact: None. This is for design and right-of-way acquisition only.

### 99th Street & Clare Road

*Description:* Construct 99th Street as a four-lane, divided roadway from the current end of pavement (EOP) at 98th Street easterly 2,550' to future Clare Road. In addition, the project would construct Clare Road from the current EOP at 97th Terrace southerly 1,350' to the proposed 99th Street extension. Clare Road would require grading for the ultimate four-lane section, but only constructing the easternmost two-lanes of asphalt at this time.

Justification: To facilitate development of new residential subdivisions.

*Cost:* \$5,815,000

Operating Budget Impact: \$50,700 annually

### City Center North Scarborough/Elmridge Street (Special Benefit District)

*Description:* This project will construct a two-lane roadway with storm drainage system, sidewalk and other appurtenances.

*Justification:* Construction of Elmridge Street and Scarborough Street provides access to new development within Lenexa City Center North.

Cost: \$75,000

Operating Budget Impact: \$10,580 annually

#### 87th Street Parkway Improvements - Renner Boulevard to Maurer Road

Description: The project will add additional through lanes and turn lanes to 87th Street Parkway and to the northbound and southbound I-435 exit ramps. The ultimate configuration is three through lanes along 87th Street Parkway between Renner Boulevard. and Maurer Road. In addition, 10' wide trails will be constructed along eastbound and westbound 87th Street Parkway, storm sewer system installed, and a new traffic signal installed at the 87th Street Parkway and northbound I-435 exit ramp.

*Justification:* Due to development of Lenexa City Center and Sonoma Plaza, additional capacity is needed at the 87th Street Parkway and I-435 interchange. This project received \$3.2 million in federal STP funds from the Mid America Regional Council.

Cost: \$532,000

Operating Budget Impact: \$10,020 annually

#### Lenexa Logistics Centre North Phase II - Britton Street Improvements

*Description:* Design and construct Britton Road from College Blvd. north 1,640 L.F.; a westbound right turn lane on College Boulevard at Britton Street; a traffic signal at College Boulevard and Britton Street; sanitary sewer installation; and detention basin.

*Justification:* The proposed street improvements, stormwater detention basin and sanitary sewer installation is needed to allow development to occur in this area.

Cost: \$5,140,000

Operating Budget Impact: \$12,520 annually

#### 95th Street & Loiret Boulevard Intersection Improvements

*Description:* Install new traffic signal with ADA ramps, pedestrian signals and ADA push buttons on all approaches. Other work includes construction of a westbound right turn lane on 95th Street; a southbound right turn lane on Loiret Blvd; and extension of the existing northbound right turn lane on Loiret Blvd.

*Justification:* Due to the adjacent development of Grunfos Headquarters, Skyline; Collins Aerospace, along with the extension of Maurer Road and associated development, this intersection now meets warrants for a traffic signal. To provide more efficient operation of the intersection, additional turn lanes are necessary.

Cost: \$1,790,500

Operating Budget Impact: \$6,760 annually

#### Sidewalk Repair Program

*Description:* A dedicated program to address the repair and construction of sidewalks throughout the community.

*Justification:* This program will identify and repair sidewalks in the City limits. This program will also address missing gaps in the sidewalk network to create a safer more pedestrian friendly network.

Cost: \$300,000

Operating Budget Impact: None

#### Lackman Road Right Turn Lane at I-435

*Description:* Construct a northbound right-turn lane at the I-435 entrance ramp. The project would construct a turn lane approximately 24' wide to accommodate the future Phase II Gateway Improvements.

*Justification:* Northbound Lackman Road traffic currently backs up over 700' to 105th Street during peak hours. The right-turn lane would add additional capacity and reduce delays at the intersection. In addition, the intersection has seen numerous crashes. Because of this, the project has been selected for KDOT Safety Funds.

Cost: \$170,000

Operating Budget Impact: \$1,625 annually

### Santa Fe Trail Drive - 95th Street to Park Street

*Description:* The project will add new curb, gutter, street lights, storm sewer and trail. Additionally, the project will make upgrades to the traffic signal at 95th Street and Pflumm Road.

*Justification:* The proposed street improvements are needed to increase safety and bring the section of road up to City standards.

*Cost:* \$1,635,000

Operating Budget Impact: \$5,000 annually

#### Annual Street Light Replacement Program

*Description:* Most of the street lights purchased from Evergy are over 30 years old, were installed under different standards, and have exceeded their expected service life. This program will gradually replace older lights with new, energy-efficient lights meeting current standards. The City currently owns over 8,000 streetlights, 99% of which have been installed with or converted to LED lighting, saving over \$300,000 a year in electricity costs.

*Justification:* In 2009, the City of Lenexa purchased 2,437 streetlights from Evergy to reduce operating costs. Over time, old and functionally deficient lights will be replaced with modern, energy-efficient ones.

Cost: \$460,000

Operating Budget Impact: None

## 87th Street Parkway Traffic Signals

Description: The original project included the design and construction of a traffic signal at eastbound 87th Street Parkway and Penrose Lane and also included the final signal design of the remaining seven intersections on 87th Street Parkway from Scarborough to Winchester. The amended project now includes a schedule over the next several years to install the remaining seven traffic signals along 87th Street Parkway from Scarborough to Winchester at a rate of three signals next year and then two traffic signals per year the following two years.

*Justification:* Due to increased traffic, it has been determined that signals are needed in order to support growth and development in the City Center area.

Cost: \$315,312

Operating Budget Impact: \$5,000 annually

### **Complete Street Implementation**

Description: Implement complete streets improvements throughout the City including signing, pavement marking, filling missing sidewalk gaps, crosswalks, etc. as recommended in the Complete Streets Study.

*Justification:* This program will implement improvements to the street system to accommodate complete streets elements as identified by the 2019 Complete Streets Study.

*Cost:* \$110,000

Operating Budget Impact: None

#### 83rd & Monticello Intersection Improvements

*Description:* The project will include design of a traffic signal; addition of an eastbound right-turn lane and a westbound right-turn lane; modifications to street lighting along 83rd Street from Monticello to Woodsonia; addition of sidewalk on the south side of 83rd Street from Monticello to Woodsonia; extension of the sidewalk on the north side of 83rd Street from McCoy Street to Woodsonia; full mill and overlay of 83rd Street from K-7 to approximately 420 feet east of 83rd Street and Valley Road; curb and gutter replacement; concrete pavement replacement on 83rd Street just east of K-7; and addition of a north /south pedestrian crossing at the existing 83rd Street and Woodsonia traffic signal.

*Justification:* Due to increased traffic, it has been determined that a traffic signal is needed in order to support growth and development in the area.

Cost: \$2,500,000

Operating Budget Impact: \$7,500 per year

#### **Prairie Star Parkway & Lone Elm Intersection Improvements**

*Description:* The project will include the installation of a new traffic signal at Prairie Star Parkway and Lone Elm Road. The project will also include modifications to median islands, modifications to the curbline on the southeast corner of Prairie Star Parkway and Lone Elm Road, pedestrian access improvements and replacement of the residential post-top street lights on Lone Elm Road from Prairie Star Parkway to 96th Street.

*Justification:* Due to increased traffic, it has been determined that a traffic signal is needed in order to support growth and development in the area.

Cost: \$823,300

Operating Budget Impact: \$7,500 per year

#### **Facilities Improvements and Maintenance Fund**

*Description:* Funding for maintenance and improvement of all City-owned facilities, including parks. Includes: interior and exterior, site parking, roofing, deferred maintenance for equipment replacement, heating, ventilation, and air conditioning (HVAC).

*Justification:* To prolong the useful life of our infrastructure, reduce operational costs, and protect the stakeholders' investments.

Cost: \$500,000

Operating Budget Impact: None

#### **Community Center and Senior Center Improvements**

*Description:* Improvements to the Community Center and Senior Center campus including consolidation of buildings, ADA improvements, expansion of senior program areas, and site improvements.

*Justification:* Recommendations from the Community Center and Senior Center Study included options for improving operations, programming, and function of the facilities while making the site a greater amenity for the surrounding neighborhood and entire community.

*Cost:* \$6,660,000

Operating Budget Impact: None

#### **Lenexa Justice Center**

*Description:* This project would design and construct a Lenexa Justice Center that would meet the future space needs of the Police Department and Municipal Court. The project would also enhance security, training, communications/dispatch and records and evidence storage.

*Justification:* The current Public Safety Complex was constructed in phases starting in 1980. The current building does not meet the current or future space needs of the Police Department and Municipal Court. The current building has reached the end of its useful life and is currently not configured to meet current best practices in law enforcement. Additional space is needed in all functional areas including communications/ dispatch, locker rooms, evidence and records processing, patrol, and training.

Cost: \$38,092,794

Operating Budget Impact: \$300,000 annually

#### **Playground Equipment Replacement**

Description: Replace playground equipment at various parks due to its age and safety.

*Justification:* Playground has a useful life-span and eventually has to be replaced. This project continues replacement of equipment on a rotating basis according to the replacement schedule. Year 2023 scheduled replacement is Gleason Glen Park which was relocated from Cottonwood Ballpark following the sale of that property.

*Cost:* \$200,000

Operating Budget Impact: None

#### **Cedar Station Park Development Phase I**

*Description:* Develop 17 acres of parkland abutting Mize Lake in two phases including a small parking lot, restroom, interpretive signage and boardwalk access to the lake in the first phase and a small shelter and playground areas in the second phase.

*Justification:* City has owned property and adopted a name for a small future park area that abuts Mize Lake and Trail. As residential development has occurred around the surrounding area the demand for a community park has increased. The city's goal for parks and recreational opportunities include a 10-minute walk to a park or a park within 1/2 mile of all residents. The closest city park and playground is over one mile away.

Cost: \$501,700

Operating Budget Impact: \$7,500 annually

#### **Indian Trails Aquatics Center Improvements**

Description: Renovation and Expansion of Indian Trails Aquatic Center.

*Justification:* The majority of Indian Trails Aquatic Center is over 45 years old and many elements have reached the end of their useful life. The City completed a comprehensive Aquatics Study that led to the recommendation to renovate and expand Indian Trails Aquatics Center. This project will develop a modernized community-wide aquatic center with the appropriate mix of amenities. The amenities and programming needs were identified through a robust public engagement effort including a community-wide statistically valid survey.

Cost: \$8,730,000

Operating Budget Impact: \$19,000 annually

#### **Skate Park Reconstruction and Parking Improvements**

*Description:* Relocation and reconstruction of the Skate Park, parking lot reconfiguration, and improved pedestrian accessibility.

*Justification:* The Skate Park relocation and reconstruction was identified as part of the Parks Master Plan and has been a high priority project for many years. The Sar-Ko Par Trails Park skatepark is over 20 years old and the surface has deteriorated significantly. The parking lot that serves this skate park, tennis courts, and roller hockey rink is set up poorly and is limited in space. This project will reconfigure the parking lot and provide a much needed and safe pedestrian connection between the new Little Mill Creek Trail Tunnel and the Indian Trails Aquatic Center along Greenway Lane. Staff believes that as the Indian Trails Aquatics Center improvement project moves forward, there would be cost efficiencies with performing both of the projects in tandem along with minimizing the disruption to this portion of the park.

Cost: \$1,045,000

Operating Budget Impact: None

#### **Annual Stormwater Infrastructure Replacement**

*Description:* This project reflects the ongoing replacement of corrugated metal pipe and the catch basins that connect them, primarily in eastern Lenexa.

*Justification:* The City has over 60 miles of corrugated metal pipe (CMP) allowed for stormwater infrastructure due to a previous storm drainage standard that Lenexa and many cities around the country employed for several decades. Lenexa no longer allows CMP for storm drainage infrastructure due to its susceptibility to corrosion. The City completed its first Condition Assessment of pipes and storm boxes in 2005 and watershed crews continually update the database. Numerous pipes and the catch basins that connect them are in need of

immediate replacement. Others require ongoing proactive maintenance. This project addresses this significant issue in a systematic way over several years.

Cost: \$1,300,000

Operating Budget Impact: None

### 95th Street Widmer to Pennycross Storm Drainage Repair

*Description:* The main drainage line that runs from the intersection of 95th and Widmer to Pennycross Road consists of large corrugated metal pipe ranging in size from 36" to 54" in diameter as well as a section of concrete box culvert. This system has experienced numerous failures in the last few years and is in need of major rehabilitation.

Justification: Corrugated metal pipe has reached the end of its useful life.

*Cost:* \$200,000

Operating Budget Impact: None

#### **Oak Park Century Estates Storm Drainage Improvements**

Description: Project is to replace corrugated metal pipe that is past its useful life. This system has had multiple failures over the last few years as well as some flooding problems that residents have reported.

Justification: Corrugated metal pipe has reached the end of its useful life.

*Cost:* \$1,760,000

Operating Budget Impact: None

### 113th Street East to Renner Boulevard Storm Drainage Repair

Description: Pipe replacement.

*Justification:* Replacement and rehabilitation of corrugated metal pipe that has reached the end of its useful life. This area was chosen due to active failures and the availability of SMAC funding.

Cost: \$934,500

Operating Budget Impact: None

#### 81st Street to 81st Terrace at Maurer Road Storm Drainage Repair

Description: Replace or rehabilitate existing corrugated metal pipes through residential area.

*Justification:* This area has a number of pipes that are considered failed, and project is eligible for SMAC funding.

*Cost:* \$661,500

Operating Budget Impact: None

### 95th Street and Alden Street Storm Drainage Repair

Description: Replace corrugated metal pipe that has reached the end of its useful life.

*Justification:* This area was chosen due to numerous pipe failures under 95th Street in recent years as well as the availability of SMAC funding.

Cost: \$780,000

Operating Budget Impact: None

#### **Gateway Monument Program**

*Description:* This multi-phase project will replace the existing outdated metal gateway signs with stone monuments using the same style as the park monuments. This includes 15 total locations at major entry points into the city. The following locations will receive a three-column sign: 75th and Quivira, Pflumm and College, K-10 and Woodland, K-10 and Woodland. There are 11 other locations that will receive a single column type of monument given the lower traffic volume or limited space.

*Justification:* The existing gateway signs are outdated and have been a point of emphasis from citizens across the city. Some locations have already been completed as part of a major road improvement in that particular area, however, without a dedicated project some of these locations may never get done. Signage, wayfinding and branding are important to our community's image.

Cost: \$610,618

Operating Budget Impact: None

#### **Renner Boulevard Mine Remediation**

*Description:* Fill the three quarried tunnels under Renner Boulevard by means of "rock slinging". This is a process whereby a bore hole is drilled from the surface, into the mine, and small rocks are used to fill the voids.

*Justification:* In 1987, mining was completed on the west side of Renner Boulevard, south of K-10. At that time, tunnels were mined under Renner Blvd. to provide access to the east side of Renner Blvd. for additional mining activities. Due to poor mining processes, the floors of the mine were excavated too thin, leaving inadequate structural capacity for the pillars. The pillars are punching through the floor of the mine, which is causing the roof to collapse. By filling the tunnels with rock, the City can assure no catastrophic failures will occur.

Cost: \$1,400,000

Operating Budget Impact: None

#### **Dispatch Radio Equipment and Furniture Consoles**

Description: Replacement of Dispatch radio equipment and consoles which were last updated in 2008.

Justification: Enhance and upgrade the city's public safety and department dispatching/communications equipment. Our communications equipment is the lifeline for our public safety employees. We utilize these devices to communicate effectively both within and outside our organizations. Successful interoperability amongst all city departments and outside agencies is necessary to ensure safe and efficient means in responding to the needs of our employees and citizens. In addition, logistically this will allow us to "stand up" a new dispatch center with a seamless cutover upon move in.

Cost: \$1,860,797

Operating Budget Impact: None

#### **Western Fueling Station**

*Description:* Construct a western fuel facility with two diesel and two gasoline pumps. Station is proposed to have a rain canopy with self contained double lined above ground tanks that are properly screened.

*Justification:* There is currently only one fueling station for City vehicles and equipment. As the community continues to grow west, there has been a need for an additional fueling station in the western part of the community for City staff to refuel without having to travel to the 7700 Cottonwood location.

Cost: \$472,500

Operating Budget Impact: \$75,000 to fuel the tanks initially and then a decline in the following years due to having an additional fueling station available in Western Lenexa

#### Fiber Optic Network Expansion, Upgrade and Repair

*Description:* Over the past 25 years fiber optic cable has been installed with various projects and through various funding sources to develop an extensive network throughout the city. The network now has a loop around the city and most of the major facilities are connected, but several locations still remain unserved. This project will provide fiber to key unserved areas, replace outdated facilities and equipment and upgrades to the fiber optic network where needed.

*Justification:* Expanding the fiber optic network will provide access to key locations that are currently not served. Fiber optic connections provide network access, security control, video connections, and traffic signal control. In addition to new facilities some of the existing fiber optic system is over 25 years old and in need of upgrades and repairs.

Cost: \$300,000

Operating Budget Impact: \$500 annually

## DEBT MANAGEMENT

#### **Derivatives**

As required by the debt policy, the City will cautiously plan for the potential use of any derivative products. The City will carefully examine these products (which usually take the form of non-traditional financing structures) on a case-by-case basis with full analytical review of the costs and benefits of the derivative option. The City will only consider derivatives in very specific debt applications, and not as a general rule for basic municipal infrastructure funding. The City does not currently use any derivative products for debt management purposes.

### **Credit Ratings**

One objective of the City's debt policy is to help secure favorable credit ratings in order to minimize borrowing costs and preserve access to the credit markets. In general, a credit rating is an independent summary judgment on the willingness and ability of a debt issuer to make full and timely debt service payments to investors. The City's debt is rated by Moody's Investors Service and Standard & Poors Ratings Services. The City's credit ratings on general obligation bonds are:

- Moody's Investors Service Aaa
- Standard & Poors Ratings Services AAA

Moody's Investors Service made the following comments in August 2022:

The City of Lenexa, KS (Aaa stable) benefits from a sizable and growing tax base with above average resident income and a significant commercial presence, strong financial performance, and a moderate pension burden. These attributes are weighed against an above-median but manageable debt burden, and reliance on economically sensitive sales tax revenue which accounts for about 40% of operating revenue.

Standard & Poors Ratings Services maintained its rating of AAA on the City's general obligation bonds. In assigning the AAA rating to the City's general obligation bonds, Standard & Poors made the following comments in August 2022:

The city is a wealthy suburb of Kansas City that continues to undergo steady development. With ongoing positive budgetary performance and revenue growth, Lenexa has maintained very strong reserves while being able to supplement debt-funded capital with excess cash flow. Lenexa will likely continue to use excess fund balance for capital, but we don't expect available reserves will fall below the city's required policy levels. Given the expectations for continued development, we believe local economic conditions will contribute to general stability over the coming years. The rating also reflects our view of the city's:

- Robust and growing economy in the broad and diverse Kansas Clty MSA;
- Comprehensive financial management policies support consistent operational results;
- Healthy budgetary performance and a history of maintaining very strong reserves and liquidity; and
- Weak debt profile with ongoing capital needs and planned debt issuances, and no immediate pension and other postemployment benefits (OPEB) pressures.

## SUMMARY

The City has adopted a debt policy to ensure that the City is able to make all debt service payments in a timely manner. The City's financial position is favorable, as can be seen by the credit ratings assigned to the City's general obligation bonds. Current debt levels are manageable, and the City's financial reserves remain sufficient. Sound financial policies, including a debt management policy, are in place to maintain the City's financial health in 2023 and beyond. Additional information on the City's current debt service, projected debt service, and debt ratios is presented in the remainder of this section.

## DEBT SERVICE

Debt Service Fund - 05

### **Fund Description**

To account for all monies used for the retirement of general obligation bonds (excluding Stormwater bonds). Revenue for debt retirement comes primarily from an ad valorem tax levied on real and personal property.

## **Core Services**

- Debt service expenditures in FY 2023 consist of \$13.1 million in general obligation principal payments and interest payments.
- The projected reserve in the FY 2023 budget is \$4.2 million or approximately 30.0% of budgeted annual debt service and transfers.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		27,423	-	-
Commodities		-	-	-
Capital Outlay		-	-	-
Debt Service		12,108,361	13,550,714	13,074,450
Transfers		-	975,000	1,013,312
Reserves		-	-	4,229,148
	TOTAL	\$12,135,784	\$14,525,714	\$18,316,910

## GENERAL OBLIGATION (G.O.) BONDS

Fiscal Year Ending	Debt Service Fund Principal	Debt Service Fund Interest	Stormwater Fund Principal	Stormwater Fund Interest	Tourism Fund Principal	Tourism Fund Interest	Capital Improvement Fund Principal	Capital Improvement Fund Interest	Total
2023	\$9,030,000	\$3,391,330	\$2,170,000	\$684,316	\$190,000	\$84,106	\$2,245,000	\$595,200	\$18,389,952
2024	7,700,000	3,049,730	2,220,000	624,467	200,000	78,406	2,360,000	482,950	16,715,553
2025	6,790,000	2,745,436	1,890,000	545,173	200,000	74,156	2,475,000	364,950	15,084,715
2026	5,910,000	2,479,211	1,675,000	487,523	205,000	69,657	2,600,000	241,200	13,667,591
2027	6,105,000	2,244,136	1,350,000	419,141	210,000	64,531	2,680,000	163,200	13,236,008
2028	5,805,000	2,001,511	1,130,000	359,941	215,000	58,231	2,760,000	82,800	12,412,483
2029	5,970,000	1,778,961	1,185,000	315,916	225,000	51,781	-	-	9,526,658
2030	6,080,000	1,566,261	1,210,000	274,841	230,000	45,032	-	-	9,406,134
2031	5,790,000	1,357,261	1,190,000	240,066	235,000	38,131	-	-	8,850,458
2032	5,990,000	1,151,455	1,150,000	203,485	250,000	31,081	-	-	8,776,021
2033	5,625,000	945,980	1,135,000	169,975	250,000	23,581	-	-	8,149,536
2034	5,630,000	769,011	965,000	135,811	260,000	16,081	-	-	7,775,903
2035	5,505,000	614,487	905,000	108,471	265,000	8,282	-	-	7,406,240
2036	3,800,000	460,768	815,000	82,398	-	-	-	-	5,158,166
2037	3,895,000	364,003	835,000	59,921	-	-	-	-	5,153,924
2038	3,995,000	263,639	860,000	35,893	-	-	-	-	5,154,532
2039	2,705,000	159,069	335,000	11,050	-	-	-	-	3,210,119
2040	2,565,000	103,525	200,000	3,500	-	-	-	-	2,872,025
2041	2,565,000	103,525	200,000	3,500	-	-	-	-	2,872,025
2042	2,615,000	52,300	-	-	-	-	-	-	2,667,300
TOTAL	\$104,070,000	\$25,601,599	\$21,420,000	\$4,765,388	\$2,935,000	\$643,056	\$15,120,000	\$1,930,300	\$176,485,343

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## DEBT MANAGEMENT

Investments in capital infrastructure are required to maintain the quality of life that attracts people to the City of Lenexa. Due to the size of these investments, the City uses a variety of financing methods for the CIP. The financing methods include the issuance of general obligation bonds and other bonds, which are governed by the City's debt policy.

The City adopted a revised debt policy in December of 2017. In accordance with this policy, the City may review and consider the impact debt could have with regard to the following:

- Adherence to the approved CIP.
- Potential for increase in assessed valuation.
- Potential for increase in sales tax revenue.
- Mill levy required to fund the Debt Service Fund annually.
- Other factors not specifically mentioned in the policy as the City determines pertinent.

In addition, the City shall monitor the absolute amounts and year to year trends of key financial and debt ratios. If credit market norms exist, the City should strive to meet those standards. Specifically, the City shall monitor the following trends:

- Ratio of property tax-supported debt service to discretionary revenues.
- Ratio of property tax-supported debt service to total revenues.
- Ratio of outstanding General Obligation debt to the statutory debt limit. The City will strive to maintain a minimum of 30% of its statutory debt capacity.

### **Status Of Current Ratios**

Property tax-supported debt service/discretionary revenues

\$ 12,811,450 / \$ 111,145,789 = 11.53%

Property tax-supported debt service/total revenues

\$ 12,811,450 / \$ 144,105,948 = 8.89%

• General Obligation Bonds and Temporary Notes/Statutory Debt Limit

\$ 133,380,000 / \$ 435,112,254 = 31% (The City's available debt capacity is 69%)

• Debt Service Fund

2022 mill levy rate (for 2023 budget) = 5.533 mills

#### **Debt Issuance For 2023**

The City estimates issuing \$25.6 million of general obligation bonds in 2023 to finance street, building and Stormwater CIP projects.

GENERAL DEBT RATIOS	
Assessed Valuation (1)	\$1,694,734,760
Outstanding General Obligation Bonds (as of 12/31/22)	\$149,420,000
Outstanding General Obligation Notes Payable (as of 12/31/22)	\$O
Population (Estimate) <sup>(2)</sup>	58,762
Per Capita General Obligation Debt	\$2,543
Ratio of General Obligation Bonds to Assessed Valuation	8.82%
Overlapping Debt <sup>(3)</sup>	\$244,757,686
Direct and Overlapping Debt (4)	\$394,177,686
Per Capita Direct and Overlapping Debt	\$6,708
Ratio of Direct and Overlapping Debt to Assessed Valuation	23.26%

(1) Estimate as of November 2022, including motor vehicle assessed value per Johnson County Annual Abstract of Taxes.

(2) Estimate 2022 Lenexa Executive Departmnet

(3) Johnson County debt as of December 2021. All other debt as of June 30, 2021.

(4) Direct Debt includes the outstanding general obligation bonds and general obligation notes.

#### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL GOVERNMENT EXPENDITURES\*

Fiscal Year	Principal	Interest and Fiscal Charges	Total Debt Service (1)	Total General Governmental Expenditures*	Ratio of Debt Service To General Governmental Expenditures
2012	\$6,560,000	\$2,864,634	\$9,424,634	\$59,206,165	15.9%
2013	7,694,131	2,896,593	10,590,724	61,415,135	17.2%
2014	8,402,296	2,700,335	11,102,631	61,207,063	18.1%
2015	8,562,875	2,765,375	11,328,250	64,538,872	17.6%
2016	11,110,612	4,472,882	15,583,494	70,611,302	22.1%
2017	11,690,300	4,691,068	16,381,368	58,946,588	27.8%
2018	26,395,332	4,274,843	30,670,175	64,493,506	47.6%
2019	15,038,718	4,495,284	19,534,002	65,568,937	29.8%
2020	16,589,240	4,489,114	21,078,354	65,856,261	32.0%
2021	22,623,648	3,886,494	26,510,142	68,658,547	38.6%

\*The above includes General, Special Revenue and Debt Service Funds.

\*\*Stormwater Fund is no longer a Special Revenue Fund but it is reported as an Enterprise Fund. The Stormwater expenditures are no longer included in Total General Governmental Expenditures. (1) Payable in part from special assessments levied against property benefited by certain improvements.

## RATIO OF GENERAL BONDED DEBT TO ASSESSED VALUE AND GENERAL BONDED DEBT PER CAPITA

Fiscal Year	Population	General Assessed Value*	G.O.Bonded Debt**	Ratio of G.O. Debt to Assessed Value	G.O. Bonded Debt Per Capita
2012	48,448	\$919,116,708	\$100,675,000	10.95%	2,078
2013	49,394	937,060,144	106,205,000	11.33%	2,150
2014	50,344	983,305,434	103,905,000	10.57%	2,064
2015	51,042	1,060,877,716	117,185,000	11.05%	2,296
2016	52,488	1,133,474,647	163,505,000	14.43%	3,115
2017	53,840	1,198,699,771	144,500,000	12.05%	2,684
2018	55,345	1,292,768,831	143,800,000	11.12%	2,598
2019	55,653	1,364,582,868	137,930,000	10.11%	2,478
2020	57,434	1,450,374,180	128,305,000	8.85%	2,234
2021	58,098	1,538,147,275	155,000,000	10.08%	2,668

#### \* Assessed Valuation includes Motor Vehicle Assessed Value

\*\* Includes Special Assessments

## Legal Debt Margin

\$306,444,183
\$155,000,000
155,000,000
461,444,183
\$1,538,147,275

\* 2022 Assessed Valuation

Includes Motor Vehicle Assessed Valuation as of December 2021. Bonded indebtedness as of December 2021.

## **Overlapping Debt**

	Outstanding	Арр	licable to the City
JURISDICTION	GO Debt*	Percent	Amount
Johnson County	\$572,900,000	11.65%	\$66,742,850
Park & Recreation District	41,090,000	11.65%	4,786,985
Community College	45,935,000	11.65%	5,351,428
NW Cons. Fire District	1,268,178	0.00%	16
U.S.D. #232	160,585,000	7.86%	12,621,981
U.S.D. #233	801,434,386	16.39%	131,355,096
U.S.D. #512	404,675,000	20.14%	81,501,545
TOTAL EST. OVERLAPPING DEBT =			\$302,359,900

\*Debt as of December 2022.



# DEPARTMENT/FUND BUDGETS

A description of the funds and departments can be found here. A summary of all department expenditures is listed, along with a mission statement, accomplishments, objectives, staffing requirements and major budget changes.

## **GOVERNING BODY**

General Fund – Governing Body – 01010000

### **Mission Statement**

The Mayor and City Council commit to responsible governance and pledge that local decisions will be made in a transparent, thoughtful and inclusive manner. We strive to do the right things for the right reasons guided by core principles.



## Accomplishments for 2021

- Decreased the property tax mill levy for the fourth consecutive year.
- Increased satisfaction in nearly every major service category in the 2021 Citizen Survey.
- Welcomed two new City Council members.
- Enhanced the Residential Exterior Grant Program.
- Selected an architect and general contractor for the new Lenexa Justice Center.
- Relaunched many of the community events that were postponed during the pandemic.
- Completed the next phase of Complete Streets Study improvements.
- Facilitated over \$311 million in commercial and residential development.
- Completed the first year of a new sidewalk replacement program.

## **Objectives for 2022/2023**

- Determine investment priorities for funds received through the American Recovery Plan (ARPA).
- Complete the Comprehensive Plan review process.
- Launch the Parks & Recreation Master Plan process.
- Completed design and commenced construction of the new Justice Center.
- Promote continued investment in key commercial areas.
- Work with Johnson County on a taxpayer information strategy for the new Revenue Neutral Rate budget process.

EXPENDITURE INFORMATION								
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget				
Personal Services		\$150,708	\$156,328	\$156,051				
Contractual Services		68,562	102,500	104,500				
Commodities		1,062	5,500	5,500				
Capital Outlay		-	-					
Transfers		-	-	-				
	TOTAL	\$220,332	\$264,328	\$266,051				

# Major Budget Changes for FY 2023 No major budget changes.

### **GOVERNING BODY**

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Governing Body. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Extraordinary Community Pride	% of citizen survey respondents who are "satisified" or "very satisfied" with Lenexa as a place to live	96%	96%	97%	97%	98%
Extraordinary Community Pride	% of citizen survey respondents who are "satisified" or "very satisfied" with Lenexa's quality of life	93%	93%	96%	96%	97%
Responsible Economic Development	% of citizen survey respondents who are "satisified" or "very satisfied" with Lenexa as a place to work	83%	83%	90%	90%	90%
Extraordinary Community Pride	% of citizen survey respondents who are "satisified" or "very satisfied" with Lenexa as a place to raise children	94%	94%	95%	95%	95%

Met or exceeded target for that fiscal year
Near fiscal year target but did not meet
Did not meet fiscal year target and improvement is needed
New measure, did not measure, or no data available
No target set

Source: 2019 & 2021 Citizen Survey results

CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## EXECUTIVE

General Fund — Executive Department — 01011000

### **Mission Statement**

Enhance the quality of life for those who live in, work in, or visit our community through organizational leadership and by providing exceptional support to the Governing Body.



## **Core Services**

- Professional management of the organization.
- Facilitate community engagement and resident services.
- Promote economic development and redevelopment.
- Guide all City departments in meeting the community's vision through the Governing Body's guiding principles.

## Accomplishments for 2021

- Continued to provide superior quality service during a global pandemic.
- Increased satisfaction in nearly every major service category in the 2021 Citizen Survey.
- Welcomed two new City Council members.
- Initiated a process to recruit, interview, and select a new Chief Financial Officer.
- Implemented a new state-mandated "Revenue Neutral Rate" budget process.
- Participated in the Racial Equity In Cities pilot project through United Community Services (UCS).
- Selected an architect and general contractor for the Lenexa Justice Center Project.
- Completed the next phase of Complete Streets Study improvements.
- Planned, approved, permitted, and inspected over \$311 million in commercial and residential development.

## **Objectives for 2022/2023**

- Facilitate onboarding and orientation of new members of the City Council, boards, and commissions.
- Onboard a new Chief Financial Officer.
- Lead the design and construction of the Lenexa Justice Center.
- Navigate substantial changes to the newly-enacted "Revenue Neutral Rate" budget process.
- Assemble and present the 2023-2027 Capital Improvement Plan.

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- Conclude the Comprehensive Plan process.
- Launch the Parks & Recreation Master Plan process.
- Formulate an investment strategy for funds received through the American Recovery Plan (ARPA) and identify opportunities for investment through the Infrastructure Investment and Jobs Act (IIJA).
- Assist in relaunching the Learning About Lenexa program.
- Manage the breadth of economic development activity in all areas of the community.

### **Future Opportunities/Issues**

- Complexities surrounding the new budgeting and tax levy process.
- Implementing recommendations from the Comprehensive Plan.
- Keeping compensation and benefits competitive with the labor market.
- Managing the growth and development of new leaders in the organization.
- American Recovery Plan and Infrastructure Investment and Jobs Act funding opportunities.
- Burgeoning growth in western Lenexa.
- Attainable housing.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$806,235	\$947,608	\$1,004,229
Contractual Services		164,386	161,600	213,600
Commodities		2,937	2,900	2,900
Capital Outlay		-	-	-
Transfers		-	-	-
	TOTAL	\$973,558	\$1,112,108	\$1,220,729

## Major Budget Changes for FY 2023

- Assistant to the City Manager position converted to Economic Development Analyst.
- Learning About Lenexa program transferred to Parks and Recreation.
- Added additional funds to contractual services for legislative advocacy services and residential Exterior Grant Program.

STAFFING EXECUTIVE				
POSITION		2021 Actual	2022 Revised Budget	2023 Budget
Administrative Assistant		0.50	0.50	0.50
Assistant to the City Manager		1.00	1.00	-
Assistant City Manager		1.00	1.00	1.00
City Clerk		1.00	1.00	1.00
City Manager		1.00	1.00	1.00
Deputy City Manager		1.00	1.00	1.00
Economic Development Analyst		-	-	1.00
	EXECUTIVE TOTAL	5.50	5.50	5.50

#### EXECUTIVE

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Executive Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Extraordinary Community Pride	Facilitate community engagement and resident services.	% of citizen survey respondents who are "satisified" or "very satisfied" with Lenexa's quality of life	93%	93%	96%	96%	97%
Prudent Financial Management	Promote economic development and redevelopment.	% of citizen survey respondents who are "satisified" or "very satisfied" with the overall value that they received for tax dollars and fees	70%	70%	72%	72%	74%
Superior Quality Services	Facilitate community engagement and resident services.	% of citizen survey respondents who are "satisified" or "very satisfied" with quality of services provided by the City	89%	89%	91%	91%	92%
Values based Organizational Culture	Guide all City departments in meeting the community's vision through the Governing Body's guiding principles.	% of citizen survey respondents who are "satisified" or "very satisfied" with quailty of customer service received from City employees	77%	77%	82%	82%	85%

Met or exceeded target for that fiscal year

Near fiscal year target but did not meet

Did not meet fiscal year target and improvement is needed

New measure, did not measure, or no data available

No target set

Source: 2019 & 2021 Citizen Survey results

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

## COMMUNICATIONS

General Fund – Communications Department – 01012000

#### **Mission Statement**

Committed to engaging, educating and informing stakeholders by providing relevant, accurate and timely information about City projects, issues and events. Assist departments with strategic communications planning and create Lenexa branded products to support their programs. These efforts help create Lenexa's identity and promote that we are a welcoming and transparent organization.



## **Core Services**

- Create and implement strategic communications and marketing plans to support City programs and events.
- Provide valuable content to target audiences in a timely manner.
- Create and publish our resident magazine, TownTalk.
- Coordinate media relations for the City of Lenexa.
- Manage City's social media accounts, websites and e-newsletters.
- Execute and create advertising campaigns.
- Help create community engagement.
- Promote Lenexa brand by using quality graphic design and photography.
- Monitor stakeholder questions and help get them timely information.

### Accomplishments for 2021

- Created six engaging, informative issues of TownTalk.
- Managed citizen DirectionFinder Survey with ETC Institute.
- Worked closely with Finance on the new budget document.
- Worked with reporters to ensure they had accurate information to share about the City.
- Created 161 enewsletters and grew subscriber base by 11.24%.
- Published more than 3,000 posts on multiple social media channels with impressive engagement.
- Managed city websites and improved several content sections with updated information.
- Created compelling advertising campaigns for Farmers Market, Public Market, events and programs. Resources also devoted to recruiting campaigns.
- Captured quality photographs throughout the City and managed the volunteer photographer program.

• Created 2021 State of the City video, delivered virtually as there was not an in-person event.

## Objectives for 2022/2023

- Create engaging, accurate and timely information for stakeholders.
- Share stories about a wide range of City projects, balancing the messaging priorities of departments we serve. Highlight the quality and benefits of City services and amenities.
- Produce high-quality products which positively reflect the Lenexa brand.
- Drive traffic to Rec Center, Public Market, Farmers Market, festivals and programs.
- Begin implementation of new content management system for websites.
- Maintain an excellent working relationship with reporters.
- Work closely with Finance to update new budget document and share news about the revenue neutral rate process with residents.

### **Future Opportunities/Issues**

- Communicating with a diversified audience seeking information through a variety of platforms.
- Creating long-term strategies for audience retention for amenities, festivals and programs.
- Strategically expanding the use of video to share Lenexa stories.
- Continue exploring ways to effectively deliver Lenexa's messages in an impactful way.
- Mitigating declining trust in institutions and fragmentation of information by continuing to provide proactive, transparent information that is easy to understand and access.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$466,969	\$485,897	\$568,929
Contractual Services		185,337	203,630	211,640
Commodities		6,523	14,170	5,150
Capital Outlay		-	-	-
Transfers		-	-	-
	TOTAL	\$658,829	\$703,697	\$785 <i>,</i> 719

## Major Budget Changes for FY 2023

• Additional funds for publication printing and postage.

STAFFING COMMUNICATIONS								
POSITION	2021 Actual	2022 Revised Budget	2023 Budget					
Communications Director	1.00	1.00	1.00					
Communications Assistant	0.48	-	-					
Communications Specialist	1.00	1.75	1.75					
Senior Communications Specialist	2.00	2.00	2.00					
COMMUNICATIONS TOTAL	4.48	4.75	4.75					

#### **COMMUNICATIONS DEPARTMENT**

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Communications Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Inclusive Community Building	Provide valuable content to target audiences in a timely manner.	% of citizen survey respondents who are "satisified" or "very satisfied" with the overall effectiveness of City communications with the public	75%	75%	82%	82%	84%
Inclusive Community Building	Create and implement strategic communications and marketing plans to support City programs and events.	% of citizen survey respondents who are "satisified" or "very satisfied" with the availability of information about City programs and services	70%	70%	73%	73%	75%
Superior Quality Services	Create and publish our resident magazine, TownTalk.	% of citizen survey respondents who are "satisified" or "very satisfied" with the Resident Magazine TownTalk	92%	92%	94%	94%	95%
Superior Quality Services	Manage City's social media accounts, websites and e-newsletters.	% of citizen survey respondents who are "satisified" or "very satisfied" with the City social media channels	66%	66%	73%	73%	75%

Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: 2019 & 2021 Citizen Survey results

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# PUBLIC MARKET

General Fund — Public Market — 01015000

#### **Mission Statement**

The Lenexa Public Market is a dynamic place where the community connects around food, and local entrepreneurs have an opportunity to launch and grow a business.



### **Core Services**

- Foster entrepreneurship and small business incubation.
- Provide a dynamic place for the community to gather and collaborate around food and local products.

### Accomplishments for 2021

- Restructured staff to include two Assistant Market Managers.
- Recruited one new anchor tenant (Cosmo Burger) and one new incubator tenant (The Tasting Room).
- Successfully transitioned several merchants through incubation program, including one to their first standalone space in Westport.
- Reimagined and grew Friday Night Sound Bites.

### **Objectives for 2022/2023**

- Manage merchant turnover and fill any vacant spaces.
- Support merchants through impending growth period.
- Right-size events programming.

### **Future Opportunities/Issues**

- Keeping the space and the mix of merchants and events fresh.
- Increasing professionalism and sophistication among Market merchants.
- Controlling capital item maintenance repair and/or replacement.
- Implementing a formal small business development program.
- Pursuing more sponsorships.
- Developing and implementing a long-term strategy for The Kitchen.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$254,250	\$235,358	\$344,200
Contractual Services		165,686	169,950	177,350
Commodities		10,061	7,500	7,500
Capital Outlay		-	10,000	10,000
Transfers		-	-	-
	TOTAL	\$429,998	\$422,808	\$539,050

## Major Budget Changes for FY 2023

- Two additional part-time concierges due to expanded operating hours and increased foot traffic.
- Additional funds for increased utility charges.

STAFFING PUBLIC MARKET			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Public Market Concierge	1.50	1.00	2.00
Assistant Public Market Manager	1.00	2.00	2.00
Public Market Manager	1.00	1.00	1.00
PUBLIC MA	RKET TOTAL 3.50	4.00	5.00

PUBLIC MARKET

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Public Market. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Responsible Economic Development	Provide a dynamic place for the community to gather and collaborate around food and local products.	Annual gross sales at the Public Market	\$1,805,535	\$1,287,900	\$1,920,657	\$2,300,000	\$2,500,000
Inclusive Community Building	Foster entrepreneurship and small business incubation.	Tenancy rate at Public Market	75%	70%	81%	88%	90%
Inclusive Community Building	Provide a dynamic place for the community to gather and collaborate around food and local products.	Visitors (measured by total merchant transactions) to the Public Market	167,092	104,114	154,240	205,000	225,000
Sustainable Policies and Practices	Foster entrepreneurship and small business incubation.	Food Waste Diverted from Landfills - Listed as pounds of food	DNM	DNM	10,700	14,250	15,000

Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: Public Market financial & statistical data DNM = Did Not Measure

**LENEXA OVERVIEW** 

CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# MUNICIPAL COURT

General Fund — Municipal Court — 01013000

#### **Mission Statement**

Dedicated to providing an accessible local forum for fair, efficient, professional, and effective disposition of all matters within its jurisdiction.



#### **Core Services**

- Adjudication of violations filed with Municipal Court.
- Maintain and provide accurate records. This includes electronic court files, online record module, and regional criminal history database.
- Report the disposition of cases and the collection of specific fees to various state agencies.
- Assist the public and external agencies with general court and case-specific inquiries and processing.
- Point of contact for external agencies that monitor defendants placed on supervision.
- Provide assistance to the prosecutors in the preparation and maintenance of cases.
- Provide an orderly and secure environment for court users, public, and staff.

### Accomplishments for 2021

- Permanently enhanced court operations through electronic strategies first employed on an emergency basis in response to the COVID-19 pandemic.
- In collaboration with the Prosecution Division, conducted an RFQ to select a primary supervision agency.
- Assisted in the selection of architectural and general contractor for the Lenexa Justice Center project.

### **Objectives for 2022/2023**

- Implement a long-term docket schedule that includes both in-person and virtual appearance options.
- Work with the selected architectural firm, City staff and others on the design of the Lenexa Justice Center.

# **Future Opportunities/Issues**

- Manage the planning process for moving to the new Lenexa Justice Center.
- Successfully manage the increasing complexity of cases.
- Successfully manage the change in caseload as the City continues to develop and grow.

Investigate future staffing needs as caseload and workload grows. •

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$493,468	\$574,266	\$587,973
Contractual Services		176,724	250,240	258,790
Commodities		4,811	19,004	12,004
Capital Outlay		-	-	-
Transfers		-	-	-
	Total	\$675,003	\$843,510	\$858,767

# Major Budget Changes for FY 2023 No major budget changes.

STAFFING MUNICIPAL COURT			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Municipal Court Clerk	4.75	4.75	4.75
Municipal Court Manager	1.00	1.00	1.00
Municipal Court Judge	0.75	0.75	0.75
MUNICIPAL COURT TOTAL	6.50	6.50	6.50

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#### MUNICIPAL COURT

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Municipal Court. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Superior Quality Services	Adjudication of violations filed with Municipal Court	Clearance Rate (Defined by the National Center for State Courts as the number of ongoing cases as a percentage of the number of incoming cases).	89%	94%	155%	100%	95%
Superior Quality Services	Adjudication of violations filed with Municipal Court	Scheduled trials which are disposed is 70% or greater (Defined by the National Center for State Courts as a tool to evaluate the effectiveness of calendaring and continuance practices).	69%	DNM	74%	58%	70%
Prudent Financial Management	Adjudication of violations filed with Municipal Court	% of fines and fees assessed and collected in the same year (Defined by the National Center for State Courts as a tool to assess the enforcement of court orders requiring payment of legal financial obligations).	86%	84%	78%	77%	75%

Met or exceeded target for that fiscal year
Near fiscal year target but did not meet
Did not meet fiscal year target and improvement is needed
New measure, did not measure, or no data available
No target set
Source: Municipal Court statistical data
DNM = Did Not Measure

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# NON-DEPARTMENTAL

General Fund – Non-departmental – 01030000

# **Activity Description**

This activity includes expenditures that are not specific to any one department. This includes the personnel reserve, educational reimbursement allocation and transfers to other funds. Transfers include funding to the Capital Improvement Program and the Equipment Reserve Fund for efficient operation of the City.

## Objectives for 2022/2023

- Maintain funds in accordance with reserve policies.
- Provide for cash funding of capital projects.
- Allocate funding for equipment and technology replacement.
- Set aside money acknowledging the City cannot use a portion of the property taxes paid by property owners within the City's active Tax Increment Financing (TIF) districts for operating costs.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$86,494	\$1,788,163	\$721,922
Contractual Services		361,813	347,350	384,350
Commodities		64,028	3,000	3,000
Capital Outlay		-	-	
Transfers		38,850,101	31,235,743	26,592,687
Reserves		-	-	35,144,795
	TOTAL	\$39,362,436	\$33,374,256	\$62,846,754

# Major Budget Changes for FY 2023

- Funding for ETC citizen survey.
- Funding for equipment to record City Council meetings.
- Personnel reserve allocation is \$590,000.
- Educational reimbursement funds of \$75,000.
- Transfer to Equipment Reserve fund equals \$1,950,00.
- Transfer to Facilities Maintenance equals \$500,000.
- Allowance for TIF is \$3,878,000.
- Transfers to Capital Improvement fund equal \$18,712,921 consisting of: art funding \$22,000; capital projects \$18,690,921 (funded \$8,523,000 from 3/8 cent sales tax; \$1,748,000 from 1/4 cent county sales/use tax; \$800,000 excise tax; and \$7,619,921 from general revenues).
- General revenue funding includes: \$2,305,000 (1.5 mills) for general capital projects; \$1,199,000 for the Pavement Management Program (.78 mills); \$300,000 for street light replacement; and \$3,815,921 in unallocated funds.

# FINANCE

General Fund — Finance — 01100000

#### **Mission Statement**

Provide effective stewardship of public funds through the timely and efficient delivery of financial services to citizens, the business community, and the City government.



# **Core Services**

- Prepare annual City operating budget and multi-year financial model.
- Prepare five-year Capital Improvement Program (CIP).
- Prepare annual financial report.
- Manage City investment portfolio and debt issuance.
- Process and account for all payments of City wages, benefits, tax obligations, and vendor invoices.
- Assist retirement committee with oversight of City retirement programs.

# Accomplishments for 2021

- Completed fiscal year 2020 annual financial report and external audit.
- Prepared fiscal year 2022 annual budget.
- Implemented new Gravity software for budget document preparation.
- Transferred economic development processes to new position in City Manager's office.

# Objectives for 2022/2023

- Prepare annual budget, annual financial report, and five-year CIP.
- Implement new Gravity software to create annual financial report (ACFR).
- Implement GASB 87 accounting standard for leases.
- Onboard new team members.
- Manage financial reporting for American Rescue Plan funds.

# Future Opportunities/Issues

Accounting for complex and numerous development incentives.

Implementation of new and complex accounting standards. •

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$995,997	\$1,064,296	\$1,022,366
Contractual Services		391,948	445,000	446,000
Commodities		6,816	9,000	8,000
Capital Outlay		-	-	-
Transfers		-	-	-
	TOTAL	\$1,394,761	\$1,518,296	\$1,476,366

# Major Budget Changes for FY 2023 No major budget changes.

STAFFING FINANCE				
POSITION		2021 Actual	2022 Revised Budget	2023 Budget
Deputy Chief Financial Officer		1.00	1.00	1.00
Chief Financial Officer		1.00	1.00	1.00
Accounting Manager		1.00	1.00	1.00
Accountant		1.00	1.00	1.00
Senior Budget & Financial Analyst		1.00	1.00	1.00
Senior Accounts Payable Specialist		1.00	1.00	1.00
Senior Payroll Specialist		1.00	1.00	1.00
Senior Accountant		1.00	1.00	-
Financial Accountant		-	-	1.00
	FINANCE TOTAL	8.00	8.00	8.00

#### FINANCE

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Finance Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Prudent Financial Management	Manage City investment portfolio and debt issuance	Maintain AAA/Aaa rating with credit rating agencies	AAA/Aaa	AAA/Aaa	AAA/Aaa	AAA/Aaa	AAA/Aaa
Prudent Financial Management	Prepare annual City operating budget and multi-year financial model.	% General Fund Reserves (Fund balance) meeting or exceeding City Policy	38%	49%	40%	40%	30%
Prudent Financial Management	Manage City investment portfolio and debt issuance	Ratio of budgeted debt service to budgeted total expenditures	16%	16%	15%	15%	15%
Prudent Financial Management	Manage City investment portfolio and debt issuance	Current investment yield vs. long-term portfolio rate of return benchmark	1.620%	0.140%	0.151%	4.300%	4.000%

Met or exceeded target for that fiscal year
Near fiscal year target but did not meet
Did not meet fiscal year target and improvement is needed
New measure, did not measure, or no data available
No target set

Source: Bond agency ratings & City Council Quarterly Financial Report

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# HUMAN RESOURCES

General Fund – Human Resources Department – 01110000 through 01111011

#### **Mission Statement**

Committed to providing exceptional service by recruiting, developing, rewarding and retaining a diverse and professional workforce.



#### **Core Services**

- Recruitment and Retention
- Compensation and Benefits
- Compliance
- Policy Development
- Employee Relations
- Training and Performance Management
- Safety and Worker's Compensation
- Employee Recognition and Rewards
- Employee Wellness
- HRIS Technology

# Accomplishments for 2021

- Administered the process to select and hire our new Chief Financial Officer.
- Led process to review and select a performance management software vendor, Weekly10. This product will replace the City's currently fragmented and inefficient performance evaluation process with a software platform that engages employees, empowers managers and provides visibility throughout the organization.
- Worked with the IT and Legal departments to select a document management software vendor, PowerDMS, which provides a cloud-based, comprehensive compliance and content management solution for document management.
- Engaged our compensation and benefits vendor, Lockton, to conduct a comprehensive compensation and benefits survey in the fall of 2021. Utilized study data to design and recommend significant changes to our pay plan and benefit offerings. Recommendations were approved by the Management Team and Governing Body in early 2022.

- Partnered with Park University to design and implement an emerging leaders training and development program called "Lenexa Leadership Foundations." The inaugural class of 16 employee participants completed the program in November of 2021.
- Scanned and uploaded all paper files into the ADP digital Doc Cloud application.
- Fully implemented the City's Emergency Evacuation Plan in paper and app form.

## Objectives for 2022/2023

- Implement the revised employee policy manual.
- Develop and implement a learning management system called "Essential Learning," a new module in our ADP HRIS system. This system will allow us to develop, assign, track and provide a digital, customized learning solution for our employees.
- Develop and implement an employee advisory group to advise the organization in diversity, equity and inclusion matters.

## **Future Opportunities/Issues**

 Organizational commitment to recruiting and hiring a more racially and ethnically representative workforce.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$834,771	\$856,005	\$932,196
Contractual Services		302,794	522,989	552,939
Commodities		31,703	26,850	26,850
Capital Outlay		-	-	-
Transfers		-	-	-
	Total	\$1,169,268	\$1,405,844	\$1,511,985

# Major Budget Changes for FY 2023

- Ādditional funding for compensation services to perform annual local and national surveys of benchmark jobs.
- Additional part-time Human Resources Specialist.

STAFFING HUMAN RESOURCES							
POSITION	2021 Actual	2022 Revised Budget	2023 Budget				
Human Resources Director	1.00	1.00	1.00				
Assistant Human Resources Director	-	1.00	1.00				
Human Resources Generalist	1.00	1.00	1.00				
Human Resources Manager	2.00	-	-				
Human Resources Partner*	0.50	2.50	2.50				
Human Resources Specialist	2.38	1.38	1.98				
HUMAN RESOURCES TOTAL	6.88	6.88	7.48				

\* 50% of one Human Resources Partner position is charged to the workers compensation fund and is not included in the above table.

#### HUMAN RESOURCES

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Human Resources Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Values based Organizational Culture	Recruitment and Retention	Annual turnover rate for employees (excluding seasonal and temporary employees)	11.1%	8.4%	15.3%	18.0%	15.0%
Values based Organizational Culture	Safety and Worker's Compensation	Severity of Workers' Compensation claims is less than \$1.50 per \$100 of payroll	\$0.61	\$1.09	\$0.82	\$0.50	\$0.75
Values based Organizational Culture	Employee Wellness	% of full-time employees participating in the Wellness Program	95%	90%	96%	90%	90%

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Net or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: Human Resources Department statistics

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# INFORMATION TECHNOLOGY

General Fund – Information Technology – 01150000 through 01150014

#### **Mission Statement**

To provide quality and timely business technology solutions that enhance the City's effectiveness in serving the community. Provide professional systems leadership, vision and assistance to all City departments and provide strategy, research development and implementation of hardware and software.



#### **Core Services**

- Deliver excellent customer service by understanding the business needs and providing timely and effective solutions and communicating effectively with all customers.
- Deliver City-wide technology vision and leadership through evaluating existing and emerging technologies and implementing business ready technology solutions.
- Deliver reliable technology infrastructure aligned with business objectives.
- Deliver systems that provide customers with timely, meaningful and secure access to information and services.
- Facilitate educational opportunities for City employees.
- Deliver technology plans that enable fiscal management of the City's resources.

### Accomplishments for 2021

- Completed Multi State Information Sharing and Analysis Center (MS-ISAC) Nationwide Cyber Security Review.
- Completed Accela Community Development platform upgrade.
- Completed "Core" network redesign to enhance redundancy, increase bandwidth and replace end of life hardware.
- Developed and documented Cyber Security Incident Response Plan, and participated in Mid America Regional Council virtual cybersecurity exercise.
- Upgraded on-premise email infrastructure to latest server and email operating system versions for security and compatibility enhancements.
- Consolidated all third-party credit card payment systems to a single payment vendor.
- Implemented Vulnerability Management System to scan and alert potential vulnerabilities in our network and server infrastructure.

# **Objectives for 2022/2023**

- Migrate Accela on-premise infrastructure to Accela's Cloud Infrastructure.
- Complete fiber infrastructure projects to support new Justice Center building initiatives.
- Establish Information Technology Policy and Process framework.
- Continued IT modernization efforts to maintain and secure software and infrastructure resources, including database, desktop, tablet and cell phone refresh.
- Replace City firewall with new hardware. The new firewalls will expand redundancy, provide additional separation to protected networks and diversity network hardware vendors.
- Adopt National Institute of Security and Technology (NIST) password standards and migrate all city employees to this standard.
- Implement and assist Traffic Engineers with City fiber optic inventory and documentation utilizing OSP Insight software.
- Complete cost saving technology migrations for cellular infrastructure and mobile device management systems.

# **Future Opportunities/Issues**

- Maintaining balance between accessible and usable business IT processes and implementing proper security measures around those processes to protect City and citizen data.
- Continue to explore technology opportunities that improve day-to-day work efficiencies while showing an acceptable return on investment.

EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget			
Personal Services		\$1,408,234	\$1,588,347	\$1,701,540			
Contractual Services		1,597,506	1,603,975	1,603,975			
Commodities		249,983	251,821	178,700			
Capital Outlay		85,798	343,270	343,270			
Transfers		-	-	-			
	TOTAL	\$3,341,521	\$3,787,413	\$3,827,485			

# Major Budget Changes for FY 2023

No major budget changes.

STAFFING INFORMATION TECHNOLOGY							
POSITION	2021 Actual	2022 Revised Budget	2023 Budget				
Database Administrator	1.00	1.00	1.00				
GIS Analyst	1.00	-	-				
GIS Specialist	1.00	1.00	1.00				
Applications Support Specialist	1.00	-	-				
Information Technology Director	1.00	1.00	1.00				
Network Architect	1.00	1.00	1.00				
Programmer Developer	2.00	3.00	3.00				
Solution Center Analyst	3.00	3.00	3.00				
Systems Administrator	1.00	2.00	2.00				
Assistant Information Technology Director	1.00	1.00	1.00				
INFORMATION TECHNOLOGY TOTAL	13.00	13.00	13.00				

#### **INFORMATION TECHNOLOGY**

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Information Technology Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Values based Organizational Culture	Deliver excellent customer service by understanding the business needs and providing timely and effective solutions and communicating effectively with all customers	Resolution % of total requests from the Information Technology Solutions Center	DNM	98%	98%	96%	96%
Values based Organizational Culture	Deliver reliable technology infrastructure aligned with business objectives	99.9% System Uptime for Lenexa critical Information Technology Infrastructure	DNM	DNM	99.96%	99.90%	99.90%

- Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set
- Source: Information Technology Department statistical data DNM = Did Not Measure

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

GLOSSARY

# LEGAL

General Fund — Legal Department — 01180000 through 01181000

## **Mission Statement**

Promote the organization's goals and values by providing excellent legal services with integrity, zeal, accuracy and efficiency through competent, responsive and professional representation.



# **Core Services**

- Furnish legal advice and support to elected and appointed City officials, as well as all City departments.
- Draft contracts, resolutions, ordinances and all other legal documents.
- Prosecute violations of City code including traffic, public offenses and other ordinance infractions, represent the City in municipal court and on subsequent appeals.
- Identify, evaluate and manage property and liability risk exposure for the City and secure adequate insurance to transfer such risk as appropriate.
- Receive, evaluate and administer all property and liability claims within the City deductible and, where appropriate, seek reimbursement from third parties for damage to City property.
- Investigate, defend and prosecute lawsuits involving the City as a named party.

# Accomplishments for 2021

- Drafted and negotiated economic development agreements for a significant number of projects including, but not limited to, The Retreat on the Prairie mixed-use development, Meritex Surface Buildings 3, 4, and 5, and the Karbank Office/Warehouse building in the Kansas Commerce Center.
- Worked with the Police Department, Community Development Department, and Parks and Recreation
  Department to update and revise the City's standard traffic ordinance to reflect recent state legislative
  changes as well as to appropriately accommodate the public's increased use of e-vehicles on the City's
  streets, sidewalks, trails and parks.
- Negotiated multiple capital improvement project agreements including, but not limited to, the City of Lenexa Justice Center and the Indian Trails Aquatic Center.
- Updated the City's massage therapy regulations to allow educational opportunities for massage therapy students and revised the solid waste hauler regulations to incorporate industry changes associated with recycling.

GLOSSARY

- Worked with Community Development to update the City's Unified Development Code to reflect recommendations in the City's Complete Streets Plan.
- Assisted Community Standards and Building Codes staff to handle multiple code enforcement cases associated with unsafe structures, which included prosecution in Municipal Court.
- Amended the City Code to allow the operation of homeless shelters in certain zoning districts as well as establishing reasonable regulations to accommodate the impacts of such use.
- Continued to support all City departments and staff in handling the COVID-19 pandemic including, but not limited to, providing virtual municipal court options, advising on Federal, State and County health regulations, and negotiating interlocal and funding agreements with Johnson County.

# Objectives for 2022/2023

- Work with the Municipal Court and Police Department to understand and analyze prosecution performance indicators in order to improve positive impacts and outcomes for municipal court cases.
- Continue to work on several ongoing lawsuits and claims as well as pending and new claims against the City.
- Solicit and secure competitive and beneficial insurance brokerage services contracts, obtain favorable insurance renewal rates, and draft a risk management annual report.
- Update and reformat City's Governing Body and Administrative policies in order to increase their accessibility and reflect current procedures and practices.
- Assist with the City's multiple capital improvements projects including the Justice Center, Indian Trails Aquatic Center, and Community Center, as well as other projects.
- Continue ongoing and expected economic development work throughout the City including, but not limited to, City Center and the areas adjacent to Ridgeview Road.
- Provide proactive training and legal updates to City departments.

### Future Opportunities/Issues

- Address legal implications associated with the First Amendment and commercial uses at various City facilities such as parks and the civic campus.
- Assist with redevelopment of Lenexa along the I-35 corridor including both affordable residential and revitalized commercial areas.
- Explore methods of economically managing the City's risk through insurance, training, funding and other options such as self-insured retention.
- Analyze how the City will handle the increased demand for government transparency including increasing open records requests, audio and video recordings of meetings, social media coverage and local media coverage.
- Provide training and support to the Police Department on a broad range of legal issues impacting law enforcement in a changing political and social environment.
- Continue to implement technology solutions to increase workload efficiency and contract and document management.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$1,065,622	\$1,147,345	\$1,218,764
Contractual Services		383,722	606,470	857,884
Commodities		659	13,936	13,936
Capital Outlay		-	-	-
Transfers		-	-	-
	TOTAL	\$1,450,003	\$1,767,751	\$2,090,584

# Major Budget Changes for FY 2023

• Additional funds for insurance premiums due to significant increases in cyber insurance premiums and umbrella coverage premiums. The City has also been steadily constructing new public improvements which increase the total property value that needs to be insured.

STAFFING LEGAL				
POSITION		2021 Actual	2022 Revised Budget	2023 Budget
Administrative Assistant		0.50	0.50	0.50
Assistant City Attorney		3.00	3.00	3.00
City Attorney		1.00	1.00	1.00
Deputy City Attorney		0.75	0.75	0.75
Legal Assistant		1.00	1.00	1.00
	LEGAL DIVISION TOTAL	6.25	6.25	6.25
Legal Assistant		1.00	1.00	1.00
Prosecutor		1.63	1.75	1.75
	PROSECUTION DIVISION TOTAL	2.63	2.75	2.75
	LEGAL TOTAL	8.88	9.00	9.00

LEGAL

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Legal Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Sustainable Policies and Practices	Draft contracts, resolutions, ordinances and all other legal documents.	Legislation, economic development initiatives, and complex contracts in which the City Attorney's office provided assistance	206	160	196	165	>= 125
Superior Quality Services	Prosecute violations of City code including traffic, public offenses and other ordinance infractions, represent the City in municipal court and on subsequent appeals.	Clearance Rate (Defined by the National Center for State Courts as the number of ongoing cases as a percentage of the number of incoming cases).	89%	94%	155%	100%	95%



Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: Legal Department statistical data

#### **LENEXA OVERVIEW**

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS NON-BUDGETED FUNDS

# COMMUNITY DEVELOPMENT

General Fund – Community Development Department – 01200000 through 01204000

#### **Mission Statement**

Promoting and facilitating the development of high quality public and private built environments to ensure that Lenexa is the best community to live, work and play.



### **Core Services**

- Manage development of infrastructure through the five-year Capital Improvement Program (CIP).
- Perform engineering review and inspection of private development and public infrastructure.
- Perform building code review and inspections for all construction.
- Review and process all zoning, site, plan, Special Use Permit and subdivision applications.
- Enforce property maintenance codes, zoning codes and rental registration.
- Ensure safe and efficient movement of traffic through the City.
- Issue licenses for businesses, animals, liquor sales, alarms, special events, etc.
- Provide technical support to the City Council, Planning Commission and other City departments.
- Provide long-range planning for the City.

# Accomplishments for 2021

- Began the process of updating the City's Comprehensive Plan, including providing an update to the City's Future Land Use Map.
- Participated in the United Community Services of Johnson County Housing Study Taskforce.
- Updated the Accela software program, which will improve customer service by automating many of the time-consuming processes staff originally did manually.
- Completed installation of Wayside Horns in Old Town.
- Converted 99% of the City-owned street lights to LED, saving the City over \$400,000 annually.
- Received a five-year reauthorization on the Community Rating System at the level 5, resulting in a 25% discount in flood insurance premiums for Lenexa residents.
- Enacted and implemented an expanded Exterior Grant Program for Lenexa residents.
- Facilitated plan review, permitting and inspection of over \$312 million in development.

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CITY OF LENEXA 🛲 2023 BUDGET
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#### **Objectives for 2022/2023**

- Complete the major update to the Comprehensive Plan.
- Complete an audit of the Unified Development Code and revise as necessary.
- Work with Information Technology to move the Accela permitting software to a cloud-based platform.
- Support City departments in completing capital improvement projects through efficient project management methods.
- Enhance the online presence for business licenses.
- Explore several initiatives related to the City's stormwater program, including enhancing the City's sustainable practices in stormwater management and project construction.
- Continue to coordinate with cellular companies on their proliferation of small cell networks.
- Continue to explore climate action initiatives that are relevant to the City's operations, including potential revisions to the City's energy codes.
- Provide an educational opportunity for landlords.

## **Future Opportunities/Issues**

- Completing the Comprehensive Plan presents an opportunity to work with private developers to build integrated neighborhoods in undeveloped areas of the city.
- Federal and state policies and mandates have potential to greatly affect local land use and building codes.
- Emerging technology presents opportunities to enhance processes related to building inspection and record keeping.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$4,135,475	\$4,412,092	\$4,828,172
Contractual Services		269,089	638,595	445,160
Commodities		13,299	50,575	42,875
Capital Outlay		-	-	
Transfers		-	-	-
	TOTAL	\$4,417,863	\$5,101,262	\$5,316,207

# Major Budget Changes for FY 2023

Additional funding to cover a new FTE in the Building Inspections Division.

STAFFING COMMUNITY DEVELOPMENT						
POSITION	2021 Actual	2022 Revised Budget	2023 Budget			
Contract Specialist	1.00	-	1.00			
Community Development Director	1.00	1.00	1.00			
Deputy Community Development Director*	0.80	0.80	0.80			
Information Desk Assistant	1.00	1.00	1.00			
Licensing & Permit Assistant	1.00	1.00	1.00			
Licensing & Permit Specialist	1.00	1.00	1.00			
Licensing & Permit Technician	3.00	3.00	3.00			
Licensing & Permitting Supervisor	1.00	1.00	1.00			

POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Management Analyst	1.00	1.00	1.00
Planning Services Specialist	1.00	-	-
Senior Administrative Assistant	-	-	1.00
ADMINISTRATION DIVISION TOTAL	11.80	9.80	11.80
Community Standards Officer	2.00	2.00	2.00
Community Standards Officer (seasonal)	0.67	0.67	0.67
Community Standards Supervisor	1.00	1.00	1.00
COMMUNITY STANDARDS DIVISION TOTAL	3.67	3.67	3.67
Building Codes Administrator	1.00	1.00	1.00
Building Inspector	4.75	4.75	5.75
Plans Analyst	2.00	2.00	2.00
BUILDING INSPECTION DIVISION TOTAL	7.75	7.75	8.75
Community Development Technician	1.00	1.00	1.00
Planner	3.00	3.00	3.00
Planning & Development Administrator	1.00	1.00	1.00
Senior Administrative Assistant	-	1.00	-
LAND USE DIVISION TOTAL	5.00	6.00	5.00
Construction Inspector	4.75	4.75	4.75
Contract Specialist	-	1.00	-
Engineering/Construction Services Admin.	1.00	1.00	1.00
Field Engineer Superintendent	1.00	1.00	1.00
Project Manager	2.00	1.00	1.00
Right of Way Manager	1.00	1.00	1.00
Right of Way Technician	1.00	1.00	1.00
Senior Project Manager	-	1.00	1.00
Traffic Engineer	1.00	1.00	1.00
Traffic Engineering Technician	1.00	1.00	1.00
Transportation Manager	1.00	1.00	1.00
ENGINEERING DIVISION TOTAL	13.75	14.75	13.75
COMMUNITY DEVELOPMENT TOTAL	41.97	41.97	42.97

\*20% of Deputy Community Development Director position is funded by the Stormwater Fund and is not included in the above table.

#### **COMMUNITY DEVELOPMENT**

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Community Development Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Responsible Economic Development	Provide long-range planning for the City.	% of citizen survey respondents who are "satisified" or "very satisfied" with how well the City is planning for growth	70%	70%	71%	71%	75%
Strategic Community Investment	Ensure safe and efficient movement of traffic through the City.	% of citizen survey respondents who are "satisified" or "very satisfied" with flow of traffic/congestion management	66%	66%	80%	80%	80%
Strategic Community Investment	Perform building code review and inspections for all construction.	Total annual building permit activity (including building code reviews / building inspections).	2,804/11,146	2,762/9,969	2,761/11,253	2,900/10,200	2,800/11,000
Superior Quality Services	Enforce property maintenance codes, zoning codes and rental registration.	% of citizen survey respondents who are "satisified" or "very satisfied" with overall satisfaction with enforcement of codes and ordinances	66%	66%	68%	68%	70%



Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available

No target set

Source: 2019 & 2021 Citizen Survey results, Community Development statistical data

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# FIRE DEPARTMENT

General Fund — Fire Department — 01300000 through 01303500

#### **Mission Statement**

The Lenexa Fire Department proudly serves our community with professional services through selfless dedication and compassion.



#### **Core Services**

- Community risk reduction.
- Emergency medical services.
- Fire suppression.
- Hazardous materials.
- Public education.
- Fire investigation.
- Technical rescue.

#### Accomplishments for 2021

- Emergency response coverage for Northeast has been bolstered by 24-hour staffing at the Public Safety Complex.
- Completed a digital dashboard project to enhance operational awareness.
- Fire Department Open House reimagined to foster greater community engagement, which was realized with an increased level of attendance.
- Pay adjustments to maintain status as employer of choice in order to retain a highly skilled workforce.
- Actively engaged and participated in public health vaccination efforts.
- Accreditation annual compliance report submission and approval.
- Formalized the volunteer program for retired Lenexa Fire Department members.
- Establishment of departmental honor guard program.
- Deployed resources to Louisiana to support communities impacted by Hurricane Ida.

# Objectives for 2022/2023

• Construct a temporary, climate controlled structure, to house an apparatus at the Public Safety Building 24/7.

- Adding additional life-saving medications to our apparatus to further enhance the capabilities of our current Paramedics and their skillset.
- Apply for grant funding to acquire a mobile decontamination unit to reduce carcinogen exposure.
- Complete and publish 2022-2025 Strategic Plan.
- Retain accredited status by the Center for Public Safety Excellence.
- Research and implement enhancements to virtual public education/video messaging.
- Consider organizational structural changes to meet near- and long-term succession planning needs.

#### **Future Opportunities/Issues**

- Monitor resource distribution/concentration to ensure effective response coverage.
- Construction of a fire department training center within City of Lenexa.
- Recruitment and retention: employee-centered culture and external salary/benefit competitiveness.
- Continued collaboration and partnerships with county and regional emergency response agencies.
- Continued emphasis on firefighter safety, health, and wellness enhancements.
- Invest in succession planning to prepare internal talent for advancement.
- Improve local training capabilities while leveraging regional/federal programs to support core services.
- Refurbish the fire and life safety trailer education program to provide a more interactive and enhanced educational experience.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$11,501,399	\$11,772,395	\$12,636,530
Contractual Services		187,928	382,100	392,600
Commodities		224,923	384,428	346,525
Capital Outlay		-	-	-
Debt Service		-	-	-
Transfers		-	-	-
	TOTAL	\$11,914,250	\$12,538,923	\$13,375,655

# Major Budget Changes for FY 2023

• Annual maintenance funding for a new records management system.

STAFFING FIRE			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Administrative Assistant	1.00	1.00	1.00
Deputy Fire Chief	-	-	1.00
Fire Chief	1.00	1.00	1.00
Fire Battalion Chief	-	-	1.00
Fire Division Chief	1.00	1.00	1.00
ADMINISTRATION DIVISION TOTAL	3.00	3.00	5.00
Emergency Preparedness Battalion Chief	1.00	1.00	1.00
DOMESTIC PREPAREDNESS	1.00	1.00	1.00
Fire Battalion Chief	1.00	1.00	1.00
Fire Captain	2.00	2.00	2.00
Fire Division Chief	1.00	1.00	-
PROF. DEVELOPMENT DIVISION TOTAL	4.00	4.00	3.00
Deputy Fire Chief	1.00	1.00	-
Fire Battalion Chief	4.00	4.00	3.00
Fire Captain	15.00	15.00	18.00
Fire Division Chief	-	-	1.00
Firefighter/Fire Medic/Lieutenant	64.00	64.00	61.00
OPERATIONS DIVISION TOTAL	84.00	84.00	83.00
Fire Captain	3.00	3.00	3.00
Fire Division Chief	1.00	1.00	1.00
Fire Prevention Support	1.00	1.00	1.00
PLANNING DIVISION TOTAL	5.00	5.00	5.00
FIRE TOTAL	97.00	97.00	97.00

FIRE DEPARTMENT

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Fire Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Superior Quality Services	Fire suppression & Emergency medical services	% of citizen survey respondents who are "satisified" or "very satisfied" with the quality of fire & emergency medical services	94%	94%	98%	98%	98%
Superior Quality Services	Fire suppression & Emergency medical services	% of citizen survey respondents who are "satisified" or "very satisfied" with how quickly the Fire Departments personnel respond to emergencies	91%	91%	91%	91%	92%
Superior Quality Services	Emergency medical services	Objective: 90th percentile (4:00) EMS incident travel time baseline performance 1 st unit	5:17	4:58	4:57	4:57	4:00
Superior Quality Services	Fire suppression	Objective: 90th percentile (4:00) fire incident travel time baseline performance 1st unit	4:46	5:36	5:28	5:28	4:00

Met or exceeded target for that fiscal year

Near fiscal year target but did not meet

Did not meet fiscal year target and improvement is needed

New measure, did not measure, or no data available

No target set

Source: 2019 & 2021 Citizen Survey results, Fire Department statistics

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

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# POLICE

General Fund — Police Department — 01350000 through 01352000

# **Mission Statement**

Working in partnership to protect and serve the community, with honor, integrity and professionalism.



# **Core Services**

- Provide all elements of law enforcement to the community 24/7.
- Provide 24/7 routine and emergency communication services for all City departments.
- Traffic enforcement.
- Community education.
- School safety.
- Proactive community partnerships to prevent crime.
- Criminal investigations.
- Participation in safety enhancement projects with other City departments and area law enforcement agencies.
- Provide records management, report dissemination and secure storage of property and evidence.

# Accomplishments for 2021

- One of just four agencies across the United States to be Gold-Certified by CIT International in crisis intervention training and best practices.
- Lexi Blue, a Goldendoodle, joined the Police Department as our Comfort Dog to assist employees, crime victims and individuals involved in traumatic events.
- Published inaugural Annual Report to Our Community to share stories, services and statistics with the community.
- Maintained our recruiting efforts via an increase in virtual presentations/events throughout pandemic.
- Backfilled several specialized unit positions which had been left open due to limited staffing levels.
- Social Media awareness presentations to all City staff.
- Presented five Understanding Police Use of Force citizen workshops to community members.

GLOSSARY

# **Objectives for 2022/2023**

- Work with City staff to continue to evaluate compensation and benefits across all positions to ensure we remain competitive.
- Increase community policing efforts, engagement and transparency.
- Explore computer programs to assist with various facets of sharing updates on calls for service and case information with citizens.
- Continue to produce the annual report to the community.
- Emphasize succession planning for future growth and upcoming retirements.
- Mental health wellness checks for employees.
- Continue fierce recruiting to maintain staffing levels.
- Design Justice Center to meet needs of employees and community.
- Continue to emphasize officer safety and wellness.
- Training and development of Police Department personnel.
- Restructure Community Advisory Board.

# **Future Opportunities/Issues**

- Look to implement creative ways to aggressively recruit the best and brightest employees to the organization. Seek ways to increase diversity.
- Monitor legislative areas of interest.
- Continue to monitor city growth and the added responsibilities and staffing needs to support overall growth in the city.
- Acquisition and application of current and emerging technologies.
- Evaluate staffing needs, supervision levels and span of control.
- Continue to monitor and bridge gaps and services available amongst mental health and homelessness in our community.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$14,509,914	\$15,634,421	\$16,928,321
Contractual Services		1,277,027	1,500,481	1,545,481
Commodities		362,501	584,659	562,006
Capital Outlay		-	26,785	175,000
Transfers		-	-	-
	TOTAL	\$16,149,441	\$17,746,346	\$19,210,808

# Major Budget Changes for FY 2023

- Funding for increase in annual maintenance agreements for digital evidence management, records management system and other department operational applications. (\$45,000 contractual services).
- Funding for an additional Public Service Officer.

STAFFING POLICE			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Administrative Support	1.00	1.00	1.00
Crime Analyst	2.00	2.00	2.00
Custodian	2.00	2.00	2.00
Deputy Police Chief	1.00	1.00	1.00
Database Administrator	1.00	1.00	1.00

POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Information Systems Specialist	2.00	2.00	2.00
Police Captain	1.00	1.00	1.00
Police Chief	1.00	1.00	1.00
Police Dispatcher	14.00	14.00	14.00
Police Major	1.00	1.00	1.00
Police Sergeant	2.00	2.00	2.00
Public Service Officer	10.00	10.00	12.00
Recruiting Coordinator	1.00	1.00	1.00
Supplemental Support	2.00	2.00	1.00
Technical Services Manager	1.00	1.00	1.00
Technical Services Specialist	3.00	3.00	3.00
Unit Supervisors	4.00	4.00	4.00
Video & Security Systems Technician	1.00	1.00	1.00
Video & Security Systems Administrator	1.00	1.00	1.00
ADMINISTRATION DIVISION TOTAL	51.00	51.00	52.00
Administrative Support	1.00	1.00	1.00
Police Corporal/MPO/Officer	9.00	9.00	10.00
Police Investigative Specialist	1.00	1.00	2.00
Police Sergeant	1.00	1.00	1.00
Supplemental Support	1.00	1.00	-
INVESTIGATION DIVISION TOTAL	13.00	13.00	14.00
Animal Control Officer	3.00	3.00	3.00
Court Security Officer	1.00	1.00	2.00
Police Captain	4.00	4.00	4.00
Police Corporal/MPO/Officer	61.00	61.00	61.00
Police Equipment Technician	1.00	1.00	1.00
Police Major	1.00	1.00	1.00
Police Sergeant	10.00	10.00	10.00
Supplemental Support	5.00	5.00	3.00
PATROL DIVISION TOTAL	86.00	86.00	85.00
POLICE TOTAL	150.00	150.00	151.00

LENEXA OVERVIEW

POLICE

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Police Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

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Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Superior Quality Services	Provide all elements of law enforcement to the community 24/7	% of citizen survey respondents who are "satisfied" or "very satisfied" with how quickly the police respond to emergencies	91%	91%	92%	92%	93%
Superior Quality Services	Proactive community partnerships to prevent crime	% of citizen survey respondents who are "satisfied" or "very satisfied" with the City's efforts to prevent crime	90%	90%	89%	89%	90%
Superior Quality Services	Participation in safety enhancement projects with other City departments and area law enforcement agencies.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the overall feeling of safety in your neighborhood	91%	91%	92%	92%	93%
Superior Quality Services	Provide 24/7 routine and emergency communication services for all City departments.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the quality of police services	90%	90%	94%	94%	95%

Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: 2019 & 2021 Citizen Survey results

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

# MUNICIPAL SERVICES

General Fund – Municipal Services Department – 01400000 through 01406000

#### **Mission Statement**

Provide the community with outstanding public service by maintaining the City's infrastructure and facilities with integrity and innovation.



### **Core Services**

- Maintain all vehicles and equipment.
- Maintain streets, curb and gutters, sidewalk and rights-of-way and bike/hiking trails.
- Coordinate snow/ice removal and storm-related emergencies.
- Coordinate the implementation of the City's pavement management and sidewalk replacement program.
- Maintain and operate street lights, traffic signs and traffic signals.
- Ensure safe and efficient movement of traffic through the City.
- Maintain City facilities.
- Asset management coordination.

### Accomplishments for 2021

- Replaced 15,840 linear feet of sidewalk through the sidewalk repair program.
- Pavement Management Program included 8.6 lane miles of residential roads repaved with UBAS and 44 lane miles of thoroughfares repaved with a 2-inch mill and overlay.
- Pavement Management Program replaced 8,507 linear feet of sidewalk, 3.65 miles of curb and 3,313 linear feet of trail.
- Responded to eight snow and ice events in the 2021/22 winter season.
- Dumpster Days recycled material: 10 tons of e-waste and 20 tons of steel were properly recycled and kept out of the landfill.
- Hosted a successful Truck or Treat community event in October 2021.

# **Objectives for 2022/2023**

- Manage a successful pavement management and sidewalk repair program.
- Hire quality employees to fill vacant positions.
- Establish an in-house concrete repair program.

- Install new plumbing for the College bridge deicing system.
- Engage citizens on activities and projects related to Municipal Services.
- Host a successful Truck or Treat event in fall 2022.
- Complete a City-wide HVAC systems audit.
- Continue to maintain the standards of the ASE Blue Seal certification in fleet shop.
- Finalize our asset management framework.

#### **Future Opportunities/Issues**

- Maintenance of aging facilities and infrastructure.
- Hiring and retaining quality staff members.
- Additional lane miles for street maintenance and snow removal.
- Increased amount of square footage of facilities to maintain.
- Keeping up with new technologies in fleet and facilities.
- Focus on succession planning within all divisions for key leadership roles.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$4,227,905	\$4,507,427	\$5,027,296
Contractual Services		2,498,064	3,445,465	3,362,585
Commodities		1,916,576	2,401,879	2,513,550
Capital Outlay		43,090	98,000	124,500
Transfers		-	-	-
	TOTAL	\$8,685,635	\$10,452,771	\$11,027,931

### Major Budget Changes for FY 2023

- Additional funding largely due to a cost increase in supplies and parts.
- Additional funding provided to cover price increases associated with service agreements and utility rate increases.
- Funding for an additional Street Maintenance Worker.

STAFFING MUNICIPAL SERVICES			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Administration Support	2.00	2.00	2.00
Asset Management Technician	0.70	0.70	0.70
Asset Systems Coordinator	0.20	0.20	0.20
Assistant Municipal Services Director*	0.85	0.85	0.85
Municipal Services Director*	0.80	0.80	0.80
Pavement Management Coordinator	1.00	1.00	1.00
Construction Inspector (PMP)	1.00	1.00	1.00
ADMINISTRATION DIVISION TOTAL	6.55	6.55	6.55
Maintenance Worker	16.00	16.00	17.00
Street Foreman	4.00	4.00	4.00
Street Superintendent	1.00	1.00	1.00
<b>HIGHWAYS &amp; STREETS DIVISION TOTAL</b>	21.00	21.00	22.00
Traffic Sign Technician	1.00	1.00	1.00
Traffic Signal Technician	3.00	3.00	3.00

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Traffic Superintendent		1.00	1.00	1.00
	TRAFFIC DIVISION TOTAL	5.00	5.00	5.00
Administration Support		1.00	1.00	1.00
Facilities Foreman		1.00	1.00	1.00
Facilities Maintenance Technician		5.00	5.00	5.00
Facilities Manager		1.00	1.00	1.00
F/	ACILITIES DIVISION TOTAL	8.00	8.00	8.00
Body Mechanic		1.00	1.00	1.00
Equipment Mechanic		6.00	6.00	6.00
Fleet Superintendent		1.00	1.00	1.00
Fleet Supervisor		1.00	1.00	1.00
Parts Specialist		1.00	1.00	1.00
	FLEET DIVISION TOTAL	10.00	10.00	10.00
ML	JNICIPAL SERVICES TOTAL	50.55	50.55	51.55

\* 20% of the Director and 15% of the Assistant Director position are charged to the Stormwater fund and are not included in the above table.

#### MUNICIPAL SERVICES

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Municipal Services Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Superior Quality Services	Maintain all vehicles and equipment	% of fleet operational at all times	92%	92%	95%	94%	90%
Superior Quality Services	Coordinate snow/ice removal and storm-related emergencies.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the snow removal on major City streets	91%	91%	93%	93%	94%
Strategic Community Investment	Maintain streets, curb and gutters, sidewalk and rights-of- way and bike/hiking trails	% of citizen survey respondents who are "satisfied" or "very satisfied" with maintenance of City streets	79%	79%	84%	84%	85%
Strategic Community Investment	Maintain City facilities.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the quality and upkeep of City buildings	90%	90%	92%	92%	93%

Met or exceeded target for that fiscal year

Near fiscal year target but did not meet

Did not meet fiscal year target and improvement is needed

New measure, did not measure, or no data available

No target set

Source: 2019 & 2021 Citizen Survey results, Municipal Services Department statistical data

**LENEXA OVERVIEW** 

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

### PARKS AND RECREATION

General Fund – Parks & Recreation Department – 01500000 through 01509651

#### **Mission Statement**

Lenexa Parks and Recreation strengthens the community through exceptional people, programs, facilities and festivals.



#### **Core Services**

- Planning and developing parks and facilities that are environmentally sensitive, provide diverse leisure-time opportunities and support the community's vision and desires.
- Providing high-quality, high-impact recreation experiences by organizing, promoting and delivering programs, festivals, events and services to our community.
- Responding to our customers' needs through trust and communication.
- Promoting collaborative efforts and partnerships with other agencies and businesses to help obtain the vision of the community.
- Providing the quality of life for residents, businesses and visitors that make people choose Lenexa as their home and/or place of business.
- Maintain City's landscaped areas including green spaces, gateway and roads.

#### Accomplishments for 2021

- Successfully navigated the continuing challenges of the COVID-19 pandemic which spiked again in late fall and winter. The spike required reimplementation of some of the COVID-19 protocols including masking, social distancing and limited number of participants in programs.
- Record year of shelter rentals with a total of 847.
- Offered over 905 recreation program sessions serving roughly 11,000 enrollees. We continue to see growth in all areas of recreation.
- Provided over 110 hours of out-of-school programming to keep elementary age children safe and engaged.
- Selected an architect and construction manager for the Indian Trails Aquatic Center renovation. Design is underway.
- Brought back many of our festivals including BBQ (contestants only), Freedom Run, Spinach Festival, Chili Challenge and Sar-Ko Aglow. Looking forward to a full operational festival season for 2022.

GLOSSARY

GLOSSARY

- Held a very successful Farmers Market season with over 21,500 attendees. The season extended through the winter with Holiday Market weekends.
- As part of the plant propagation program, staff grew nearly 12,000 plants in-house that were planted in landscape beds located throughout the city. This is a cost savings of nearly \$75,000 versus purchasing from a local nursery.
- The community bike share program which partnered with RideKC saw higher usage compared to similar cities offering bike share programs. By the end of the year, popularity grew enough that users covered 100% of the operating costs for the final quarter.
- Offered 37 different special events including Paws in the Pool, Tiny Tot Tri, Moonlight Bike Ride and many more.
- Partnered with 49 businesses/organizations that provided sponsorship support for a total of \$31,540.
   \$28,865 were cash donations with the remainder as in-kind donations. Engaged three new sponsors in 2021: Urban Air Adventure Park, Herd Running, LLC, and ArchWell Health.
- The popular annual Senior Holiday Banquet returned as an in-person event and served close to 400 seniors and countless volunteers.
- All three outdoor pools opened for the season and experienced high usage totaling 48,463 visits between the three pools.
- Parks, trails and playgrounds continue to see record usage.
- Successful completion of the Peace Pole Art Project which was nominated for the Kansas Recreation and Parks Association new or innovative program award.
- Rentals started to trend back to pre-pandemic numbers with shelters and Community Center seeing the biggest increases.
- Hung nearly 17 miles of holiday lights that include 90,000 light bulbs on 212 large trees and four buildings.
- Successfully utilized "Goats on the Go" for grazing invasive plant material from a riparian area within Sar-Ko-Par Trails Park. This is an effort to eradicate invasive plants, such as bush honeysuckle and poison-ivy and reestablish these areas with native plant material. This program was extremely successful as both for maintenance and public engagement.
- Revamped and updated our WebTrac program registration website to include a more modern user interface. This not only looks better but allows for easier mobile registration.
- Completed the Aquatics Study Phase 2 Public Engagement setting road map for future investments in aquatics.

#### **Objectives for 2022/2023**

- Complete design and start construction on Community Center and Senior Center renovations.
- Completion of the park design for Cedar Station Park at Mize Lake.
- Complete design and start construction on Skate Park.
- Finalize construction of Disc Golf Course and new parking lot at Black Hoof Park.
- Complete the design for Indian Trails Aquatics renovations.
- Partner with Community Development to include future park trail locations as part of the Comprehensive Plan update.
- Begin work on Parks and Recreation Master Plan update.
- Begin work on the next major public art purchase.
- Expand recreational opportunities to compliment current offerings.
- Expand pickleball opportunities by creating a pickleball league at Bois D'Arc Park.
- Establish a disc golf tournament for the new disc golf course at Black Hoof Park.
- Grow our aquatics team to increase swim lessons, aquatic events, and water lifesaving programs.
- Expand adult trip offerings to include more extended travel.
- Partner with Communications to complete the department's annual marketing plan around services and programming offered.
- Bring community-wide festivals and events back with full capacity and function.
- Work with the Shawnee Mission School District/Johnson County Park & Recreation District on parking logistics for the aquatic events in City Center.

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### • Grow our sponsorship program for special events, bike share program, Farmers Market and the Lenexa

Arts Council activities.
Continue to identify funding options for the Scholarship Program through fundraising efforts.

#### Future Opportunities/Issues

- Management of a large menu of CIP projects and onboarding of new improvements.
- Identify funding for needed park improvements (pool renovations, new trails, trail maintenance, future park development).
- Staffing Recruitment and retention of qualified staff.
- Analyze festivals and events and make adjustments where appropriate in order to provide safe and quality experiences.
- Analyze recreation programs and services and adjust where appropriate in order to provide robust multigenerational program offerings.
- Adjust to the rising costs of inflation and identify opportunities to offset costs.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$4,420,972	\$5,307,948	\$6,072,104
Contractual Services		1,012,684	1,731,069	1,550,545
Commodities		609,205	813,726	838,001
Capital Outlay		87,983	37,906	72,906
Transfers		-	-	-
	TOTAL	\$6,130,844	\$7,890,649	\$8,533,556

#### Major Budget Changes for FY 2023

- Additional funding for landscaping and turf supplies to cover the rising costs of supplies such as fertilizer, seed and chemicals.
- Additional funding to cover various supplies for our building services and facilities division used for maintenance throughout our facilities and park and trails system. These include items such as playgrounds, picnic tables, trash cans, drinking fountains, trash bags, restroom supplies, cleaning supplies, etc. and everything needed to maintain them.
- Additional funding for contractual services to cover the continuation of the "Goats on the Go"; facility cleaning services; and new senior trip services.
- Additional funding for the Old Town Activity Center Manager
- Additional funding of \$110,000 for Recreation Program History, which includes one additional FTE.

STAFFING PARKS & RECREATION			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Administration Support	1.50	1.50	1.00
Concierges	0.38	0.38	0.38
Customer Service Representative	2.50	2.50	3.00
Customer Service Supervisor	1.00	1.00	1.00
Parks & Recreation Director	1.00	1.00	1.00
Assistant Park & Recreation Director	1.00	1.00	1.00
Recreation Superintendent	1.00	1.00	-
Recreation Services Manager	-	-	1.00

POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Old Town Activity Center Manager	-	-	1.00
Legler Barn Historian	-	-	1.33
ADMINISTRATION DIVISION TOTAL	8.38	8.38	10.71
Administration Support	1.00	1.00	1.00
Crew Leader	5.00	5.00	5.00
Irrigation Technician	1.00	1.00	1.00
Maintenance Worker	20.00	19.63	19.00
Parks Superintendent	1.00	1.00	1.00
Parks Supervisor	3.00	3.00	3.00
Seasonal Maintenance Worker	4.95	5.32	4.95
Forestry Technician	-	-	1.00
MAINTENANCE DIVISION TOTAL	35.95	35.95	35.95
Building Services Worker/Crew Leader	8.72	8.72	8.23
Building Services Supervisor	1.00	1.00	-
Building Services Manager	-	-	1.00
BUILDING SERVICES DIVISION TOTAL	9.72	9.72	9.23
Recreation Program Instructor	0.58	0.58	0.58
Recreation Superintendent	1.00	1.00	1.00
Recreation Supervisor	4.00	4.25	3.70
PROGRAM ADMINISTRATION DIVISION TOTAL	5.58	5.83	5.28
Concierge	1.53	1.53	1.53
THOMPSON BARN DIVISION TOTAL	1.53	1.53	1.53
Farmers Market Attendant	0.41	0.41	0.42
FARMERS MARKET DIVISION TOTAL	0.41	0.41	0.42
Recreation Supervisor	1.00	1.00	1.00
NATURE PROGRAM DIVISION TOTAL	1.00	1.00	1.00
Aquatics Manager	-	-	1.00
Aquatics Program Coordinator	-	-	1.00
Aquatics Specialist	0.50	0.50	-
Coaches	1.75	1.75	1.75
Swimming Pool Seasonal Worker	8.58	8.58	8.58
SWIMMING POOLS DIVISION TOTAL	10.83	10.83	12.33
Recreation Program Instructor	-	0.96	1.21
DANCE DIVISION TOTAL	-	0.96	1.21
PARKS AND RECREATION TOTAL	73.40	74.61	77.66

LENEXA OVERVIEW

FINANCIAL OVERVIEW

#### PARKS & RECREATION

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Parks & Recreation Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Strategic Community Investment	Planning and developing parks and facilities that are environmentally sensitive, provide diverse leisure- time opportunities and support the community's vision and desires	% of citizen survey respondents who are "satisfied" or "very satisfied" with the quality of parks and trails	94%	94%	97%	97%	95%
Strategic Community Investment	Planning and developing parks and facilities that are environmentally sensitive, provide diverse leisure- time opportunities and support the community's vision and desires	% of citizen survey respondents who are "satisfied" or "very satisfied" with the overall quality of walking and biking trails	92%	92%	93%	93%	94%
Superior Quality Services	Providing high-quality, high- impact recreation experiences by organizing, promoting and delivering programs, festivals, events and services to our community.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the overall quality of recreation programs	82%	82%	88%	88%	90%
Superior Quality Services	Providing the quality of life for residents, businesses and visitors that make people choose Lenexa as their home and/or place of business.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the proximity of City parks to your home	94%	94%	96%	96%	95%

Met or exceeded target for that fiscal year
Near fiscal year target but did not meet
Did not meet fiscal year target and improvement is needed
New measure, did not measure, or no data available
No target set

Source: 2019 & 2021 Citizen Survey results

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

GLOSSARY

### STORMWATER

Stormwater Fund — 80405000 through 80405550

#### **Mission Statement**

Maintain and enhance Lenexa's stormwater management system by implementing innovative and sustainable stormwater management practices.



#### **Core Services**

- Operate, inspect, maintain and construct stormwater collection systems, drainage structures, stormwater quality Best Management Practices (BMPs) and stream stabilization, restorations and enhancements.
- Implement stormwater management plan to meet regulatory requirements that address flood control, water quality, public education and protecting the natural environment.
- Coordinate stormwater management activities with other departments and agencies to provide recreational opportunities, limit stormwater impact on street infrastructure and enhance the quality of new construction and redevelopment throughout the City.

#### Accomplishments for 2021

- Hired a new stormwater superintendent.
- Grew approximately 3,000 native plants in the greenhouse for installation in City-owned stormwater facilities and for BMP Cost Share private rain gardens. Seeds are collected from established plants.
- Removed 680 cubic yards of debris by street sweeping and leaf removal.
- Inspected 79,261 feet of pipe.
- Removed 484 bags of litter out of the City-owned streams and BMPs.
- Successfully continued the prescribed burning program in house where 75-100 acres of native areas were burned.
- 21 storm structures lined in house resulting in a savings of \$60,000 compared to contracting out the work.

#### **Objectives for 2022/2023**

- Develop standard operating procedures for pond and wetland dredging program.
- Hire quality employees to fill vacant positions.
- Improve pollution prevention and good housekeeping program.
- Review and update street sweeper operation plan.

GLOSSARY

- Improve pesticide application program.
- Improve streambank and riparian zone maintenance plan.

#### **Future Opportunities/Issues**

- Corrugated Metal Pipe (CMP) replacement.
- Hiring and retaining quality staff.
- Continue to have a positive community outreach program on the benefits for stormwater.
- Maintenance of existing BMPs and infrastructure.
- Maintenance of additional BMPs and infrastructure with continued growth in the community.
- Maintenance of existing roadside ditches.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$1,395,208	\$1,789,258	\$1,936,700
Contractual Services		31,996	176,450	176,450
Commodities		90,082	138,720	144,320
Capital Outlay		425,000	25,000	100,000
Debt Service		837,998	3,011,006	3,284,735
Transfers		4,125,000	1,557,157	1,500,000
Reserves		-	-	1,301,944
	TOTAL	\$6,905,284	\$6,697,591	\$8,444,149

#### Major Budget Changes for FY 2023

- Debt Service and Transfers have been adjusted to incorporate stormwater projects funded in the Capital Improvement Program.
- Funding included for a storm box lining trailer and increases for supplies.

STAFFING STORMWATER			
Stormwater Management Fund			
POSITION	2021 Actual	2022 Revised Budget	2023 Budget
Asset Management Technician	0.30	0.30	0.30
Asset Systems Coordinator	0.80	0.80	0.80
Administration Division Total	1.10	1.10	1.10
Assistant to the Municipal Services Director	1.00	1.00	1.00
Maintenance Worker	13.00	11.00	11.00
Stormwater Maintenance Foreman	2.00	2.00	2.00
Stormwater Superintendent	1.00	1.00	1.00
Stormwater Street Sweeper Operator	-	2.00	2.00
Maintenance Division Total	17.00	17.00	17.00
Erosion Control Inspector	1.00	1.00	1.00
Project Manager	1.00	1.00	1.00
Stormwater Specialist	1.00	1.00	1.00
Development Division Total	3.00	3.00	3.00
STORMWATER TOTAL	21.10	21.10	21.10

\* 20% of the Municipal Services Director, 15% of the Assistant Municipal Services Director, and 20% of Deputy Community Development Director positions are charged to the Stormwater fund and are not included in the above table.

#### STORMWATER

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Stormwater Department. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Strategic Community Investment	Implement stormwater management plan to meet regulatory requirements that address flood control, water quality, public education and protecting the natural environment.	Replace a minimum of 4,000 lineal feet of Stormwater pipe each year	DNM	4,904	3,313	7,532	7,655
Strategic Community Investment	Implement stormwater management plan to meet regulatory requirements that address flood control, water quality, public education and protecting the natural environment.	Line a minimum of 5,000 linear feet of Stormwater pipe each year	DNM	9,622	2,728	10,232	9,294
Superior Quality Services	Operate, inspect, maintain and construct stormwater collection systems, drainage structures, stormwater quality Best Management Practices (BMPs) and stream stabilization, restorations and enhancements.	Conduct at least 200 BMP Stormwater inspections annually	DNM	212	301	372	350
Sustainable Policies and Practices	Coordinate stormwater management activities with other departments and agencies to provide recreational opportunities, limit stormwater impact on street infrastructure and enhance the quality of new construction and redevelopment throughout the City.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the overall quality of the City's stormwater system	81%	81%	85%	85%	86%

Met or exceeded target for that fiscal year	
Near fiscal year target but did not meet	
Did not meet fiscal year target and improvement is needed	
New measure, did not measure, or no data available	
No target set	
Source: 2019 & 2021 Citizen Survey results, Stormwater Department statistical data	DNM = Did Not Measure

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

GLOSSARY

#### 154

# **FINANCIAL**

### **REC CENTER**

Rec Center Fund — 82500000 through 82510000

#### **Mission Statement**

Lenexa Parks and Recreation strengthens the community through exceptional people, programs, facilities and festivals.



#### **Core Services**

- Offer a variety of quality programs and services for all ages to engage a wide variety of users.
- Provide a safe and affordable place for our community members to recreate, socialize and foster a healthy lifestyle.
- Maintain excellent facilities and services that help our customers live better lives.
- Build and strengthen community through our programs and services.

#### Accomplishments for 2021

- Successfully navigated our member re-engagement strategies, which resulted in a forty percent increase in memberships.
- Launched our first series of quarterly fitness check-ins as a way for the community to have simple, measurable goals and access to qualified wellness professionals. Outreach events are a great way to engage Rec Center members and the community.
- Managed expenses to ensure we met or exceeded cost recovery goals for the year.
- Hosted seven free community events that included, Yoga by the fireplace, Golden Egg Hunt, Teacher appreciation events, Halloween Scavenger Hunt, and our Selfies with Santa event. These mini-events brought over 1,000 community guests to the Rec Center.
- We experienced several months of record usage by members and day pass users.
- Successfully navigated the continuing challenges of the COVID-19 pandemic which spiked again in late fall and winter. The spike required reimplementation of some of the COVID-19 protocols including masking, social distancing and limited number of participants in programs and fitness classes.

#### Objectives for 2022/2023

• Continue to hold free community engagement events as an opportunity to stay mentally and physically healthy.

- Continued focus on member retention through our events and services.
- Improvement of Rec Center Member acquisition plan that ensures our membership base continues to meet our revenue objectives.
- Continue to provide Rec Center members with virtual fitness options during winter months to support wellness access from home.
- Develop a strategy to focus on employee engagement around staff retention efforts.
- Continue to replace fitness equipment following the five-year replacement plan.
- Develop a Furniture and Fixture Equipment Replacement Program.

#### Future Opportunities/Issues

- Continue efforts towards maintaining 100% cost recovery given rising costs with utilities, labor, etc.
- Focus on recruitment and retention of quality team members within our frontline positions. The labor market for these types of positions is limited and competitive.
- Exploring new revenue opportunities through programs and services.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$1,748,089	\$2,018,249	\$2,492,100
Contractual Services		364,876	500,803	505,123
Commodities		154,964	272,025	299,025
Capital Outlay		-	115,678	96,942
Debt Service		-	-	-
Transfers		-	-	-
Reserves		-	-	1,704,345
	TOTAL	\$2,267,929	\$2,906,755	\$5,097,535

#### Major Budget Changes for FY 2023

- Funding increase for Fitness Equipment Replacement
- Funding increase for window blinds and building restoration of lobby concrete flooring.

STAFFING REC CENTER			
82 FUND: 500 REC CENTER			
POSITION	2021 Actual	2022 Revised	2022 Budget
Assistant Rec Center Manager	0.50	Budget 0.50	2023 Budget 0.50
Rec Center Manager	1.00	1.00	1.00
ADMINISTRATION DIVISION TOTAL	1.50	1.50	1.50
Attendant	3.75	3.75	3.75
Customer Service (Front Desk) Representative	5.90	5.90	5.90
Customer Service Supervisor	1.00	1.00	1.00
CUSTOMER SERVICE DIVISION TOTAL	10.65	10.65	10.65
Facilities Maintenance Technician	1.00	1.00	1.00
Parks Maintenance Worker	1.00	1.00	1.00
FACILITIES DIVISION TOTAL	2.00	2.00	2.00
Building Services Worker/Crew Leader	5.00	5.00	5.49

POSITION	2021 Actual	2022 Revised Budget	2023 Budget
BUILDING SERVICES DIVISION TOTAL	5.00	5.00	5.49
Assistant Rec Center Manager	0.50	0.50	0.50
Attendants	0.85	0.85	0.85
<b>RENTAL &amp; EVENTS DIVISION TOTAL</b>	1.35	1.35	1.35
Program Instructor	0.69	0.69	0.69
ENRICHMENT DIVISION TOTAL	0.69	0.69	0.69
Attendant/Counselor	4.50	4.50	3.50
Camp Director	0.58	0.58	0.58
Recreation Supervisor	0.25	0.25	0.25
CAMPS DIVISION TOTAL	5.33	5.33	4.33
Attendant	0.96	-	-
Recreation Supervisor	0.25	-	-
DANCE DIVISION TOTAL	1.21	-	-
Attendant	2.94	2.94	2.94
Recreation Supervisor	0.25	0.25	0.25
SPORTS DIVISION TOTAL	3.19	3.19	3.19
Aquatics Specialist	0.50	0.50	-
Aquatics Program Coordinator	0.52	0.52	0.50
Lifeguards	13.39	13.39	13.39
Pool Managers	1.83	1.83	1.83
Recreation (Aquatics) Supervisor	0.50	0.50	0.50
SWIMMING POOL DIVISION TOTAL	16.74	16.74	16.22
Attendant	1.55	1.55	1.55
Fitness Coordinator	0.72	0.72	-
Personal Trainer	0.50	0.50	0.50
Program Instructor	2.58	2.58	2.58
Recreation Supervisor	0.75	0.75	0.75
FITNESS DIVISION TOTAL	6.10	6.10	5.38
REC CENTER TOTAL	53.76	52.55	50.80

LENEXA OVERVIEW

FINANCIAL OVERVIEW

#### **REC CENTER**

#### **KEY PERFORMANCE INDICATORS**

The Key Performance Indicators summary represents a select set of performance indicators that, when looked at together, provide a snapshot of the overall heath and well-being of the Rec Center. The measures selected contain a mix of key indicators from various department outcome measures. Prior year trend information is provided. Refer to the Lenexa Overview section for additional department information as it relates to the Guiding Principals.

Guiding Principle	Department Core Services	Key Indicator	2019 Actual	2020 Actual	2021 Actual	2022 Estimate	2023 Target
Superior Quality Services	Offer a variety of quality programs and services for all ages to engage a wide variety of users.	% of citizen survey respondents who are "satisfied" or "very satisfied" with the Lenexa Rec Center	81%	81%	89%	89%	90%
Superior Quality Services	Offer a variety of quality programs and services for all ages to engage a wide variety of users.	Total number of memberships	9,185	6,167	8,563	9,474	9,948
Superior Quality Services	Provide a safe and affordable place for our community members to recreate, socialize and foster a healthy lifestyle.	Rec Center revenue as a percentage of budget	144%	65%	107%	106%	>=100%

Met or exceeded target for that fiscal year Near fiscal year target but did not meet Did not meet fiscal year target and improvement is needed New measure, did not measure, or no data available No target set

Source: 2019 & 2021 Citizen Survey results, Rec Center statistical data

LENEXA OVERVIEW

FINANCIAL OVERVIEW CAPITAL IMPROVEMENT PROGRAM & DEBT MANAGEMENT DEPARTMENT/FUND BUDGETS

NON-BUDGETED FUNDS

**GLOSSARY** 

### CEMETERY FUND

Cemetery Fund – 83000000

#### **Mission Statement**

To provide a serene and attractive final resting place in a way that honors Lenexa's history and treats those interred, now and in the future, with integrity, empathy and respect.



#### **Core Services**

- Burial plot sales
- Burials and interments
- Maintenance and upkeep of the Lenexa Cemetery

#### Accomplishments for 2021

• Not applicable

#### Objectives for 2022/2023

 Successfully transition operations and assets of the cemetery from the Lenexa Cemetery Association to the City.

#### **Future Opportunities/Issues**

- Ongoing maintenance and upkeep
- Unmarked grave identification
- Digitized and geolocated burial plot information

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	25,000
Commodities		-	-	-
Capital Outlay		-	-	-
Debt Service		-	-	-
Transfers		-	-	
Reserves		-	-	300,000
	TOTAL	\$0	\$0	\$325,000

Major Budget Changes for FY 2023
The City will begin taking over operations of the Lenexa Cemetery located near 87th Street Parkway and Pflumm Road.

### SPECIAL HIGHWAY

Special Highway Fund - 25

#### **Fund Description**

To account for monies levied by the State of Kansas (Motor Fuel Tax) producing revenues to be used to defray in whole or in part the cost of constructing, altering, reconstructing, maintaining and repairing streets and highways pursuant to KSA 79-3425C.

#### **Core Services**

• Funding for pavement management program.

SPECIAL HIGHWAY				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Capital Outlay		-	-	-
Transfers		1,621,986	1,430,000	1,546,000
Reserves		-	-	384,025
	TOTAL	\$1,621,986	\$1,430,000	\$1,930,025

#### Major Budget Changes for FY 2023

• \$1,546,000 is allocated for the pavement management program. (Special Highway revenue estimate is provided by the State annually).

## SPECIAL ALCOHOL

Special Alcohol Fund - 26

#### **Fund Description**

To account for monies provided by state liquor taxation on private clubs and expended for the purchase, establishment, and maintenance of services or programs for alcoholism prevention and education.

#### **Core Services**

- Alcoholism prevention.
- Drug abuse awareness and education.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		204,635	205,000	205,000
Commodities		29,920	30,000	88,000
Capital Outlay		-	-	-
Transfers		-	-	60,000
Reserves		-	-	734,970
	TOTAL	\$234,555	\$235,000	\$1,087,970

#### Major Budget Changes for FY 2023

- \$135,000 for Drug & Alcoholism Council.
- \$70,000 included for the Mental Health Co-Responders positions.
- \$30,000 included for DARE Supplies.

(Special Alcohol revenue estimate is provided by the State annually.)

### SPECIAL PARKS & RECREATION

Special Parks & Recreation Fund - 27

#### **Fund Description**

To account for monies provided by state liquor taxation on private clubs and expended for the purchase, establishment and maintenance of services or programs for alcoholism prevention and education. Special Alcohol Funds are to be evenly distributed between the General Fund, Special Parks and Recreation Fund and the Special Alcohol Fund.

#### **Core Services**

• Funding for parks capital improvement projects.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Capital Outlay		-	-	
Transfers		271,000	434,607	353,000
Reserves		-	-	137,494
	TOTAL	\$271,000	\$434,607	\$490,494

#### Major Budget Changes for FY 2023

 Transfer of funds to Parks and Recreation capital projects increases due to additional revenue from liquor taxes.

## TOURISM AND CONVENTION

Tourism And Convention Fund - 28

#### **Fund Description**

To account for monies derived from transient guest tax levied on the gross rental receipts paid by guests for lodging to be used for promotion of tourism, conventions and economic development.

#### **Core Services**

- Funding for Convention & Visitors Bureau.
- Funding for Economic Development Council.
- Funding for art purchases.
- Funding for Legler Barn operations.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$11,567	\$17,048	\$121,927
Contractual Services		609,975	614,673	614,673
Commodities		545	2,400	22,400
Capital Outlay		60,000	-	-
Debt Service		276,856	273,106	274,106
Transfers		-	22,000	22,000
Reserves		-	-	1,705,127
	TOTAL	\$958,943	\$929,227	\$2,760,233

#### **Major Budget Changes for FY 2023**

- \$270,000 included for the Convention & Visitors Bureau.
- \$335,000 for Lenexa Economic Development Council.
- \$22,000 for art purchases (transfer to Capital Improvement Fund).
- \$31,927 for Legler Barn operations.
- \$274,106 for debt service payments on the City Center East Conference Center.

STAFFING LEGLER BARN				
POSITION		2021 Actual	2022 Revised Budget	2023 Budget
Customer Service Representative		0.50	0.50	0.50
	TOURISM FUND TOTAL	0.50	0.50	0.50

### PARKS AND RECREATION IMPACT FEE

Parks and Recreation Impact Fee Funds - 40, 41, 42

#### **Fund Description**

To account for monies provided by park impact fees imposed on new development and expended on parks and recreation facilities and public art. This fee ensures that new development bears a proportionate share of the cost of providing parks and recreation facilities.

#### **Core Services**

- The Parks and Recreation Impact Fee Funds (PRIF) are divided into three designated PRIF Districts to ensure the projects are related to the demand generated by the new development in the PRIF District.
- Expenditures are budgeted to finance eligible parks and recreation and public art projects.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Capital Outlay		-	-	-
Transfers		-	425,000	425,000
Reserves		-	-	2,983,254
	TOTAL	\$-	\$425,000	\$3,408,254

#### **Major Budget Changes for FY 2023**

Transfer of funds to Parks and Recreation capital projects.

GLOSSARY

### STREET TREE

Street Tree Funds - 43, 44, 45

#### **Fund Description**

To account for monies received from building permits for the purpose of financing the landscaping of streetside property in areas under development.

#### **Core Services**

- The Street Tree Funds are divided into three designated zones.
- The funds are solely for the purpose of purchasing street tree planting for the zone in which the funds were collected.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		62,889	90,000	90,000
Capital Outlay		-	-	-
Transfers		-	-	-
Reserves		-	-	459,664
	TOTAL	\$62,889	\$90,000	\$549,664

#### Major Budget Changes for FY 2023

• Funding for cost of street trees.

### TRANSPORTATION IMPROVEMENT PLAN

Transportation Improvement Plan Funds - 46,47,48

#### **Fund Description**

To account for monies provided by traffic impact fees imposed on new development and expended on transportation operational improvements.

#### **Core Services**

- The Transportation Improvement Program (TIP) is divided into three designated TIP Districts (Funds) to ensure the projects are related to the traffic demand generated by the new development.
- Expenditures are budgeted to finance eligible transportation projects.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Capital Outlay		-	-	-
Transfers		671,713	775,000	775,000
Reserves		-	-	2,171,406
	TOTAL	\$671,713	\$775,000	\$2,946,406

#### Major Budget Changes for FY 2023

• Transfer of funds to traffic capital projects increases due to additional revenue from development activity.

### NEIGHBORHOOD REVITALIZATION

Neighborhood Revitalization Fund - 50

#### **Fund Description**

To provide for revitalization efforts to improve neighborhoods and continue the City's reputation as a safe, attractive and friendly community. The incentives encourage property owners to reinvest and increase the assessed value of their properties. The district boundaries are 85th Street on the north, 98th Street on the south, Goddard Street on the east, and Acuff Lane on the west. The district also includes two small portions of the City to the north and south of this area.

#### **Core Services**

 Owners of single family homes or duplexes that are approved for the property tax rebate will receive an 85% rebate of the increase in property tax associated with the increased assessed valuation for 10 years. Owners of multi-family residential and commercial properties will generally receive a 75% rebate for 10 years. The City stopped taking new applications for funding in February 2017.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		225,601	350,000	350,000
Commodities		-	-	-
Capital Outlay		-	-	-
Transfers		-	-	-
Reserves		-	-	441,810
	TOTAL	\$225,601	\$350,000	\$791,810

#### Major Budget Changes for FY 2023

 No major budget changes. Neighborhood Revitalization District rebate payments are charged to contractual services.

### CITY CENTER TIF

City Center TIF District Fund - 51

#### **Fund Description**

To account for monies received from Johnson County for the Tax Increment Financing (TIF) property tax increment to reimburse the City and developers for certified costs associated with the City Center TIF District.

#### **Core Services**

• Reimbursing the City and developers for eligible costs associated with the City Center TIF District.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		4,428,210	8,645,000	8,644,560
Transfers		1,633,449	43,000	43,440
Reserves		-	-	3,099,225
	TOTAL	\$6,061,659	\$8,688,000	\$11,787,225

#### Major Budget Changes for FY 2023

### **MINING TIF**

Mining TIF District Fund - 53

#### **Fund Description**

To account for monies received from Johnson County for the Tax Increment Financing (TIF) property tax increment to reimburse developers for certified costs associated with the Mining TIF District.

#### **Core Services**

• Reimbursing developers for eligible costs associated with the Mining TIF District.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		1,759,113	3,338,000	3,338,225
Transfers		4,528	17,000	16,775
Reserves		-	-	1,497,344
	TOTAL	\$1,763,641	\$3,355,000	\$4,852,344

#### Major Budget Changes for FY 2023

### I-35 & 95TH STREET TIF

I-35 & 95th Street TIF Fund - 63

#### **Fund Description**

To account for monies received from the Tax Increment Financing (TIF) District for the purpose of redevelopment at the intersection of I-35 and 95th Street.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the I-35 & 95th Street development.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		305,068	1,470,000	1,469,615
Transfers		1,533	7,000	7,385
Reserves		-	-	2,151,455
	TOTAL	\$306,601	\$1,477,000	\$3,628,455

#### Major Budget Changes for FY 2023

### **RIDGEVIEW MINING TIF**

Ridgeview Mining TIF Fund - 54

#### **Fund Description**

To account for monies received from the Tax Increment Financing (TIF) District for the purpose of redevelopment at the intersection of 95th and Renner Boulevard.

#### **Core Services**

• Reimbursing developers for eligible costs associated with the Ridgeview Mining TIF District.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	1,430,000	1,429,815
Transfers		1,004,230	7,000	7,185
Reserves		-	-	844,292
	TOTAL	\$1,004,230	\$1,437,000	\$2,281,292

#### Major Budget Changes for FY 2023

### SOUTH MINING TIF

South Mining TIF Fund - 55

#### **Fund Description**

To account for monies received from the Tax Increment Financing (TIF) District for the purpose of redevelopment within the vicinity of Kansas Highway 10 and Renner Boulevard west to Ridgeview Road.

#### **Core Services**

• Reimbursing developers for eligible costs associated with the South Mining TIF District.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	-	-
Transfers		-	-	50,000
Reserves		-	-	-
	TOTAL	\$-	\$-	\$50,000

#### Major Budget Changes for FY 2023

### ORCHARD CORNERS CID

Orchard Corners CID Fund - 56

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment in the Orchard Corners District.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Orchard Corners CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		665,242	693,000	792,000
Transfers		6,889	7,000	8,000
Reserves		-	-	172,086
	TOTAL	\$672,131	\$700,000	\$972,086

#### Major Budget Changes for FY 2023

### PRAIRIE CREEK CID

Prairie Creek CID Fund - 57

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment in the Prairie Creek District.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Prairie Creek CID district.

EXPENDITURE INFORMATION			
EXPENDITURE CATEGORY	2021 Actual	2022 Revised Budget	2023 Budget
Personal Services	\$-	\$-	\$-
Contractual Services	-	-	-
Commodities	-	-	-
Economic Development	145,937	173,285	198,000
Transfers	1,553	1,750	2,000
Reserves	-	-	28,422
Т	OTAL \$147,490	\$175,035	\$228,422

#### Major Budget Changes for FY 2023

### QUIVIRA 95 CID

Quivira 95 CID Fund - 58

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment in the northwest corner of 95th Street and Quivira Road.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Quivira 95 CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		37,471	51,480	59,400
Transfers		386	520	600
Reserves		-	-	6,235
	TOTAL	\$37,857	\$52,000	\$66,235

#### Major Budget Changes for FY 2023

### GREYSTONE PLAZA CID

Greystone Plaza CID Fund - 59

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment in the Greystone Plaza area located north of 87th Street Parkway and west of Rosehill Road.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Greystone Plaza CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	
Commodities		-	-	-
Economic Development		57,708	79,200	79,200
Transfers		624	800	800
Reserves		-	-	9,883
	TOTAL	\$58,332	\$80,000	\$89,883

#### Major Budget Changes for FY 2023

### LIVING SPACES CID

Living Spaces CID Fund - 60

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Living Spaces located near the I-35 and 95th Street Interchange.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Living Spaces CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	-	49,500
Transfers		-	-	500
Reserves		-	-	-
	TOTAL	\$-	\$-	\$50,000

#### **Major Budget Changes for FY 2023**

• CID becomes active January 1, 2023.

### CITY CENTER EAST #1 CID

City Center East #1 CID Fund - 61

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment in the City Center East Village that contains an office building (primarily occupied by AMN Healthcare - B.E. Smith) and the Grand Street Cafe.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the City Center East #1 CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	19,800	79,200
Transfers		-	200	800
Reserves		-	-	15,178
	TOTAL	\$-	\$20,000	\$95 <i>,</i> 178

#### Major Budget Changes for FY 2023

### CITY CENTER EAST #2 CID

City Center East #2 CID Fund - 62

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment, which includes the portion of the City Center East Village that contains the Hyatt Place hotel and adjacent restaurant.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the City Center East #2 CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	
Commodities		-	-	-
Economic Development		1,031	108,900	108,900
Transfers		17	1,100	1,100
Reserves		-	-	338,286
	TOTAL	\$1,048	\$110,000	\$448,286

#### Major Budget Changes for FY 2023

### SPRINGHILL SUITES CID

Springhill Suites CID Fund - 64

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Marriott SpringHill Suites hotel in City Center North.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Springhill Suites CID district.

EXPENDITURE INFORMATION			
EXPENDITURE CATEGORY	2021 Actual	2022 Revised Budget	2023 Budget
Personal Services	\$-	\$-	\$-
Contractual Services	-	-	-
Commodities	-	-	-
Economic Development	38,008	59,400	59,400
Transfers	400	600	600
Reserves	-	-	7,330
то	TAL \$38,408	\$60,000	\$67,330

#### Major Budget Changes for FY 2023

### CANDLEWOOD SUITES CID

Candlewood Suites CID Fund - 65

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes Candlewood Suites hotel located near the I-35 and 95th Street interchange.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Candlewood Suites CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		18,838	29,700	29,700
Transfers		200	300	300
Reserves		-	-	2,981
	TOTAL	\$19,038	\$30,000	\$32,981

#### Major Budget Changes for FY 2023

### HOLIDAY INN EXPRESS CID

Holiday Inn Express CID Fund - 66

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Holiday Inn Express hotel located near the I-35 and 95th Street Interchange.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Holiday Inn Express CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	
Commodities		-	-	-
Economic Development		17,661	34,650	34,650
Transfers		179	350	350
Reserves		-	-	2,751
	TOTAL	\$17,840	\$35,000	\$37 <i>,</i> 751

#### Major Budget Changes for FY 2023

### SONOMA PLAZA CID

Sonoma Plaza CID Fund - 67

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes Sonoma Plaza retail development located south of 87th Street Parkway along Maurer Road.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Sonoma Plaza CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		443,873	381,150	381,150
Transfers		4,484	3,850	3,850
Reserves		-	-	73,496
	TOTAL	\$448,357	\$385,000	\$458,496

#### Major Budget Changes for FY 2023

### CITY CENTER AREA E CID

City Center Area E CID Fund - 68

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the new building (Area E) located in the southwest corner of 87th Street Parkway and Renner Boulevard.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the City Center Area E CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		58,314	49,500	49,500
Transfers		589	500	500
Reserves		-	-	7,205
	TOTAL	\$58,903	\$50,000	\$57,205

#### Major Budget Changes for FY 2023

• No major budget changes.

GLOSSARY

### LENEXA POINT CID

Lenexa Point CID Fund - 69

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Lenexa Point Shopping Center area, which is located in the northwest corner of 87th Street Parkway and Maurer Road.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Lenexa Point CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		244,067	217,800	217,800
Transfers		2,465	2,200	2,200
Reserves		-	-	32,725
	TOTAL	\$246,532	\$220,000	\$252,725

#### Major Budget Changes for FY 2023

### RETREAT ON THE PRAIRIE CID

Retreat On The Prairie CID Fund - 601

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Retreat on the Prairie Shopping Center area, which is located in the northwest corner of Ridgeview Road and Interstate 10.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Retreat On The Prairie CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	-	49,500
Transfers		-	-	500
Reserves		-	-	-
	TOTAL	\$-	\$-	\$50,000

#### Major Budget Changes for FY 2023

• CID becomes active July 1, 2023.

### JAYHAWK RIDGE CID

Jayhawk Ridge CID Fund - 602

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Jayhawk Ridge mixed-use development, which is located in the southeast corner of Prairie Star Parkway and Ridgeview Road.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Jayhawk Ridge CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	-	49,500
Transfers		-	-	500
Reserves		-	-	-
	TOTAL	\$-	\$-	\$50,000

#### Major Budget Changes for FY 2023

• CID becomes active January 1, 2023.

### TEN RIDGE CID

Ten Ridge CID Fund - 603

#### **Fund Description**

To account for monies received from the Community Improvement District (CID) District additional 1% City sales tax for the purpose of redevelopment which includes the Ten Ridge mixed-use development, which is located in the northeast corner of Ridgeview Road and Kansas Highway 10.

#### **Core Services**

• Reimbursing the developer for eligible costs associated with the Ten Ridge CID district.

EXPENDITURE INFORMATION				
EXPENDITURE CATEGORY		2021 Actual	2022 Revised Budget	2023 Budget
Personal Services		\$-	\$-	\$-
Contractual Services		-	-	-
Commodities		-	-	-
Economic Development		-	-	49,500
Transfers		-	-	500
Reserves		-	-	-
	TOTAL	\$-	\$-	\$50,000

#### Major Budget Changes for FY 2023

• CID becomes active January 1, 2023.



## NON-BUDGETED FUNDS

This section lists the funds of the City of Lenexa that are not budgeted, with a short explanation of each. Also included are listings of uses for the money transfers into the Capital Improvement Fund.

### NON-BUDGETED FUNDS

The City's non-budgeted funds consist of special revenue funds, expendable trust funds and internal service fund types. Typically, these funds are used to account for revenues derived from specific sources, which are designated to finance particular functions or activities of the City. Applicable Kansas statutes require that annual budgets be legally adopted for all funds unless exempted by a specific statute. Control over spending in funds that are not subject to legal budgets is maintained by the use of internal spending limits established by the City.

#### 03 - Lenexa Foundation Fund

To account for monies provided by public donations and restricted contributions.

#### 10 – Capital Improvement Fund (C.I.F.)

To account for monies transferred from the General Fund and any other City funds for the purpose of financing authorized capital improvement projects and expenditures for machinery and equipment. Included in the 2023 budget is a \$18,712,921 transfer to this fund and is distributed as follows:

3/8 Cent Sales Tax: This sales tax will be used for parks/civic projects and the Pavement Maintenance Program.	\$8,523,000
1/4 Cent County Sales/Use Tax: This sales tax will be used for public safety projects.	1,748,000
Capital Projects: These monies will be added to the 2023-2027 CIP to help fund various capital projects.	8,419,921
Art Projects: These monies will be added to the CIF to help fund the purchase of art for the City.	22,000

#### 15 – Grants

To account for monies received by various Grants and to fund a specific purpose. (i.e. CARES, Sobriety/ Saturation Grant and Special Traffic Enforcement Program).

#### 20 – Law Enforcement Trust Fund

To account for monies received from the confiscation and sale of items seized in drug related offenses.

#### 21 – Legal Trust Fund

To account for monies received from the confiscation and sale of items seized in drug related offenses and also proceeds from certain state grant programs.

#### 73 – Facilities Maintenance Fund

To account for monies transferred from the General Fund and Capital Improvement Fund and reserved for repairs to City buildings. In the 2023 budget, \$500,000 has been allocated to transfer to this fund.

#### 75 - Equipment Reserve Fund

To account for monies transferred from the General Fund and Capital Improvement Fund to provide for level funding of equipment replacements in all City departments. In the 2023 budget, \$1,950,000 has been allocated to transfer to this fund.

#### 85 – Health Plan Fund

To account for the City of Lenexa's self insured health plan for employees, retirees, and individuals eligible for continued coverage.

#### 86 - Risk Management Fund

To account for monies transferred from the General Fund and reserved for the purpose of paying claims and related costs arising from legal action and settlement.

#### 87 – Workers Compensation Fund

To account for the City's self-insured workers compensation plan for employees.

#### 90 – Pension Trust Fund

To account for the accumulation of resources for pension benefit payments from the City's Defined Benefit Pension Plan.



This section includes definitions of terms and acronyms used throughout the budget document.

### GLOSSARY

**ACCOUNTING SYSTEM** – The total structure of records and procedures which discover, record, classify, summarize, and report information on the financial position and results of operations of the city government.

**A.C.F.R.** – (Annual Comprehensive Financial Report) A financial report that encompasses all funds and component units of the government.

**ACCRUAL ACCOUNTING** – A method of accounting that recognizes the financial effect of transactions, events, and interfund activities when they occur, regardless of the timing of related cash flows.

**ADMINISTRATIVE TEAM** — The Administrative Team (A-team) is composed of the following positions: City Manager, Deputy City Manager, Assistant City Manager, Chief Financial Officer, Deputy Chief Financial Officer, City Attorney, Deputy City Attorney, Community Development Director, Deputy Community Development Director, Fire Chief, Deputy Fire Chief, Fire Division Chief, Human Resources Director, Assistant Human Resources Director, Municipal Services Director, Assistant or Deputy Municipal Services Director, Parks and Recreation Director, Assistant or Deputy Parks and Recreation Director, Police Chief, Deputy Police Chief, Communications Director, Information Technology Director, and Assistant InformationTechnology Director.

**APPRAISED VALUATION** – The value set upon real estate or other property by the Johnson County Appraiser.

**APPROPRIATION** – The act of authorizing the expenditure of a designated amount of public funds for a specific purpose.

**A.P.W.A.** – (American Public Works Association) An international educational and professional association of public agencies, private sector companies, and individuals dedicated to providing high quality public works goods and services.

**ASSESSED VALUATION** – By law, a fixed percentage of the appraised market valuation as found by the Appraiser.

**BALANCED BUDGET** – Budget in which projected resources (revenues plus use of fund balance) equal projected expenditures. Applies to each fund appropriated in the City's budget.

**BMP** – (Best Management Practices) Practices that are determined to be the most technologically or economically feasible means of preventing or managing potential impacts.

**BOND** – A written promise, generally under seal, to pay a specific sum of money, called the face value, at a fixed time in the future, called the date of maturity, and carrying interest at a fixed rate, usually payable periodically.

**BOND INDEBTEDNESS** – The portion of a government's debt represented by outstanding bonds.

**B.O.Z.A.** – (Board of Zoning Appeals) The Board of Zoning Appeals is the body that considers and makes decisions about: appeals of the City's actions in administering the zoning regulations of the Unified Development Code (UDC), variances from the specific requirements of the UDC and exceptions that are specifically authorized by the UDC.

**BUDGET** – A financial plan, for a specified period, of the governmental operation, that matches all planned revenues and expenditures with the services provided the residents of the city.

**CAPITAL ASSETS** – Assets of significant value and having a useful life of several years, also called fixed assets. Capital assets includes land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, art and infrastructure. All land will be capitalized, infrastructure will be capitalized if it is valued over \$300,000 and has a useful life of greater than 5 years, and items other than land or infrastructure will be capitalized if it is valued over \$10,000 for Governmental funds, and \$5,000 for Enterprise funds and has a useful life of greater than 2 years.

**CAPITAL EXPENDITURES** — An expenditure that results in the acquisition of or addition to fixed assets (capital assets).

**CAPITAL IMPROVEMENTS** – Expenditures related to the acquisition, expansion or rehabilitation of an element of the government's physical plant, sometimes referred to as infrastructure.

**CAPITAL OUTLAY** — Fixed assets that have a value of \$10,000 or more and have a useful economic lifetime of more than one year; or, assets of any value if the nature of the item is such that it must be controlled for custody purposes as a fixed asset.

**CAPITAL PROJECT** — Major construction, acquisition, or renovation activities which add value to a government's physical assets or significantly increase their useful life, also called capital improvements.

**C.A.R.S.** – (County Assisted Road System) A program which provides funds to the cities of Johnson County to construct and maintain their major arterials.

**CASH BASIS LAW** – A statute that requires that cash be on hand before incurring an obligation.

**C.D.B.G.** – (Community Development Block Grant) A grant provided by Department of Housing and Urban Development (HUD) to serving low- to moderate-income residents throughout the County.

**C.D.L.** — (Commercial Drivers License) A license that meets certain "standards" that are the same for every state and that is required to drive certain kinds of commercial vehicles.

**C.I.F.** – (Capital Improvement Fund) A fund that accounts for monies transferred from the General Fund and any other city funds for the purpose of financing authorized capital improvement projects and expenditures for machinery and equipment.

**C.I.P.** – (Capital Improvement Program) A plan that serves as a guide for the efficient and effective provision of public facilities, outlining timing and financing schedules of capital projects for a five year time period.

**COMMODITIES** – Expendable items that are consumable or have a short life span. Examples include office supplies, gasoline, minor equipment, and asphalt.

**COMMUNITY IMPROVEMENT DISTRICT (CID)** – Established to encourage and promote economic development, tourism and community investment within a defined CID area. A CID Project should provide public benefits such as strengthening economic development and employment opportunities; reducing blight, enhancing tourism; upgrading older real estate through redevelopment or rehabilitation; or promoting sustainability. Public financing is achieved by levying and collecting special assessments and/or a CID sales tax on property in the District.

**CONTINGENCY** — A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted.

**D.A.R.E.** – (Drug Awareness Resistance Education) A police officer-led series of classroom lessons that teaches children how to resist peer pressure and live productive drug and violence-free lives.

**DEBT SERVICE** — The cost of paying principal and interest on borrowed money according to a predetermined payment schedule.

**DEBT SERVICE FUND** — A fund established to account for the accumulation of resources for, and the payment of, long-term principal and interest.

**DEPARTMENT** — A major administrative organizational unit of the City that indicates overall management responsibility for one or more activities.

**DEPRECIATION** – Expiration in the service life of capital assets attributable to wear and tear, deterioration, action of the physical elements, inadequacy or obsolescence.

**DERIVATIVE** — Contract whose value depends on, or derives form, the value of an underlying asset, reference rate or index.

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**DIVISION** – A distinct subsection of a department that also indicates a separation of management responsibility.

**D.U.I.** – (Driving Under the Influence) The act of operating a motor vehicle after having consumed alcohol or other drugs, to the degree that mental and motor skills are impaired.

**EMPLOYEE BENEFITS** — Contributions made by a government to meet commitments or obligations for employee fringe benefits. Included are the governments share of costs for social security and the various pension, medical, and life insurance plans.

**ENCUMBRANCE** — The commitment of appropriated funds to purchase an item or service. To encumber funds means to set aside or commit funds for a specified future expenditure, to a specific vendor.

**ENTERPRISE FUND** — An enterprise fund is used to account for the acquisition, operation, and maintenance of governmental facilities and services that are predominantly self-supporting through user charges. The City currently has three enterprise funds- Stormwater, Rec Center, and Cemetery Fund.

**EXPENDITURES** – A decrease in the net financial resources of the city due to the acquisition of goods and services.

**EXPENSE** — Charges incurred (whether paid immediately or unpaid) for operations, maintenance, interest or other charges.

**F.H.W.A.** – (Federal Highway Administration) Provides Federal financial resources and technical assistance to State and local governments for constructing, preserving, and improving the National Highway System.

**FIDUCIARY FUNDS** – A category of funds used to report assets held in a trustee or agency capacity for others and which therefore cannot be used to support the government's own programs.

**FISCAL YEAR** — A twelve-month period to which the annual budget applies. (The City of Lenexa's fiscal year is from January 1 to December 31.)

**F.T.E.** — (Full Time Equivalent) Personnel numbers are represented in full time equivalents. One full time equivalent generally equates to 2,080 hours per year.

**FULL FAITH AND CREDIT** — A pledge of the general taxing power of a government to repay debt obligations.

**FUNCTION** – A group of related activities aimed at accomplishing a major service or regulatory program for which a government is responsible. (Example: Governmental Administration.)

**FUND** – An accounting entity with a self-balancing set of accounts that record financial transactions for a specific government activity or function.

**FUND BALANCE** – Net position of a governmental fund (difference between assets, liabilities, deferred outflows of resources, and deferred inflows of resources).

**G.A.A.P.** – (Generally Accepted Accounting Principles) Uniform minimum standards for financial accounting and recording, encompassing the conventions, rules, and procedures that define accepted accounting principles.

**G.A.S.B.** – (Governmental Accounting Standards Board) The authoritative standard setting body for state and local governments.

**GENERAL FUND** — This is the general operating fund of a city. The revenues and expenditures associated with all services traditionally associated with local governments are accounted for in this fund, except for those services that are required to be accounted for in some other fund.

**GENERAL OBLIGATION BONDS** – (G.O. Bonds) Bonds that finance a variety of public projects that pledge the full faith and credit of the city.

**G.F.O.A.** – (Government Finance Officers Association) An association of public finance professionals that plays a major role in the development and promotion of GAAP for state and local governments.

**GOAL** – A statement of broad direction, purpose or intent based on the needs of the community.

**GOVERNMENTAL FUND** – Funds generally used to account for tax-supported activities. There are five different types of governmental funds: the general fund, special revenue funds, debt service funds, capital projects funds, and permanent funds.

**GRANTS** – Contributions or gifts of cash or other assets from another governmental unit (typically state or federal) to be used or expended for a specified purpose or activity.

**INTERFUND TRANSFERS** – Amounts transferred from one fund to another.

**INTERGOVERNMENTAL REVENUES** – Funds received from federal, state and other local government sources in the form of grants, shared revenues, and payments in lieu of taxes.

**I.R.B.** – (Industrial Revenue Bonds) Bonds issued by a governmental agency to finance acquisition and construction of industrial, commercial and industrial properties on behalf of private businesses.

**K.D.H.E.** – (Kansas Department of Health and Environment) The State Department responsible for protecting the health and environment of all Kansans.

**K.D.O.T.** – (Kansas Department of Transportation) The State Department, which provides for a statewide transportation system.

KORA — Kansas Open Records Act

KOMA – Kansas Open Meetings Act

**LEGAL DEBT MARGIN** — The current statutory debt limit for all Kansas cities pursuant to K.S.A. 79-5037 is 30% of assessed valuation including the motor vehicle valuation.

**LEVY** – To impose taxes for the support of government activities.

**LINE ITEM** — An individual expenditure category listing in the budget. (Example: salary, supplies, contractual services, etc.)

**LONG TERM DEBT** – Debt with a maturity of more than one year after the date of issuance.

**M.A.R.C.** – (Mid America Regional Council) An association that serves city and county governments and the metropolitan planning organization for the bi-state Kansas City region.

**MAJOR FUND** — Funds whose revenues, expenditures, assets or liabilities are at least 10 percent of corresponding totals for all governmental or enterprise funds and at least 5 percent of the aggregate amount for al governmental and enterprise funds for the same item. The General Fund is always considered a major fund.

**MANAGEMENT TEAM** — The Management Team is composed of the following positions: City Manager, Deputy City Manager, Assistant City Manager, Chief Financial Officer, City Attorney, Community Development Director, Fire Chief, Human Resources Director, Municipal Services Director, Parks and Recreation Director, Police Chief, Communications Director and the Information Technology Director.

**MILL** – The property tax rate that is based on the valuation of property. A tax rate of one mill produces one dollar of taxes on each \$1,000 of assessed property valuation.

**MODIFIED ACCRUAL ACCOUNTING** – A basis of accounting in which revenues are recognized in the accounting period when they become available and measurable. Expenditures are recognized in the accounting period in which the fund liability is incurred.

**OBJECTIVE** – A statement of specific direction, purpose or intent based on the needs of the community and the goals established for a specific program.

**OBJECT OF EXPENDITURE** – An expenditure classification, referring to the lowest and most detailed level of classification, such as salaries, office supplies and furniture.

**ORGANIZATION (ORG) CLASSIFICATION** – Expenditure classification according to the specific lines of work performed by the organizational units.

**PERFORMANCE INDICATORS** – Quantitative and/or qualitative objective measurement of results by a department or division, which helps to determine effectiveness in meeting goals and objectives.

**PERSONAL SERVICES** – Expenditures for salaries, wages, and fringe benefits of a governments employees.

**P.M.P.** – (Pavement Maintenance Program) A program funded to maintain quality roadways in the city. The primary source of funding in the Special Highway Fund (gas tax).

**PRIF** — (Parks and Recreation Impact Fee) Funds set up to account for money provided by park impact fees imposed on new development and expended on parks and recreation facilities and public art.

**RESERVES** — An account used to indicate that a portion of a fund balance is restricted or set aside for emergencies or unforeseen expenditures not otherwise budgeted.

**RESOURCES** — Total amounts available for appropriation including estimated revenues, fund transfers, and beginning balances.

**REVENUES** — Funds that the government receives as income. It includes such items as tax payments, fees from specific services, receipts from other governments, forfeitures, grants, shared revenues, and interest income.

**REVENUE NEUTRAL TAX RATE** — Kansas statute defines this as the mill levy required to raise the same amount of property tax revenue as the prior year using current year assessed valuation amounts.

**R.O.W.** – (Right of Way) A type of easement that gives someone the right to travel across property owned by another person or entity.

**S.M.A.C.** – (Stormwater Management Advisory Council) SMAC is an advisory group that reviews recommendations of the Stormwater Management Program and makes recommendations to the Johnson County Board of Commissioners for Stormwater Management.

**SPECIAL ASSESSMENTS** — A compulsory levy made against certain properties to defray a part of the cost of a specific improvement, such as street paving, curb and gutter replacement, sanitary sewers, etc., which are deemed to primarily benefit those properties.

**SPECIAL REVENUE FUNDS** — These funds are used to account for revenues derived from specific taxes, governmental grants or other revenue sources, which are designated to finance particular functions or activities of the city.

**TAX LEVY** — The total amount to be raised by general property taxes for the purposes specified in the approved city budget.

**TAX RATE** – The amount of tax levied for each \$1,000 of assessed valuation.

**T.I.F.** — (Tax Increment Financing) TIF is a tool, which uses future increases in tax revenues to finance the current improvements that will create those gains. When a public project such as a road, is built, there is an increase in the value of surrounding real estate and often-new investment (new or rehabilitated buildings, for example). This increased site value and investment creates more taxable property, which increases tax revenues. The increased tax revenues are the "tax increment." Tax Increment Financing dedicates that increased revenue to finance debt issued to pay for the project.

**T.I.P.** – (Transportation Improvement Program) Funds set up to account for monies provided by traffic impact fees imposed on new development and expended on transportation operational improvements.

**TRANSFERS IN/OUT** – Amounts transferred from one fund to another to assist in financing the services for the recipient fund.

**U.D.C.** – (Unified Development Code) The portion of the Lenexa Municipal Code that deals with Unified Development Code is Title 4. This includes Zoning Ordinances and Subdivision Ordinance or Subdivision Regulations.